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OUACHITA PARISH SHERIFF Monroe, Louisiana

General Purpose Financial Statements With Independent Auditor's Report As of and for the Year Ended June 30, 1999 With Supplemental Information Schedules

Under provisions of state law, mis report is a public decumpant. A copy of the report is a bost of mitted to the audited, or research, entity and other appropriate calabic officials. The report is available for public inspection at the Baton Rouge office of the Legislative Auditor and, where appropriate, at the office of the parish clerk of court



OUACHITA PARISH SHERIFF Monroe, Louisiana

General Purpose Financial Statements With Independent Auditor's Report As of and for the Year Ended June 30, 1999 With Supplemental Information Schedules

<u>C O N T E N T S</u>

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Independent Auditor's Report

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Monroe, Louisiana Contents, June 30, 1999

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MEMBER AMERICAN Institute of Certified Public Accountants

SOCIETY OF LOUISIANA CERTIFIED PUBLIC

ACCOUNTANTS

PRACTICE LIMITED TO

Independent Auditor's Report

Honorable Charles L. "Chuck" Cook Ouachita Parish Sheriff Monroe, Louisiana

I have audited the general purpose financial statements of the Ouachita Parish Sheriff, a component unit of the Ouachita Parish Police Jury, as of June 30, 1999, and for the year then ended, as listed in the table of contents. These general purpose financial statements are the responsibility of the Ouachita Parish Sheriff's management. My responsibility is to express an opinion on these general purpose financial statements based on my audit.

GOVERNMENTAL

ACCOUNTING, AUDITING AND FINANCIAL REPORTING I conducted my audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Ouachita Parish Sheriff as of June 30, 1999, and the results of its operations for the year then ended in conformity with generally accepted accounting principles.

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My audit was made for the purpose of forming an opinion on the general purpose financial statements, taken as a whole. The supplemental information schedules listed in the table of contents are presented for the purpose of additional analysis and are not a required part of the general purpose financial statements of the Ouachita Parish Sheriff. Such information, except for the schedule on the year 2000 issue which is marked unaudited, has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in my opinion, is fairly presented in all material respects in relation to the general purpose financial statements taken as a

whole.

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Monroe, Louisiana Independent Auditor's Report, June 30, 1999

The year 2000 supplementary information on page 26 is supplementary information required by the Governmental Accounting Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the Year 2000 supplementary information. However, I did not audit the information and do not express an opinion on it. In addition, I do not provide assurance that the Ouachita Parish Sheriff is or will be year 2000 compliant, that the Ouachita Parish Sheriff's remediation efforts will be successful in whole or in part, or that parties with which the Ouachita Parish Sheriff does business are or will become year 2000 compliant.

As discussed in note 10, the Ouachita Parish Sheriff is a defendant in several lawsuits. The ultimate outcome of the litigation for all suits cannot presently be determined. Accordingly, no provision for any liability that may result upon adjudication has been made in the accompanying general purpose financial statements.

In accordance with *Government Auditing Standards*, I have also issued a report dated December 21, 1999, on my consideration of the Ouachita Parish Sheriff's internal control over financial reporting and my tests of compliance with certain provisions of laws, regulations, contracts, and grants.

West Monroe, Louisiana December 21, 1999



GENERAL PURPOSE FINANCIAL STATEMENTS (OVERVIEW)



Statement A

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OUA ALL FUND Combine	OUACHITA PARISH SHERIF Monroe, Louisiana FUND TYPES AND ACCOUNT Combined Balance Sheet, June 30,	SHERIFF ana COUNT GROUF June 30, 1999
	GOVERNMENTAL FUND TYPE - GENERAL FUND	FIDUCIAR FUND TYP AGENCY FUNDS
OTHER DEBITS	\$719,979 2,129,666	\$2,644,58
r funds ngs and equipment provided for retirement	occ"17c	
L ASSETS AND OTHER DEBITS	\$3,177,810	\$2.644.58
yable funds	\$66,367	\$60
g bodies and others renue I absences payable abilities	52,983 119.350	2,643,97
	3,058,460 3,058,460 \$3,177,810	NON \$2,644,58
ying notes are an integral part of this statement.		

ASSETS AND

- · -

OUACHITA P. Monroe, ALL FUND TYPES AI Combined Balance	ARISH Louisi ND AC Sheet,	SHERIFF ana COUNT GROUPS June 30, 1999			
	GOVERNMENTAL FUND TYPE - GENERAL FUND	FIDUCIARY FUND TYPE - AGENCY FUNDS	ACCOUNT GENERAL FIXED ASSETS	T GROUPS GENERAL LONG-TERM OBLIGATIONS	TOTAL (MEMORANDUM ONLY)
OTHER DEBITS	\$719,979 2,129,666 327,558	\$2,644,583			\$3,364,562 2,129,666 327,558
funds gs and equipment rovided for retirement obligations	607		\$4,652,374	\$27,230	607 4,652,374 27,230
ASSETS AND OTHER DEBITS AND FUND EQUITY	\$3,177,810	\$2.644.583	\$4,652,374	\$27.230	\$10.501.997
ible unds bodies and others nue	\$66,367 52,983	\$607 2,643,976			
absences payable vilities	119.350	2,644,583	NONE	<u>27,230</u> 27,230	27,230 2,791,163
general fixed assets - unreserved - undesignated d Equity	3.058.460	NONE	4,652,374	NONE	4,652,374 3,058,460 7 710 834
	\$3,177,810	\$2,644,583	\$4,652,374	\$27,230	ने ना
ng notes are an integral part of this statement.					

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Due from other fun Office furnishings : Amount to be prov of long-term obli of long-term obli TOTAL A: TOTAL A: TOTAL A: TOTAL A: TOTAL A: Liabilities: Accounts payable Due to other fund Due to taxing bo Deferred revenue Compensated abs Total Liabilit Fund balance - un Total Fund E Total Fund E Total Fund E Total Fund LI Investments Receivables Cash

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Statement B

OUACHITA PARISH SHERIFF Monroe, Louisiana GOVERNMENTAL FUND TYPE - GENERAL FUND

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (GAAP Basis) and Actual For the Year Ended June 30, 1999

			VARIANCE FAVORABLE
	BUDGET	ACTUAL	<u>(UNFAVORABLE)</u>
REVENUES			
Taxes - ad valorem	\$4,725,000	\$4,700,062	(\$24,938)
Intergovernmental revenues:			
Federal grants	200,365	279,835	79,470
State grants:			
State revenue sharing (net)	363,741	363,741	
State supplemental pay	760,000	826,127	66,127
Other state funds	570,000	682,926	112,926
Fees, charges, and commissions for services:			
Civil and criminal fees	898,301	919,599	21,298
Commissions on licenses and taxes	313,639	325,756	12,117
Court attendance	25,500	32,550	7,050
Transportation of prisoners	29,500	29,212	(288)
Feeding and keeping of prisoners	2,525,000	2,531,088	6,088
Tax notices, etc	26,000	34,731	8,731
Other	250,244	312,515	62,271
Use of money and property	125,000	131,139	6,139
Other	188,425	154,229	(34,196)
Total revenues	11,000,715	11,323,510	322,795
EXPENDITURES			
Public safety:			
Current:			
Personal services and related benefits	10,601,400	10,643,750	(42,350)
Operating services	887,711	830,057	57,654
Materials and supplies	540,515	708,301	(167,786)
Travel and other charges	11,400	10,664	736
Capital outlay	580,100	528,036	52,064
Total expenditures	12,621,126	12,720,808	(99,682)





Statement B

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OUACHITA PARISH SHERIFF Monroe, Louisiana GOVERNMENTAL FUND TYPE - GENERAL FUND Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (GAAP Basis) and Actual, etc.

	BUDGET	ACTUAL	VARIANCE FAVORABLE <u>(UNFAVORABLE)</u>
EXCESS (Deficiency) OF REVENUES OVER EXPENDITURES	<u>(\$1,620,411)</u>	<u>(\$1,397,298)</u>	\$223,113
OTHER FINANCING SOURCES			
Sale of assets	2,625	8,061	5,436
Compensation for damage to assets	22,105	27,585	5,480
Total other financing sources	24,730	35,646	10,916
EXCESS (Deficiency) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES	(1,595,681)	(1,361,652)	234,029

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FUND BALANCE AT BEGINNING OF YEAR FUND BALANCE AT END OF YEAR

4,420,112	4,420,112	<u></u>
<u>\$2,824,431</u>	<u>\$3,058,460</u>	\$234,029

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The accompanying notes are an integral part of this statement.

OUACHITA PARISH SHERIFF Monroe, Louisiana

Notes to the Financial Statements As of and For the Year Ended June 30, 1999

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As provided by Article V, Section 27 of the Louisiana Constitution of 1974, the sheriff serves a four year term as the chief executive officer of the law enforcement district and ex-officio tax collector of the parish. The sheriff also administers the parish jail system and exercises duties required by the parish court system, such as providing bailiffs, executing orders of the court, serving subpoenas, et cetera. As the ex-officio tax collector of the parish, the sheriff is responsible for the collection and distribution of ad valorem property taxes, parish occupational licenses, state revenue sharing funds, sportsmen licenses, and fines, costs, and bond forfeitures imposed by the district court.

The sheriff has the responsibility for enforcing state and local laws, ordinances, et cetera, within the territorial boundaries of the parish. The sheriff provides protection to the residents of the parish through on-site patrols, investigations, et cetera, and serves the residents of the parish through the establishment of neighborhood watch programs, anti-drug abuse programs, et cetera. Additionally, the sheriff, when requested, provides assistance to other law enforcement agencies within the parish.

A. REPORTING ENTITY

As the governing authority of the parish, for reporting purposes, the Ouachita Parish Police Jury is the financial reporting entity for Ouachita Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board (GASB) Statement No. 14 established criteria for determining which component units should be considered part of the Ouachita Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial responsibility. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

1. Appointing a voting majority of an organization's governing

body, and

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Monroe, Louisiana Notes to the Financial Statements (Continued)

- a. The ability of the police jury to impose its will on that organization and/or
- b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
- 2. Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury.
- 3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Because the police jury maintains and operates the parish courthouse in which the sheriff's office is located, the sheriff was determined to be a component unit of the Ouachita Parish Police Jury, the financial reporting entity. The accompanying financial statements present information only on the funds maintained by the sheriff and do not present information on the police jury, the general government services provided by that governmental unit, or the other governmental units that comprise the financial reporting entity.

B. FUND ACCOUNTING

The sheriff uses funds and account groups to report on financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts that comprises its assets, liabilities, fund equity, revenues, and expenditures. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities (general fixed assets and general long-term obligations) that are not recorded in the "funds" because they do not directly affect net expendable available financial resources. They are concerned only with the measurement of financial position, not with the measurement of results of operations.

Funds are classified into three categories; governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types". Governmental funds are

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Monroe, Louisiana Notes to the Financial Statements (Continued)

> used to account for a government's general activities, where the focus of attention is on the providing of services to the public as opposed to proprietary funds where the focus of attention is on recovering the cost of providing services to the public or other agencies through service charges or user fees. Fiduciary funds are used to account for assets held for others. The sheriff's current operations require the use of governmental and fiduciary funds as described below:

Governmental Fund - General Fund

The General Fund, as provided by Louisiana Revised Statute 33:1422, is the principal fund and is used to account for the operations of the sheriff's office. The sheriff's primary source of revenue is an ad valorem tax levied by the law enforcement district. Other sources of revenue include commissions on state revenue sharing, state supplemental pay for deputies, civil and criminal fees, fees for court attendance and maintenance of prisoners, et cetera. General operating expenditures are paid from this fund.

Fiduciary Funds - Agency Fund Type

The agency funds are used as depositories for civil suits, fines, cash bonds, taxes, fees, et cetera. Disbursements from the funds are made to various parish agencies, litigants in suits, et cetera, in the manner prescribed by law. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

C. FIXED ASSETS AND LONG-TERM OBLIGATIONS

Fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in the General Fund. General fixed assets provided by the police jury are not recorded in the general fixed assets account group. Approximately 7 per cent of fixed assets are valued at estimated historical costs based on the actual costs of like items, while the remaining 93 per cent are based on actual historical costs. Donated fixed assets are valued at their market value on the date of donation. No depreciation has been provided on general fixed assets.

Long-term obligations, such as compensated absences payable, expected to be financed from the General Fund are reported in the general long-term obligations account group. Expenditures for compensated absences are recognized in the General Fund when

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Monroe, Louisiana Notes to the Financial Statements (Continued)

the leave is actually taken or when payment is made to the employee at termination or retirement.

D. BASIS OF ACCOUNTING

The financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The modified accrual basis of accounting is used for reporting the governmental

and fiduciary fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The sheriff uses the following practices in recording revenues and expenditures:

Revenues

Ad valorem taxes and the related state revenue sharing are recorded in the year the taxes are due and payable. Ad valorem taxes are assessed on a calendar year basis and attach as an enforceable lien and become due and payable on the date the tax rolls are filed with the recorder of mortgages. Louisiana Revised Statute 47:1993 requires that the tax roll be filed on or before November 15 of each year. Ad valorem taxes become delinquent if not paid by December 31. The taxes are normally collected in December, January, and February of the fiscal year.

Intergovernmental revenues and fees, charges, and commissions for services are recorded when the sheriff is entitled to the funds.

Interest income on bank deposits and investments is recorded when the interest is second and another the account

the interest is earned and credited to the account.



Monroe, Louisiana Notes to the Financial Statements (Continued)

Substantially all other revenues are recognized when received by the sheriff.

Based on the above criteria, intergovernmental revenues, and fees, charges, and commissions for services have been treated as susceptible to accrual.

Expenditures

Expenditures are generally recognized under the modified accrual basis when the related fund liability is incurred.

Other Financing Sources

Proceeds from the sale of fixed assets and insurance recoveries are accounted for as other financing sources and are recognized when the underlying events occur.

E. BUDGET PRACTICES

Proposed budgets, prepared on the modified accrual basis of accounting, are published in the official journal at least ten days prior to the public hearing. Public hearings are held at the sheriff's office during the month of June for comments from taxpayers. The budgets are then legally adopted by the sheriff and amended during the year, as necessary. Budgets are established and controlled by the sheriff at the object level of expenditure. Appropriations lapse at year end and must be reappropriated for the following year to be expended.

Formal budgetary integration is employed as a management control device during the year. Budgeted amounts included in the accompanying financial statements include the original adopted budget and all subsequent amendments.

F. CASH

Cash includes amounts in demand deposits and interest bearing demand deposits. Under state law, the sheriff may deposit funds in demand deposits, interest bearing demand deposits, or time deposits with state banks organized under Louisiana law or any other state of the United States, or under the laws of the United States. At June 30, 1999, the

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Monroe, Louisiana Notes to the Financial Statements (Continued)

sheriff has cash (book balances) totaling \$3,364,562, as follows:

Demand deposits	\$3,362,662
Petty cash	1,900
Total	<u>\$3,364,562</u>

These deposits are stated at cost, which approximates market. Under state law, these deposits, or the resulting bank balances, must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent bank. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties. Cash (bank balances) at June 30, 1999, are secured as follows:

Bank balances

\$3.577.786

Dank Odiances	<u>\$5,517,100</u>
Federal deposit insurance	\$1,932,802
Pledged securities (uncollateralized)	1,698,059
Total	\$3,630,861

Because the pledged securities are held by a custodial bank in the name of the fiscal agent bank rather than in the name of the sheriff, they are considered uncollateralized (Category 3) under the provisions of GASB Codification C20.106; however, Louisiana Revised Statute 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified by the sheriff that the fiscal agent has failed to pay deposited funds upon demand. Further, LRS 39:1224 states that securities held by a third party shall be deemed to be held in the sheriff's name.

G. INVESTMENTS

Under state law, the sheriff may invest funds in United States bonds, treasury notes, or certificates. At June 30, 1999, the sheriff has \$1,219,082 in a money market funds which has underlying investments consisting solely of and limited to securities of the United States or its agencies totaling. This investment is stated at fair market value, which approximates cost. Because this investment is federally insured and held by the sheriff's agent in the sheriff's name, it is considered collateralized (Category 1) under the provisions of GASB Codification C20.106.

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At June 30, 1999, the sheriff also has \$910,584 in nonnegotiable certificates of

Monroe, Louisiana Notes to the Financial Statements (Continued)

> deposit with original maturities that exceed 90 days that are reported in the accompanying financial statements at cost. The bank balances of the deposits are fully secured by federal deposit insurance.

H. COMPENSATED ABSENCES

After one year of service, employees of the sheriff's office earn 8 days of vacation leave per year plus one day for each year of service, up to a maximum of 20 days. All vacation hours, with the exception of forty hours, must be taken prior to the employee's next anniversary date unless approved by the Chief Deputies or the Sheriff. After three full months of service, employees earn sick leave at the rate of one day per month of service. There is no maximum number of hours that an employee may accumulate. Employees are not paid for accumulated sick leave upon separation from service.

The recognition and measurement criteria for recording a liability for compensated absences is as follows:

- The employees' right to receive compensation are attributable to a. services already rendered, and
- b. It is probable the sheriff will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

At June 30, 1999, employees of the sheriff's office have accumulated and vested \$27,230, of employee leave benefits, which was computed in accordance with GASB Codification C60. This amount is recorded as compensated absences payable in the general long-term obligations account group.

I. **RISK MANAGEMENT**

The sheriff is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and injuries to employees. To handle such risk of loss, the sheriff maintains commercial insurance policies covering its property, automobiles, law enforcement professional liability, and surety bond coverage. The police jury maintains insurance coverage on the building and its contents. No claims were paid on any of the policies during the past three years which exceeded the policies' coverage amounts. There were no significant reductions in insurance coverage during the year ended June 30, 1999.

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Monroe, Louisiana Notes to the Financial Statements (Continued)

J. TOTAL COLUMN ON THE BALANCE SHEET

The total column on the balance sheet is captioned Memorandum Only (overview) to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

2. LEVIED TAXES

For the year ended June 30, 1999, the ad valorem tax millage levied for the Ouachita Parish Sheriff was 10.22 mills on property with a taxable value of \$488,148,474.

3. **RECEIVABLES**

The General Fund receivables of \$327,558 at June 30, 1999, are as follows:

Class of receivables	
Ad valorem taxes	\$12,028
Intergovernmental revenues - state grants	235,530
Fees, charges, and commissions for services:	
Transporting prisoners	2,349
Court attendance	2,250
Tax notices	8,743
Other	50,918
Use of money and property	767
Others	14,973
Total	<u>\$327,558</u>

4. DUE FROM OTHER FUNDS

Individual balances due from/to other funds at June 30, 1999, are as follows:

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Monroe, Louisiana Notes to the Financial Statements (Continued)

	Due From	Due To
	Other Funds	Other Funds
General Fund	\$607	
Agency funds:		
Bond Fund		\$382
Clearing Fund		19
License Fund		51
Partial Payments Fund		155
Total	\$607	\$607

5. CHANGES IN GENERAL FIXED ASSETS

A summary of changes in office furnishings and equipment for the year ended June 30, 1999, follows:

Balance at July 1, 1998	\$4,455,582
Additions:	
Purchases	528,036
Other	5,100
Deletions	(336,344)
Balance at June 30, 1999	\$4,652,374

6. PENSION PLAN

Substantially all employees of the Ouachita Parish Sheriff's office are members of the Louisiana Sheriff's Pension and Relief Fund (System), a cost-sharing, multiple-employer defined benefit pension plan administered by a separate board of trustees.

All sheriffs and all deputies who are found to be physically fit, who earn at least \$400 pcr month, and who were between the ages of 18 and 50 at the time of original employment are required to participate in the System. Employees are eligible to retire at or after age 55 with at least 12 years of credited service and receive a benefit, payable monthly for life, equal to a percentage of their final-average salary for each year of credited service. The percentage factor to be used for each year of service is 2.5 per cent for each year if total service is at least 12 but less than 15 years, 2.75 per cent for each year if total service is at least 12 but less than 15 years, 2.75 per cent for each year if total service is at least 12 but less than 15 years if total service is at least 15 but least than 20 years, and 3 per cent for each year if total service is

at least 20 years (Act 1117 of 1995 increased the accrual rate by 0.25 percent for all service rendered on or after January 1, 1980). In any case, the retirement benefit cannot exceed 100 per cent of their finalaverage salary. Final-average salary is the employee's average salary over the 36 consecutive or joined

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Monroe, Louisiana Notes to the Financial Statements (Continued)

months that produce the highest average. Employees who terminate with at least 12 years of service and do not withdraw their employee contributions may retire at or after age 55 and receive the benefit accrued to their date of termination as indicated previously. Employees who terminate with at least 20 years of credited service are also eligible to elect early benefits between ages 50 and 55 with reduced benefits equal to the actuarial equivalent of the benefit to which they would otherwise be entitled at age 55. The System also provides death and disability benefits. Benefits are established or amended by state statute.

The System issues an annual available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Louisiana Sheriffs Pension and Relief Fund, Post Office Box 3163, Monroe, Louisiana 71220, or by calling (318) 362-3191.

Plan members are required by state statute to contribute 8.7 percent of their annual covered salary and the Ouachita Parish Sheriff is required to contribute at an actuarially determined rate. The current rate is 5.0 percent of annual covered payroll. Contributions to the System also include one-half of one percent of the taxes shown to be collectible by the tax rolls of each parish and funds as required and available from insurance premium taxes. The contribution requirements of plan members and the Ouachita Parish Sheriff are established and may be amended by state statute. As provided by Louisiana Revised Statue 11:103, the employer contributions are determined by actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. The Ouachita Parish Sheriff's contributions to the System for the years ended June 30, 1999, 1998, and 1997 were \$430,176, \$398,584, and \$469,055, respectively, equal to the required contributions for each year.

7. POST RETIREMENT BENEFITS

The Ouachita Parish Sheriff provides certain health care and life insurance benefits for retired employees. Substantially all of the sheriff's employees become eligible for these benefits if they reach normal retirement age while working for the sheriff's office. These benefits for retirees and similar benefits for active employees are provided through an insurance company whose monthly premiums are paid jointly by the employee and the sheriff. The sheriff recognizes the cost of providing these benefits (the sheriff's cost of premiums) as an expenditure when the monthly premiums are due, which were \$1,415,297, for the year ended June 30, 1999. Of this amount, \$81,873, was for retiree benefits.

CHANGES IN GENERAL LONG-TERM 8. **OBLIGATIONS**

A summary of changes in compensated absences payable for the year ended June 30, 1999, follows:

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Monroe, Louisiana Notes to the Financial Statements (Continued)

Balance at July 1, 1998	\$21,748
Addition	5,482
Balance at June 30, 1999	<u>\$27,230</u>

9. CHANGES IN AGENCY FUND BALANCES

A summary of changes in agency fund balances due to taxing bodies and others follows:

	Balance			Balance
	at July 1	<u>Additions</u>	Reductions	at June 30
Agency funds:				
Tax collector	\$491,516	\$42,824,915	(\$41,502,140)	\$1,814,291
Civil	559,935	3,078,001	(3,055,333)	582,603
Bond	175,250	103,350	(103,800)	174,800
Criminal	NONE	11,344	(11,344)	NONE
Clearing	NONE	1,018,729	(1,018,610)	119
License	23,226	436,612	(433,641)	26,197
Partial payments	28,444	112,077	(94,555)	45,966
Total	<u>\$1,278,371</u>	<u>\$47,585,028</u>	<u>(\$46,219,423)</u>	<u>\$2,643,976</u>

10. LITIGATION AND CLAIMS

At June 30, 1999, the Ouachita Parish Sheriff is involved in several lawsuits. Legal counsel for the sheriff was unable to provide an estimate of the liability, if any, that may result from the lawsuits; therefore, no provision for any liability resulting from the lawsuits has been made in the accompanying financial statements.

11. JOINT OPERATION OF HIBERNIA CENTER FOR LAW ENFORCEMENT TRAINING

On September 11, 1997, Hibernia National Bank donated a building to the City of West Monroe, the Ouachita Parish Sheriff's Office and the City of Monroe, to be used solely for law enforcement purposes with the primary emphasis on training. The donation was made subject to a restriction on use that requires that the property be used solely for law enforcement purposes for a period of ten years from the date of donation and that the building be designated as "The Hibernia Center for Law Enforcement Training." The Ouachita Parish Sheriff, the City of West Monroe, and the City of Monroe agreed to

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Monroe, Louisiana Notes to the Financial Statements (Continued)

share equally the costs of improving and maintaining the building. For the year ended June 30, 1999, the sheriff incurred expenditures related to the building totaling \$98,574.

12. COMMITMENTS UNDER CONTRACTS

On June 25, 1998, the Ouachita Parish Sheriff entered into an agreement with H.T.E., Inc., to provide public safety software. The total contract was for \$153,575. For the year ended June 30, 1999, the sheriff made payments of \$100,687 under the contract.

13. EXPENDITURES OF THE SHERIFF'S OFFICE PAID BY THE PARISH POLICE JURY

The sheriff's office is located in the parish courthouse. The cost of maintaining and operating the

courthouse, as required by Louisiana Revised Statute 33:4715, is paid by the Ouachita Parish Police Jury.

14. SUBSEQUENT EVENT

On December 3, 1999, the sheriff signed an order authorizing the law enforcement district of Ouachita Parish to issue short term notes for a budgetary loan not to exceed \$1,500,000 and to apply to the Louisiana State Bond Commission for approval thereof. The order states that the loan proceeds will be used the sheriff's office for general operating expenses and will be fully repaid from the General Fund prior to June 30, 2000.



SUPPLEMENTAL INFORMATION SCHEDULES

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OUACHITA PARISH SHERIFF Monroe, Louisiana SUPPLEMENTAL INFORMATION SCHEDULES As of and For the Year Ended June 30, 1999

FIDUCIARY FUND TYPE - AGENCY FUNDS

TAX COLLECTOR FUND

Article V, Section 27 of the Louisiana Constitution of 1974, provides that the sheriff will serve as the collector of state and parish taxes, licenses, and fees. The Tax Collector Fund is used to collect and distribute these taxes, licenses, and fees to the appropriate taxing bodies.

CIVIL FUND

The Civil Fund accounts for the collection of funds in civil suits and sheriff's sales, and the payment of these collections to the sheriff's General Fund and other recipients in accordance with applicable laws.

BOND FUND

The Bond Fund accounts for the collection of cash bonds and either the transfer of these collections to the Tax Collector Fund for payment to recipients in accordance with applicable laws, or the refund to individuals.

CRIMINAL FUND

The Criminal Fund accounts for the collection out-of-parish fines and the subsequent payment of these collections to the recipients in accordance with applicable laws.

CLEARING FUND

The Clearing Fund accounts for the collection of redemptions of prior years taxes and the subsequent payment of these collections to the recipients in accordance with applicable laws.



OUACHITA PARISH SHERIFF Monroe, Louisiana

Supplemental Information Schedules

LICENSE FUND

The License Fund accounts for deposits received from various dealers who, as agents of the Sheriff's office, sell Louisiana hunting and fishing licenses to the public. The deposits, as licenses are sold by the dealers, are subsequently transferred to the Tax Collector Fund for settlement to the Louisiana Department of Wildlife and Fisheries and the sheriff's General Fund. The balance, representing unsold licenses returned by the dealers, is refunded to the dealers.

PARTIAL PAYMENT FUND

The Partial Payment Fund accounts for the collection of partial payments of fines and costs and the subsequent transfer of these collections to the Tax Collector Fund for payment to recipients in accordance with applicable laws.



Schedule 1

OUACHITA PARISH SHERIFF Monroe, Louisiana FIDUCIARY FUND TYPE - AGENCY FUNDS

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Combining Balance Sheet, June 30, 1999

	TAX COLLECTOR <u>FUND</u>	CIVIL FUND	BOND FUND	CLEARING FUND	LICENSE FUND	PARTIAL PAYMENTS FUND	<u> </u>
ASSETS Cash	<u>\$1,814,291</u>	<u>\$582,603</u>	<u>\$175,182</u>	<u>\$138</u>	<u>\$26,248</u>	<u>\$46,121</u>	<u>\$2,644,583</u>
LIABILITIES Due to General Fund Due to taxing bodies			\$382	\$19	\$51	\$155	\$607
and others	\$1,814,291	\$582,603	174,800	119	26,197	45,966	2,643,976
TOTAL LIABILITIES	<u>\$1,814,291</u>	\$582,603	<u>\$175,182</u>	\$138	<u>\$26,248</u>	\$46,121	<u>\$2,644,583</u>



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Schedule 2

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OUACHITA PARISH SHERIFF

	Monre FIDUCIARY FUND	L á L	, Louisiana YPE - AGENC	CY FUNDS				
	Combinin Due For t	Combining Schedule of Changes Due to Taxing Bodies and (For the Year Ended June 30		s in Balances Others 0, 1999				
	TAX COLLECTOR FUND	CIVIL FUND	BOND FUND	CRIMINAL FUND	CLEARING FUND	LICENSE	PARTIAL PAYMENTS FUND	TOTAL
DE YEAR - DUE TO DIES AND OTHERS	<u>\$491.516</u>	\$559,935	\$175 250	NONE	NONE	\$23 226	\$28.444	\$1,278,371
s forfeitures and costs ts ces haring nses	1,873,942 $1,873,942$ $36,243,062$ $54,573$ $127,726$ $2,590,807$ $2,590,807$ $429,962$	2,580,815 497,186	103,350	\$11,344	1,018,729	436,612	112,077	2,580,815 2,089,369 1,963,871 36,243,062 54,573 127,726 2,590,807 2,590,807 1,343,905
sits - escrow accounts - escrow accounts xes ing, notices etc. s fees et cetera settled to:	24,554 16,703 65,331 54,350 42,824,915 43,316,431	3.078.001 3.637.936	103.350 278,600	11.344	1.018.729 1.018.729	459,838	112,077 140.521	<u> </u>

368,776 11,979

Deposits, taxes, fees et cetera settled to: LA Dept. of Wildlife and Fisheries LA Dept. of Agriculture and Forestry

368,776 11,979

REDUCTIONS

Delinquent taxes Costs, advertising Total additions Demand depos ŀ Protest taxes Interest on: Total

Other deposits Ad valorem taxes Prior year taxes Sheriff's sales Fines, bond for State revenue sha Sportsman licens In lieu of taxes Protest taxes

UNSETTLED B/ BEGINNING OF TAXING BODIE **ADDITIONS** Deposits:

1,166,649 41,915 10,307 330	16,895 24,010 18,097	6,442,809 18,715,176 10,776,427 940,141 304,273	630,910 751,499 84,030	285,339 226,515 385,893 385,893 90,486 95,369 1,074,962 1,074,962 494,519	1,336,993 46,219,423	\$2,643,976
					94,555	\$45.966
				79,442	<u>354, 199</u> 433, 641	<u>\$26,197</u>
				206,687	811,923 1,018,610	\$119
					11.344 11.344	NONE

• •

		6,050	97,750 103.800 \$174.800
	754,367 214,959	1,899,349 11,146	110,640 64,872 3,055,333 \$582,603
1,166,649 $41,915$ $10,307$ $10,307$ 617 617 617 $16,895$ $18,097$ $18,097$	5,688,442 18,715,176 10,776,427 940,141 89,314 630,910 751,499 84,030	279,289 226,515 385,893 90,486 95,369 13,407 13,407	605 100 41.502.140 \$1.814.291
l levee district ment ment mission r Wildlife ana Beautiful Public Safety Fund CMIS ish	ieneral Fund ieneral Fund rd urt inta recreation district ley hospital hita sewerage district ial District:	orney efender board urt pense fund ana Crime Lab	s nents ductions BALANCES AT END OF TO TAXING BODIES S

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Tensas Basin le Law Enforcem LA Tax Comm LA Help Our V Keep Louisian Keep Louisian LA Dept. of P Injury Trust Fu State of LA CN Ouachita Paris Sheriff's Gen Police jury School board Assessor Clerk of cour Police jury School board Assessor Clerk of cour East Ouachit G. B. Cooley West Ouachit G. B. Cooley West Ouachit Clerk of cour Indicent defe District attor Indigent defe District attor Judicial expe North Louisian Litigants Advertising Pension funds Refunds Municipalities Other settlemer Total redu UNSETTLED B YEAR - DUE T

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Schedule 3

OUACHITA PARISH SHERIFF Monroe, Louisiana SUPPLEMENTAL INFORMATION SCHEDULE As of and For the Year Ended June 30, 1999

YEAR 2000 ISSUE (Unaudited)

The year 2000 issue is the result of shortcomings in many electronic data processing systems and other electronic equipment that may adversely affect the government's operations as early as fiscal year 1999. The Ouachita Parish Sheriff has completed an inventory of computer systems that may be affected by the year 2000 issue and that are critical to conducting operations of the sheriff's office. The sheriff has identified the following system requiring 2000 remediation; a financial reporting system. All testing and validation of this system has been performed.

Because of the unprecedented nature of the Year 2000 issue, its effects and the success of related remediation efforts will not be fully determinable until the year 2000 and thereafter. Management cannot assure that the sheriff is or will be Year 2000 ready, that the sheriff's remediation efforts will be successful in whole or part, or that parties with whom the sheriff does business will be year 2000 ready.

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Independent Auditor's Reports Required by *Government Auditing Standards*

The following independent auditor's report on compliance with laws, regulations, contracts, and grants and internal control over financial reporting are presented in compliance with the requirements of *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Louisiana Governmental Audit Guide*, issued by the Society of Louisiana Certified Public Accountants and the Louisiana Legislative Auditor.





MEMBER AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

SOCIETY OF LOUISIANA CERTIFIED PUBLIC ACCOUNTANTS

PRACTICE LIMITED TO

Independent Auditor's Report on Compliance and Internal Control Over Financial Reporting

Honorable Charles L. "Chuck" Cook Ouachita Parish Sheriff Monroe, Louisiana

I have audited the general purpose financial statements of the Ouachita Parish Sheriff as of and for the year ended June 30, 1999 and have issued my report thereon dated December 21, 1999. I conducted my audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

GOVERNMENTAL

Accounting, Auditing

AND FINANCIAL REPORTING

Compliance

As part of obtaining reasonable assurance about whether the Ouachita Parish Sheriff's general purpose financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing my audit, I considered the Ouachita Parish Sheriff's internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing my opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, I noted certain matters involving the internal control over financial reporting and its operation that I consider to be a reportable condition. Reportable conditions involve matters coming to my attention relating to significant deficiencies in the design or operation of the internal control over financial reporting, could adversely affect the Ouachita Parish Sheriff's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings and questioned costs as item 99-1.

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Monroc, Louisiana Independent Auditor's Report on Compliance And Internal Control Over Financial Reporting, etc. June 30, 1999

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. My consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, I do not believe the reportable condition described above is a material weakness.

This report is intended solely for the information and use of the Ouachita Parish Sheriff, management of the sheriff's office, and interested state agencies and is not intended to be and should not be used by anyone other than these specified parties.

West Monroe, Louisiana December 21, 1999

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Schedule 4

OUACHITA PARISH SHERIFF Monroe, Louisiana

Schedule of Findings and Questioned Costs For the Year Ended June 30, 1999

A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the general purpose financial statements of the Ouachita Parish Sheriff.
- 2. Reportable conditions relating to the audit of the financial statements are reported in the Independent Auditor's Report on Compliance and Internal Control Over Financial Reporting. The reportable conditions were not considered material weaknesses.
- 3. No instances of noncompliance material to the financial statements of the Ouachita Parish Sheriff were disclosed during the audit.

B. FINDINGS - FINANCIAL STATEMENTS AUDIT

99-1 Need to Improve Controls Over Certain Agency Funds

Finding: The sheriff maintains the Partial Payments Fund and the Inmate Fund in a fiduciary capacity in that the assets of these funds are held by the sheriff on behalf of others. The following deficiencies were noted in the accounting systems for the Partial Payments and Inmate funds:

- 1. At June 30, 1999, the total of the individual case balances in the Partial Payments Fund was \$47,446 and the general ledger cash balance in the Partial Payments Fund was \$46,121, indicating a cash shortage of \$1,325. The individual case balances were not reconciled to cash on a timely basis throughout the year ended June 30, 1999, as has been recommended in prior years. It was also noted that the individual case totals that are produced by the "Stay Detail Case Report" do not accurately report the amount of cash in each individual account. The case total should reflect the payments received on the account less any amounts distributed. Currently, the case total reports the total fines and costs to be collected less payments received.
- 2. Funds belonging to inmates at the Ouachita Correctional Center (OCC) are deposited into the Ouachita Parish Sheriff Inmate Fund. Inmates are allowed to purchase items from the

inmate store with the funds they have on deposit in the Inmate Fund.

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OUACHITA PARISH SHERIFF Monroe, Louisiana

Schedule of Findings and Questioned Costs For the Year Ended June 30, 1998

Transactions of the Inmate Fund from November 17, 1998 through June 30, 1999 were posted to a general ledger. The transactions of this fund from July 1, 1998 through November 16, 1998 were not posted to the accounting records; therefore the transactions of the Inmate Fund are not included in the accompanying financial statements. The balance in the Inmate Fund bank account was not reconciled to the total of the individual inmate balances during the year ended June 30, 1999. Without proper accounting records and procedures, the sheriff's office has no assurance that it is fulfilling its fiduciary duties as custodian of the inmates' funds nor can it prepare financial statements in accordance with generally accepted accounting principles.

Recommendation: I recommend that the total of the individual case balances in the Partial Payments Fund be reconciled to the general ledger cash balance in the Partial Payments Fund on a monthly basis. The computer program that produces the "Stay Detail Case Report" should be modified so that the individual case balances report payments received less disbursements made in each account. Further, I recommend that complete accounting records be maintained for the transactions of the Inmate Fund and that those transactions be included in the sheriff's annual financial statements. The balance in the Inmate Fund bank account should be reconciled to the total of the individual inmate balances on a monthly basis.

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OUACHITA PARISH SHERIFF Monroe, Louisiana

Summary Schedule of Prior Audit Findings For the Year Ended June 30, 1999

Need to Improve Controls Over 98-1 **Certain Agency Funds**

Condition: This finding related to the failure to reconcile the individual case balances in the Partial Payments Fund and the inmate balances in the Inmate Fund to the general ledger cash balances and the need to establish accounting records for the Inmate Fund and include the transactions of this fund in the sheriff's annual financial statements.

Recommendation: The auditor recommended that the total of the individual case and inmate balances be reconciled to the general ledger cash balances on a monthly basis and that complete accounting records be maintained for the transactions of the Inmate Fund and that the transactions of this fund be included in the sheriff's annual financial statements.

Status: This finding was partially resolved. See current year findings and questioned costs.



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Administration 400 St. John, Ste 301 Monroe, LA 71201 (318) 329-1238 FAX: 329-1257

Patrol Division 400 St. John Monroe, LA 71201 (318) 329-1200 FAX: 329-1442

Jail 300 St. John Monroe, LA 71201 (318) 329-1208 FAX: 329-1283

Investigative Division 400 St. John, Ste 109 Monroe, LA 71201 (318) 329-1216

Records Division 400 St. John, Ste 201

CHARLES L. COOK

OUACHITA PARISH SHERIFF & EX-OFFICIO TAX COLLECTOR P. O. Box 1803, Monroe, Louisiana 71210-1803

December 22, 1999

Mr. Vernon Coon Certified Professional Accountant Attn: Carleen 116 Professional Drive West Monroe, LA 71291

RE: Audit for fiscal year ending June 30, 1999

99-1

Finding 1:

We purchased the proper computer and software one year ago; however

Monroe, LA 71201 (318) 329-1236 FAX: 329-1249

Tax Division

300 St. John, Ste 102 Monroe, LA 71201 (318) 329-1280 FAX: 329-1275

Civil Division

300 St. John, Ste 101 Monroe, LA 71201 (318) 329-1270

Correctional Center

4801 Hwy 165 By Pass Monroe, LA 71202 (318) 327-1377 FAX: 327-1358

Metro Narcotics Unit 4341 Cypress Street West Monroe, LA 71291 (318) 396-9316

Court Security

300 St. John, Ste 205 Monroe, LA 71201 (318) 329-1205

Identification

400 St. John, Ste 202 Monroe, LA 71201 (318) 329-1202

Personnel/Training

4801 South Grand St. Monroe, LA 71202 (318) 327-1317 our programmer failed to properly program the computer. Prior to this audit finding we retained the services of a different programmer. She is currently in the process of correcting our problem. The programmer and the Chief Deputy of the Tax Division have been instructed to contact Ms. Dumas so that she can determine if we are accurately complying with her recommendation.

Finding 2:

I have replaced the employee who was responsible for the accounting procedures concerning the Inmate Fund. The current employee currently handling the account is a former corporate comptroller. He has conversed with Ms. Carleen Dumas of Vernon Coon's office. He is familiar with the audit recommendations and is now in the process of updating the account information. He has implemented a procedure that should assure him of notification when an inmate is transferred/released so that any monies in the fund belonging to said inmate will be returned to that inmate. He has been instructed to contact Ms. Dumas as soon as he completes his assigned task so that Ms. Dumas can determine if we are accurately complying with her recommendation.

Sincerely, Charles L. Cook





