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### **CADDO PARISH FIRE DISTRICT NO. 4**

**KEITHVILLE, LOUISIANA** 

FINANCIAL STATEMENTS

**DECEMBER 31, 2003** 

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Under provisions of state law, this report is a public document. A copy of the report has been submitted to the entity and other appropriate public officials. The report is available for public inspection at the Baton Rouge office of the Legislative Auditor and, where appropriate, at the office of the parish clerk of court

Release Date 8-4-04



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Certified Public Accountants • Management Consultants • Business Advisors

### CADDO PARISH FIRE DISTRICT NO. 4 KEITHVILLE, LOUISIANA

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### **INDEPENDENT AUDITOR'S REPORT**

To the Members of the Board of Commissioners Caddo Parish Fire District No. 4 Keithville, Louisiana

We have audited the accompanying basic financial statements of the Caddo Parish Fire District No. 4 (the District) a component unit of the Caddo Parish Commission, as of and for the year ended December 31, 2003, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the District, as of December 31, 2003, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 24, 2004, on our consideration of District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis and budgetary comparison information on pages 2 through 7 and 26, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Smith Pagh & Company, UP Certified Public Accountants Shreveport, Louisiana June 24, 2003

Phone 318-869-1055 • Fax 318-869-4736 • 920 Pierremont Rd., Ste. 400 • Shreveport, LA 71106-2037 • www.spcpa.com

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

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Dedicated to providing and improving public service and peace of mind for the citizens in our community.

8240 COLQUITT ROAD KEITHVILLE, LA 71047 PHONE # 318-925-2200 FAX # 318-925-8790

### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the Caddo Parish Fire District No. 4's annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on December 31, 2003. Please read it in conjunction with the District's financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

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In accordance with Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Government*, the District has started to depreciate capital assets resulting in a calculation of depreciation expense and accumulated depreciation as of December 31, 2003.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements include three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains additional required supplementary information (budgetary schedules) in addition to the basic financial statements. These components are described below:

### **Basic Financial Statements**

The basic financial statements include two kinds of financial statements that present different views of the District - the Government-wide Financial Statements and the Fund Financial Statements. These financial statements also include the Notes to the Financial Statements that explain some of the information in the financial statements and provide additional detail.

### **Government-wide Financial Statements**

The government-wide financial statements provide a broad view of the District's operations in a manner similar to a private-sector business. The statements provide both short-term and long-term information about the District's financial position, which assists users in assessing the District's economic condition at the end of the year. These statements are prepared using the economic resources measurement focus and the accrual basis of accounting similar to methods used by most

businesses. These statements report all revenues and expenses connected with the year even if cash has not been received or paid. The government-wide financial statements include two statements:

• The Statement of Net Assets presents all of the District's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the District's net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information showing how the District's net assets changed during the most recent year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Therefore, some revenues (such as uncollected property taxes and structure fees) and some expenses that are reported in this statement will not result in cash flows until future years.

The government-wide financial statements can be found immediately following this discussion and analysis.

### **Fund Financial Statements**

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A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds financial statements. The services provided by the District are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements.

However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources at the end of the year. Such information may be useful in evaluating the District's near-term financing requirements. This approach is known as using the flow of financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the District's finances and assists in determining whether there will be adequate financial resources available to meet the current needs of the District.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, users may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the governmental activities. These reconciliations are presented on the page immediately following each governmental financial statement.

The District has three governmental funds; all are considered major funds for presentation purposes. That is, each major fund is presented in a separate column in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances. The District's three governmental funds are: the General Fund, the Capital Projects Fund, and the Debt Service Fund.

The governmental funds financial statements can be found immediately following the government-



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### Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes

to the financial statements can be found immediately following the government funds financial statements.

### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information. This section includes a budgetary comparison schedule, which includes reconciliation between the statutory fund balance for budgetary purposes and the fund balance of the General Fund as presented in the governmental fund financial statements.

### FINANCIAL ANALYSIS OF GOVERNMENT-WIDE ACTIVITIES

### Net Assets

Net assets may serve over time as a useful indicator of the District's financial position. The District's assets exceeded liabilities by \$837,224 as of December 31, 2003.

\$275,322, (33%) of the District's net assets, reflects the District's investment in capital assets such as land, buildings and improvements, equipment, and furniture, less the related debt used to acquire those assets that is still outstanding. At December 31, 2003, there was a balance of \$405,000 due on general obligation bonds used to finance capital acquisitions. The District uses these capital assets to provide services to the citizens of the District; consequently, these assets are not available for future spending. Resources needed to repay the related debt will be provided through tax assessments on property located within the District.

\$118,582, (14%) of the District's net assets, is restricted for debt service. These funds legally must be used to pay interest and principal on the outstanding general obligation bonds.

The largest portion of the District's net assets, \$443,320 (53%) is unrestricted and may be used to meet the District's ongoing obligations to citizens and creditors at the discretion of the Board of Directors. \$34,655 of the unrestricted net assets of the District consists of cash and cash equivalents.

### Caddo Parish Fire District No. 4's Net Assets

	Governmenal Activities					
		2003		2002		
Current assets	\$	582,706	\$	561,333		
Capital assets		680,322		747,897		
Total assets		1,263,028		1,309,230		
Current liabilities		45,804	_	42,387		
Noncurrent liabilities		380,000		405,000		
Total liabilities		425,804		447,387		
Invested in capital assets, net of related debt		275,322	_	317,897		
Restricted:						

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### December 31, 2003

Capital projectsDebt service118,582Unrestricted443,320Total net assets\$ 837,224

861,843

16,406

97,101

430,439

### Changes in Net Assets

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The District's net assets decreased by \$24,619 or 3% during the year ended December 31, 2003. Approximately 29% (\$164,577) of the District's total revenue was derived through property taxes, while approximately 59% (\$330,521) was derived through charges for services (primarily structure fees). Expenses incurred by the District are primarily for the provision of fire protection and emergency medical treatment to the citizens of the District. Approximately 61% (\$356,511) of the District's expenses are for salaries and related payroll taxes and employee benefits.

In 2003, governmental activity expenses exceeded program revenues, resulting in the use of \$229,506 in general revenues (mostly property taxes).

### Caddo Parish Fire District No. 4's Changes in Net Assets For the Year Ended December 31, 2003

	Governmental Activites					
Revenues:		2003		2002		
Program revenues:						
Charges for services	\$	330,521	\$	340,936		
Operating grants and contributions		25,925		25,200		
General revenues:						
Property taxes		164,577		159,204		
State fire insurance rebate		17,316		15,605		
State revenue sharing	-	16,703		15,953		
Interest		6,291		7,944		
Gain on sale of assets		-		1,030		
		561,333		565,872		
Expenses:						
Public safety - fire protection		562,726		548,287		
Interest on long-term debt		23,226		35,316		
Total expenses		585,952		583,603		
Increase in net assets		(24,619)		(17,731)		
Net assets, beginning of year		861,843		879,574		
Net assets, end of year	\$	837,224	\$	861,843		

### FINANCIAL ANALYSIS OF THE DISTRICT'S INDIVIDUAL FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

### **Governmental Funds**

The focus of the District's governmental funds is to provide information on the near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the District's net resources available for spending at the end of the year.

As of the end of the current year, the District's governmental funds reported combined ending fund balances of \$555,552, an increase of \$49,748 compared to the prior year. This increase in combined fund balances is primarily due to the increase in property tax and service charge revenues.

The majority of the combined ending fund balances, \$442,564 or approximately 80%, is unreserved and available for spending in the coming year. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed to pay debt service.

The general fund is the chief operating fund of the District. As a measure of the general fund's liquidity, it may be useful to compare the unreserved fund balance to total fund expenditures. Unreserved general fund balance as of December 31, 2003, (\$442,564) represents 93% of the total general fund expenditures (\$476,451) for the year ended December 31, 2003. The General Fund's fund balance increased by \$50,267 during 2003. This is approximately a 13% increase from the prior year.

The fund balance of the District's capital projects fund decreased by 100% (\$16,406) during 2003. This decrease in fund balance is due to the closing of the capital project fund.

### GENERAL FUND BUDGETARY HIGHLIGHTS

Formal budgetary integration is employed as a management control device during the fiscal year. The budget policy of the District complies with state law, as amended, and as set forth in Louisiana Revised

Statutes Title 39, Chapter 9, Louisiana Local Government Budget Act (LSA - R.S. 39:1301 et seq.).

The District's budget was amended 2003 because the amount of service charges collected were more than originally budgeted and expenditures for salary and related expenses and collection fees were greater than originally budgeted. Expenditures were \$37,987 greater than the amount originally budgeted.

The actual expenditures were \$1,449 (0.3%) more than the final budget amounts.

Revenues available for expenditure were \$4,610 (1.01%) more than the final budgeted amounts.

### CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

The District's investment in capital assets for its governmental activities as of December 31, 2003, totaled \$1,315,940, net of accumulated depreciation of \$635,618, leaving a book value of \$680,322. This investment in capital assets includes fire stations (land, buildings and improvements), fire trucks, emergency response vehicles, fire fighting and rescue equipment, office equipment and furniture (equipment and furniture).

The total increase in the District's investment in capital assets for the current year was about 0.32%. Actual cost to construct and purchase capital assets was \$4,183 for the year. Depreciation charges for the year totaled \$71,758.

### Debt Administration

The District's outstanding general obligation bonds were issued on September 1, 2000, in the original amount of \$470,000. The obligation is secured by the ability of the District to levy property taxes to

### ensure payment of the debt and was approved by a vote of the citizens of the District.

The District incurred no additional long-term debt during 2003 and its total long-term debt decreased by \$25,000, the amount of the annual principal maturity of the Series 2000 General Obligation Bonds.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The following economic factors were considered when the budget for the fiscal year ended December 31, 2004, was prepared:

- Revenues are expected to stay consistent for 2004.
- Expenditures are expected to stay consistent for 2004.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the finances of the Caddo Parish Fire District No. 4 for all of the District's citizens, taxpayers, investors, and creditors. This financial report seeks to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Mr. Bryant Williams, Fire Chief, Caddo Parish Fire District No. 4, 8240 Colquitt Road, Keithville, Louisiana 71047, or by calling (318) 925-2200.

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### **BASIC FINANCIAL STATEMENTS**

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**Statement of Net Assets** December 31, 2003

	Governmental Activities
Assets	
Cash and cash equivalents	\$ 91,950
Ad valorem taxes receivable - net	165,882
Fire protection service charges receivable - net	320,060
Prepaid insurance	4,814
Capital assets - net of accumulated depreciation	680,322
Total Assets	1,263,028

### Liabilities

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Unrestricted

Total Net Assets

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443,320

837,224

Accounts payable	2,597
Payroll withholdings and accruals	8,955
Bond interest payable	9,252
Long term liabilities:	
Payable within one year	25,000
Payable after one year	380,000
Total Liabilities	425,804
Net Assets	
Invested in capital assets, net of related debt	275,322
Restricted for debt service	118,582

The notes to the financial statements are an integral part of this statement. See the accompanying independent auditor's report 8

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## Net (Expense) Revenue and **Changes in Net Assets**

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Total

25,925

5,925

(23,226) (229,506) (206, 280)69

(24,619) 17,316 837,224 164,577 861,843 16,703 204,887 6,291 6

> The notes to the financial statements are an integral part of this statement. See the accompanying independent auditor's report 9

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# **CADDO PARISH FIRE DISTRICT NO. 4**

### **Statement of Activities** December 31, 2003

evenues	Operati Grants :	Contribu		\$ 25		\$ 25	
Program Revenues	Charges for	Services		330,521	ı	330,521	
	0	ŝ		⇔		S	
		Expenses		562,726	23,226	585,952	
		Ē		÷		€)	
			<b>Governmental Activities:</b>	Public safety- fire protection	Interest on long term debt	Total governmental activities	

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Net Assets, beginning of year State fire insurance rebate Total general revenues Change in net assets Net Assets, end of year State revenue sharing Ad valorem taxes **General Revenues:** Total governm Interest on long Interest earned Taxes:

**Balance Sheets Governmental Funds December 31, 2003** 

	General Fund	Debt Service Fund	Capital Projects Fund	Total
Assets				
Cash and cash equivalents	\$ 34,655	\$ 57,295	\$ -	\$ 91,950
Ad valorem taxes receivable - net	103,664	62,218	►	165,882
Fire protection service charges receivable - net	320,060	-	-	320,060
Due from other funds	5,594	-	-	5,594
Prepaid insurance	4,814	-	-	4,814
Total Assets	\$ 468,787	\$ 119,513	\$ -	\$ 588,300
Liabilities and Fund Balances				
Liabilities:	ţ			
Accounts payable	\$ 2,596	<b>\$</b> -	\$ -	\$ 2,596
Payroll withholdings and accruals	8,955	-	-	8,955
Due to other funds	-	5,594	-	5,594
Deferred revenue	14,672	931	-	15,603
Total Liabilities	26,223	6,525	- -	32,748
Fund Balances:		•		
Reserved for debt service	-	112,988	-	112,988
Unreserved and undesignated	442,564	,- ••	-	442,564
Total fund balances	442,564	112,988		555,552
Total Liabilities and Fund Balances	<b>\$ 468,</b> 787	\$ 119,513	\$ -	\$ 588,300

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### The notes to the financial statements are an integral part of this statement. See the accompanying independent auditor's report 10

**Reconciliation of Fund Balances on the Balance Sheets** for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets **December 31, 2003** 

### Fund Balances - Total Governmental Funds

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:

Add - capital assets Deduct - accumulated depreciation

### \$ 555,552

1,315,940 (635,618)

Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

Deduct: Series 2000 bonds payable	(405,000)
Accrued interest on bonds	(9,252)
Some of the property tax revenues will be collected after year- end but are not available soon enough to pay for the current	
period's expenditures and therefore are deferred in the funds.	15,602
Net Assets of Governmental Activities	\$ 837,224

The notes to the financial statements are an integral part of this statement. See the accompanying independent auditor's report 11



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Statements of Revenues, Expenditures and Changes in Fund Balances Governmental Funds December 31, 2003

	General Fund	Debt Service Fund		Capital Projects Fund		Total	
Revenues:							
Ad valorem taxes	\$ 109,931	\$	66,384	\$	-	\$	176,315
Fire protection service fees	349,271		-		-		349,271
Intergovernmental revenues:							
State fire insurance rebate	17,316		-		-		17,316
State revenue sharing	16,703		-		-		16,703
State supplemental pay	25,200		-		-		25,200
Interest earned	5,539		750		2		6,291
Donation	725		-		-		725
Miscellaneous revenue	2,033		-		-		2,033
Total revenues	 526,718		67,134		2		593,854
Expenditures:							
Current:							
Fire protection	476,451		2,292		12,225		490,968
Debt service:	-						
Principal	-		25,000		-		25,000
Interest	_		23,955		~		23,955
Capital outlay	-		_		4,183		4,183
Total expenditures	 476,451		51,247		16,408		544,106
Net change in fund balances	 50,267		15,887	<u> </u>	(16,406)		49,748
Fund balances, beginning	392,297		97,101		16,406		505,804
Fund balances, ending	\$ 442,564	\$	112,988	\$	<u></u>	\$	555,552

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### The notes to the financial statements are an integral part of this statement. See the accompanying independent auditor's report 12

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Reconciliation of Fund Balances on the Balance Sheets for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets December 31, 2003

Amounts reported for governmental activities in the statement of activities are different because:

### Net Change in Fund Balances - Total Governmental Funds

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$71,758) exceed capital outlays (\$4,183) in the current period.

Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the

\$ 49,748

(67,575)

\$ (24,619)
 729
(26,804)
(5,717)
25,000
\$

### The notes to the financial statements are an integral part of this statement. See the accompanying independent auditor's report 13

Notes to Financial Statements December 31, 2003

### **INTRODUCTION**

The Caddo Parish Fire District No. 4 ("the District") was created by the Caddo Parish Commission by ordinance as provided under the Louisiana Revised Statutes 40:1496. The District is comprised of property in Southwest Caddo Parish and is governed by a board of commissioners, who are appointed by the Caddo Parish Commission. The purpose of the District is to provide fire protection and emergency services to residents of the District.

### **1.** Summary of Significant Accounting Policies:

The accounting methods and procedures adopted by the District conform to generally accepted accounting principles (GAAP) as applied to governmental entities. The District applies all relevant Government Accounting Standards Board (GASB) pronouncements. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting standards. GAAP, as applicable to governments, also conforms to the requirements of Louisiana R.S. 24:517 and the guides set forth in the industry guide, *Audits of State and Local Government Units*, published by the American Institute of Certified Public Accountants. The following notes to the financial statements are an integral part of the District's financial statements.

The following are the District's significant accounting policies:

### **Reporting Entity**

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The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity is financial accountability. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government.

The District is a component unit of the Caddo Parish Commission, the financial reporting entity. The Commission is financially accountable for the District because it appoints a voting majority of the board and has the ability to impose its will on the District.

The accompanying financial statements present information only on the funds maintained by the District and do not present information on the Caddo Parish Commission, the general government services provided by that governmental unit, or the other governmental units that comprise the financial reporting entity.

Notes to Financial Statements December 31, 2003

Summary of Significant Accounting Policies (continued): *I*.

### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (the statement of net assets and the statement of activities) report information of all nonfiduciary activities of the District. The statement of activities demonstrates the degree to which the direct expenses of a given function segment, or component unit are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment, or component unit. Program revenues include charges to customers who purchase, use or directly benefit from goods, services, or privileges provided by a given function, segment or component unit. Program revenues include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, segment, or component unit. Taxes and other items not properly included among program revenues are reported instead as general revenues. The District consists of one program, fire protection.

Governmental fund financial statements are provided for the District. The District consists of three governmental funds.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation

<u>Government-Wide Accounting</u> – In accordance with Government Accounting Standards Board Statement No. 34, the District has presented a Statement of Net Assets and a Statement of Activities for the District as a whole. Government-wide accounting is designed to provide a more comprehensive view of the government's operations and financial position as a single economic entity.

Policies specific to the government-wide statements are as follows:

Eliminating Internal Activity - Interfund receivables and payables are eliminated in the Statement of Net Assets.

Application of FASB Statements and Interpretations - Reporting on governmental type and businesstype activities are based on FASB Statements and Interpretations issued after November 30, 1989, except where they conflict or contradict GASB pronouncements.

*Capitalizing Assets* – Tangible or intangible assets used in operations with an initial useful life that extends beyond one year are capitalized. Equipment, furniture and fixtures, and buildings are recorded at their historical cost and are depreciated using the straight-line method of depreciation over their estimated useful lives. They are reported net of accumulated depreciation on the Statement of Net Assets.

*Program Revenues* – The Statement of Activities presents two categories of program revenues – (1)charges for services; and (2) operating grants and contributions.

Charges for services are those revenues arising from exchange or exchange like transactions with external parties that purchase, use or directly benefit from the programs goods, services or privileges. Service charges (structure fees) are reported as charges for services.

Notes to Financial Statements December 31, 2003

1. Summary of Significant Accounting Policies (continued):

Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued)

Operating grants and contributions, whether operating or capital in nature, are revenues arising from receipts that are restricted for operating purposes of a program. Supplemental salaries paid to the firefighters by the State of Louisiana are reported as operating grants and contributions.

*Restricted Net Assets* – Restricted net assets are those for which a constraint has been imposed either externally or by law. Resources restricted for a specific purpose are exhausted before unrestricted net assets are used.

<u>Government-Wide Financial Statements</u> – The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

<u>Government Fund Financial Statements</u> – The Governmental financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Principal revenue sources considered susceptible to accrual include property taxes, service fees, and interest on investments. Other revenues are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Modifications to the accrual basis of accounting include:

Interest on general long-term obligations is recognized when paid.

### **Fund Accounting**

The financial activities of the District are recorded in individual funds, each of which is deemed to be a separate accounting entity. The District uses fund accounting to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions relating to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds of the District are classified as governmental funds. Governmental funds account for the

District's general activities, including collection and disbursement of specific or legally restricted monies, the acquisition, construction, or improvement of capital assets, and the servicing of long-term debt. Governmental funds of the District include:

<u>General Fund</u> – the general operating fund of the District and accounts for all financial resources, except those required to be accounted for in other funds.

Notes to Financial Statements December 31, 2003

### 1. Summary of Significant Accounting Policies (continued):

### **Budgeting and Budgetary Control**

<u>Debt Service Fund</u> – accounts for transactions relating to resources retained and used for the payment of principal and interest on the long-term obligations.

<u>Capital Projects Fund</u> – accounts for financial resources received and used for the acquisition, construction, or improvement of capital facilities not reported in the other governmental funds.

A budget for the ensuing year is prepared by the fire chief and approved by the board of commissioners prior to December 31<sup>st</sup> of each year. The proposed budget is prepared on a cash basis of accounting that is a comprehensive basis of accounting other than Generally Accepted Accounting Principles (GAAP). The budget is legally adopted and amended, as necessary, by the board of commissioners. The board reserves all authority to make changes to the budgets. Unexpended appropriations lapse at year end and must be re-appropriated in the next year's budget to be expended. The budget was amended on October 27, 2003. See "Exhibit 1".

Formal integration of the budget into the accounting records is employed as a management control device. Budget amounts included in the accompanying financial statements include the original adopted budget and all subsequent amendments.

### Cash and Cash Equivalents

Cash includes amounts in demand deposits and interest-bearing demand deposits. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less when purchased. Under state law, the District may deposit funds in demand deposits, interest-bearing demand deposits, or time deposits with state banks organized under Louisiana law or any other state of the United States, or under the laws of the United States.

### **Use of Estimates**

The preparation of financial statements generally requires management to make estimates and assumptions that affect certain reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

### Capital Assets

The District's assets are recorded at historical cost. Capital assets are recorded as expenditures in the governmental fund financial statements. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred depreciation expense is recorded in the government-wide financial statements using the straight-line method over the useful lives of the assets. All assets of the

### District are reported in the accompanying financial statements.

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### **Compensated Absences**

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Compensated absences for vacation and sick leave do not accrue past the calendar year and are not paid for if not taken.

**Notes to Financial Statements December 31, 2003** 

Summary of Significant Accounting Policies (continued):

### Long-term Obligations

In the government-wide financial statements, debt principal payments of both government and business-type activities are reported as decreases in the balance of the liability reported on the Statement of Net Assets. In the fund financial statements, debt principal payments of the governmental funds are recognized as expenditures when paid,

### Receivables

Accounts receivable in all funds report amounts that have arisen in the ordinary course of business and are stated net of allowances for uncollectible accounts.

Governmental fund type receivables consist primarily of amounts due for property taxes and charges for service (structure fees).

### **Deferred Revenue**

Deferred revenues at the fund level arise when potential revenue does not meet the available criterion for recognition in the current period. Available is defined as due (or past due) at December 31, and collected within 60 days thereafter to pay obligations due at December 31.

### **Net Assets/Fund Balances**

In the Statement of Net Assets, the differences between a government's assets and liabilities are recorded as net assets. The three components of net assets are as follows:

Invested in Capital Assets, Net of Related Debt - This category records capital assets net of accumulated depreciation and reduced by any outstanding balances of bonds, mortgages, notes or other borrowing attributable to the acquisition, construction or improvement of capital assets.

*Restricted Net Assets* - This category records net assets that are restricted by external sources such as banks or by law are reported separately as restricted net assets.

Unrestricted Net Assets - This category represents net assets not appropriable for expenditures or legally segregated for a specific future use.

In the Balance Sheet of governmental funds, fund balances are segregated as follows:

*Reserved* - The reserved fund balances for governmental funds represent the amount that has been legally identified for specific purposes.

Unreserved - The unreserved fund balances for governmental funds represent the amount

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available for budgeting future operations.

Notes to Financial Statements December 31, 2003

### 2. Cash and Cash Equivalents:

At December 31, 2003, the District has cash and cash equivalents (book balances) totaling \$91,950 as follows:

		$\mathbf{Bank}$		Book
	Balances			
Interest-bearing demand deposits	\$	100,054	\$	91,750
Petty Cash				200
Total	\$	100,054	\$	91,950

These deposits are stated at cost, which approximates market. Under state law, these deposits must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposits insurance must at all times equal the amount on deposit with the fiscal agent. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties. At December 31, 2003, the District had \$100,054 in deposits (collected bank balances) that were secured from risk by \$100,000 of federal deposit insurance and \$142,422 of pledged securities held by the custodial bank in the name of the fiscal agent bank (GASB Category 3).

Even though the pledged securities are considered uncollateralized (Category 3) under the provisions of GASB Statement No. 3, Louisiana R.S. 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified by the District that the fiscal agent has failed to pay the deposited funds upon demand.

### 3. Ad Valorem Taxes and Structure Fees:

The District levies taxes on real and business personal property within its boundaries on November 1<sup>st</sup> of each year. Property taxes are due before December 31<sup>st</sup> and attach as an enforceable lien on property as of January 1<sup>st</sup> of the following year. Property taxes are recorded as receivables and revenue in the year assessed to the extent that revenues are collected within 60 days after year-end. All levied taxes not received within 60 days after year-end are recorded as revenue when payment is received.

On October 1, 1994, the voters of the District approved the renewal of a ten (10) year ten (10) mill ad valorem tax for a period beginning with the year 1995 and ending with the year 2004. The purpose of the tax is for the maintaining and operating fire protection facilities, purchasing fire trucks and other fire fighting equipment, and paying the cost of obtaining water for fire protection purposes, including charges for fire hydrant rentals and services.

On October 23, 1999, the voters of the District approved the issuance of general obligation bonds and the corresponding ad valorem taxes to be levied for debt service. The amount levied during 2003 for debt service was six (6) mills.

For the year ended December 31, 2003, total ad valorem taxes of 16 mills were levied on property with assessed valuations totaling \$10,576,026, after the application of homestead exemptions and adjudicated property. Total taxes levied at December 31, 2003, for debt retirement and for operation were \$63,456 and \$105,760, respectively.

Notes to Financial Statements December 31, 2003

### 3. Ad Valorem Taxes and Structure Fees (continued):

The voters of the District also approved the levy of a \$100 service charge (structure fee) for each residential or commercial structure. Total service charges levied at December 31, 2003, were \$324,800.

An allowance for uncollectible taxes is deducted from the gross taxes and service charges assessed and recorded in the current year. Uncollectible taxes are those taxes which, based on historical data, are not expected to be collected in the subsequent year.

### 4. Receivables:

A summary of receivables at December 31, 2003, follows:

GeneralDebt ServiceFundFundTotal

Ad valorem taxes	\$	105,727	\$ 63,457	\$ 169,184
Less: Uncollectible Allowance		(2,063)	 (1,239)	(3,302)
	\$	103,664	\$ 62,218	\$ 165,882
Service charges	\$	324,800	\$ , <del>-</del>	\$ 324,800
Less: Uncollectible Allowance	<b></b>	(4,740)	 	 (4,740)
	\$	320,060	\$ 	\$ 320,060

### 5. Capital Assets:

Capital asset activity for the year ended December 31, 2003, was as follows:

	leginning Balance	A	dditions	Ending Balance		
Governmental activities:	 					
Depreciable capital assets:						
Buildings & improvements	\$ 518,165	<b>\$</b> -	-	\$	518,165	
Equipment & furniture	 764,205		4,183		768,388	
Total	1,282,370		4,183		1,286,553	
Less accumulated depreciation:	 , <del></del>			·		
Buildings & improvements	(20,937)		(13,659)		(34,596)	
Equipment	(542,923)		(58.099)		(601.022)	

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Equipinom

Total

Net depreciable capital assets Land

Net capital assets



Notes to Financial Statements December 31, 2003

6. Long-Term Obligations:

A summary of change in long-term obligations is as follows:

2000 Series			
General Obligation Bonds			
			\$
	(25,000)		
\$	405,000		
	Oblig \$		

On September 1, 2000, the District sold \$470,000 of general obligation bonds dated August 1, 2000, due in annual installments of \$20,000 to \$45,000 through August 1, 2015. The interest rate ranges from 5.0 to 7.0%. The bonds are secured by levy and collection of ad valorem taxes.

The annual requirements to amortize outstanding debt as of December 31, 2003, are as follows:

Year Ending	Principal	Interest	Total		
2004	\$ 25,000	\$ 22,205	\$ 47,205		
2005	25,000	20,455	45,455		
2006	25,000	18,705	43,705		
2007	30,000	17,455	47,455		
2008	30,000	15,940	45,940		
Thereafter	270,000	62,018	332,018		
Total	\$ 405,000	\$ 156,778	\$ 561,778		

### 7. Leases:

The District has entered into two operating leases for plots of land on which their facilities are located. The leases stipulate rental rates of one dollar per year and all rents were prepaid at inception. The 1984 lease is a 15-year term, with a ten-year renewal option. The 1998 lease is a 49-year term and the prepaid rent was paid by the Parish of Caddo as the lessee in the lease agreement.

### 8. Risk Management:

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District carries commercial insurance for all risks of loss, including workers' compensation. There were no significant reductions in insurance coverage from the prior year.

Notes to Financial Statements December 31, 2003

### 9. Pension Plan:

Firefighters' Retirement System of Louisiana

### **Plan Description**

Substantially all employees of the District are members of the Louisiana Firefighters' Retirement System (System), a cost-sharing, multiple-employer defined benefit pension plan administered by a separate board of trustees.

Membership in the Louisiana Firefighters' Retirement System is mandatory for all full-time firefighters employed by a municipality, parish, or fire protection district that did not enact an ordinance before January 1, 1980, exempting itself from participation in the System. Employees are eligible to retire at or after age 55 with at least 12 years of creditable service or at or after age 50 with at least 20 years of creditable service. Upon retirement, members are entitled to a retirement benefit, payable monthly for life, equal to 3 1/3 percent of their final-average salary for each year of creditable service, not to exceed 100 percent of their final-average salary.

Final-average salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. Employees who terminate with at least 12 years of service and do not withdraw their employee contributions may retire at or after age 55 (or at or after age 50 with at least 20 years of creditable service at termination) and receive the benefit accrued to their date of termination. The System also provides death and disability benefits. Benefits are established or amended by state statute.

The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Firefighters' Retirement System, Post Office Box 94095, Baton Rouge, Louisiana 70804, or by calling (225) 925-4060.

### **Funding Policy**

Plan members are required by state statute to contribute 8.00% of their annual covered salary and the District is required to contribute at an actuarially determined rate. The District is contributing at a rate of 9.00% of annual covered payroll. However, the System has issued several rate increases during 2003 (see Note 15). The contribution requirements of plan members and the District are established and may be amended by state statute. As provided by Louisiana Revised Statute 11:103, the employer contributions are determined by actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. The District's contributions to the System for the years ending December 31, 2003, 2002, and 2001 were \$22,913, \$22,105, and \$21,433, respectively, equal to the required contributions for each year.

### 10. On-Behalf Payments for Fringe Benefits and Salaries:

Supplemental salary payments are made by the State directly to certain firemen employed by the District. GASB Statement No. 24 requires that on-behalf payments be recognized as both revenue and expenditure by an employer governmental entity. In accordance with this Statement, \$25,200 has been recognized as both intergovernmental revenue (state supplemental pay) and salaries in the General Fund.

**Notes to Financial Statements** December 31, 2003

11. Per Diem Paid to Board Members:

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The District has a voluntary board; therefore, no per diem amounts were paid during this period. Below is a list of the board members:

> Willie Joe Greene James Robinson Ron Loyd Kevin McClure **Richard Watkins**

Chairman Vice- Chairman Secretary/Treasurer Commissioner Commissioner

### 12. Due To/From Other Funds:

As of December 31, 2003, interfund receivables and payables resulting from various interfund transactions were as follows:

Due From

Due To

Other Funds	Other Funds		
\$ 5,594	\$	-	
<b>_</b>		5,594	
\$ 5,594	\$	5,594	
	\$ 5,594	\$ 5,594 \$	

### 13. Reconciliation of Differences between the Budgetary-Based Fund Financial Statements and the **GAAP-Based Fund Financial Statements:**

As discussed in Note 1, the budget is prepared on a cash basis of accounting. However, the modified accrual basis of accounting is used for fund financial reporting purposes in accordance with GAAP. Exhibit 1 on page 25 is a reconciliation of revenues and expenditures recognized in accordance with GAAP to revenues and expenditures recognized in accordance to the budgetary basis (cash basis) for the year ended December 31, 2003.

Since accounting principles applied for purposes of developing data on a budgetary basis (cash basis) differ significantly from those used to present financial statements in conformity with GAAP (modified accrual basis), a reconciliation of resulting basis and entity differences in the revenues in excess of (less than) expenditures between budgetary and GAAP presentations for the year ended December 31, 2003, is presented below for the General Fund.

Budgetary Basis Fund Balance, beginning of year	\$ 45,143
Excess of total revenues over total expenses (Budgetary Basis)	 (4,648)
Budgetary Basis Fund Balance, end of year	40,495
Basis differences:	

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Add: Net accrued revenues and related receivables

- Less: Net accrued expenditures and related liabilities
- GAAP Basis Fund Balance, end of year

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Notes to Financial Statements **December 31, 2003** 

### 14. Subsequent Events:

In April 2004, the District accepted bids to purchase a brush truck for approximately \$55,000. The truck will be financed through Governmental Leasing, Inc. with annual payments for 5 years.

In March 2004, the District received a FEMA grant for approximately \$70,000 to purchase SCBA, bunker gear, thermal imagining camera and training equipment.

### 15. Contingent Liabilities:

There is a pending suit involving the Louisiana Firefighters' Retirement System. The Louisiana Firefighters' Retirement System doubled rates during 2003 and the District withheld payment. The Louisiana Municipal Association filed suit against the Louisiana Firefighters' Retirement System on behalf of multiple municipalities and prevailed. The Louisiana Firefighters' Retirement System has appealed. If the Louisiana Firefighters' Retirement System wins appeal, the system will owe approximately \$30,000.

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Notes to Financial Statements December 31, 2003

### Exhibit 1 Budgetary/GAAP Reporting Reconciliation General Fund

		Actual on GAAP Basis		Adjustment to Budgetary Basis		Actual on Budgetary Basis	
Revenues:			<b>•</b>	(10,400)	¢	00.451	
Ad valorem taxes	\$	109,931	\$	(19,480)	\$	90,451	
Fire protection service fees		349,271		(39,807)		309,464	
Intergovernmental:						17 216	
State fire insurance rebate		17,316		-		17,316	
State revenue sharing		16,703		-		16,703	
State supplemental pay		25,200		-		25,200	
Interest earned		5,539		-		5,539	
Donation		725		-		725	
Miscellaneous		2,033				2,033	
Total revenues	<u> </u>	526,718		(59,287)	467,431		
Expenditures:							
Current-fire protection:						00 456	
Collection expense		23,476		-		23,476	
Employee benefits		38,283		-		38,283	
Firefighters retirement		22,913		-		22,913	
Gas, oil and fuel		5,709		15		5,724	
Insurance		35,746		(1)		35,745	
Medical supplies		5,980		(247)		5,733	
Office supplies and expense		3,325		17		3,342	
Payroll taxes		6,770		-		6,770	
Pension fund contribution		3,047		-		3,047	
Professional fees		13,584		1,796		15,380	
Repairs and maintenance		8,332		-		8,332	
Salaries		288,544		(4,962)		283,582	
Station maintenance		3,531		(126)		3,405	
Training and travel		2,253		-		2,253	
Uniforms		2,253		-		2,253	
Utilities		9,717		(864)		8,853	
Volunteer expenses	<u> </u>	2,988				2,988	
Total fire protection	,	476,451		(4,372)		472,079	
Excess (Deficiency) of Revenues	<u></u>						
over Expenditures		50,267	_\$	(54,915)		(4,648)	
Fund Balances, Beginning		392,297			-	45,143	

### Fund Balances, Ending





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### **REQUIRED SUPPLEMENTARY INFORMATION**

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### Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Cash Basis) General Fund December 31, 2003

		Budgeted .	Amoi	ints			Final	nce with Budget sitive	
	Ő	riginal		Final	A	Actual		(Negative)	
Revenues:					_		¢	(500)	
Ad valorem taxes	\$	94,400	\$	91,050	\$	90,451	\$	(599)	
Fire protection service fees		279,100		305,000		309,464		4,464	
Intergovernmental:								1	
State fire insurance rebate		15,600		17,315		17,316		1	
State revenue sharing		15,800		16,496		16,703		207	
State supplemental pay		25,200		25,200		25,200		-	
Interest earned		4,800		5,400		5,539		139	
Donation		-		-		725		725	
Miscellaneous		5,010		2,360		2,033		(327)	
Total revenues		439,910		462,821		467,431		4,610	
Expenditures:			_						
Current-fire protection:								_	
Collection expense		19,400		23,200		23,476		(276)	
Employee benefits		40,000		43,000		38,283		4,717	
Firefighters retirement		23,000		22,500		22,913		(413)	
Gas, oil and fuel		5,000		5,200		5,724		(524)	
Insurance		30,000		32,842		35,745		(2,903)	
Medical supplies		4,800		6,200		5,733		467	
Office supplies and expense		4,200		3,456		3,342		114	
Payroll taxes		5,550		6,800		6,770		30	
Pension fund contribution		4,400		4,900		3,047		1,853	
Professional fees		3,000		17,150		15,380		1,770	
Repairs and maintenance		11,500		9,730		8,332		1,398	
Salaries		264,800		276,200		283,582		(7,382	
Station maintenance		4,500		4,000		3,405		595	
Training and travel		1,000		2,150		2,253		(103	
Uniforms		2,000		2,300		2,253		47	
Utilities		9,500		10,900		8,853		2,047	
Volunteer expenses		3,000		3,000		2,988		12	
Total fire protection	· · · · · ·	435,650		473,528		472,079	<u> </u>	1,449	
Excess (Deficiency) of Revenues			<u> </u>				<u></u>		
over (Under) Expenditures		4,260		(10,707)	\$	(4,648)	\$	6,05	
Fund Balances, Beginning		392,297		380,574					
Fund Balances, Ending		396,557		369,867					

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### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL **OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE BASIC FINANCIAL** STATEMENTS IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board of Commissioners Caddo Parish Fire District No. 4 Caddo Parish, Louisiana

We have audited the basic financial statements of Caddo Parish Fire District No. 4 (the District) a component unit of the Caddo Parish Commission, as of and for the year ended December 31, 2003, and have issued our report thereon dated June 24, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### **Compliance**

As part of obtaining reasonable assurance about whether District's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the general purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operations that we consider to be material weaknesses.

This report is intended solely for the information and use of the management, the Board of Commissioners and the State of Louisiana Legislative Auditor and is not intended to be and should not be used by anyone other than these specified parties. However, this restriction is not intended to limit the distribution of this report, which is a matter of public record and is distributed by the Legislative Auditor under Louisiana R.S. 24:513.

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South Pugh & Company, UP

**Certified Public Accountants** Shreveport, Louisiana June 24, 2004

### 27 Phone 318-869-1055 • Fax 318-869-4736 • 920 Pierremont Rd., Ste. 400 • Shreveport, LA 71106-2037 • www.spcpa.com

Schedule of Findings and Questioned Costs December 31, 2003

### Section 1 - Summary of Auditors' Results

### **Financial Statements**

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Type of auditors' report issued	Unquali		
Internal control over financial reporting:			
Material weakness(es) identified?	Yes	Х	No
Reportable condition(s) identified not considered to be material weaknesses?	Yes	X	No
Noncompliance material to the financial statements noted?	Yes	Х	No

### Section II - Financial Statement Findings

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See Summary Schedule of Audit Findings

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Summary Schedule of Audit Findings December 31, 2003

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### **CURRENT YEAR:**

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### Findings Related to Compliance

There were no findings for the year ended December 31, 2003.

### **Findings Related to Internal Control**

There were no findings for the year ended December 31, 2003.

### PRIOR YEAR FINDINGS

### **Findings Related to Compliance**

None.

### **Findings Related to Internal Control**

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None,

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