DECEMBER 31, 1998

POLICE PENSION FUND OF THE CITY OF NEW ORLEANS

## REPORT

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Under provisions of state law, this report is a public document. A copy of the report has been submitted to the audited, or reviewed, entity and other appropriate public officials. The report is available for public inspection at the Baton Rouge office of the Legislative Auditor and, where appropriate, at the office of the parish clerk of court.

Release Date July 2 3 1999

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#### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS

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### INDEPENDENT AUDITOR'S REPORT

March 26, 1999

Honorable Mayor and Council of the City of New Orleans, Louisiana

We have audited the statement of plan net assets of the Police Pension Fund of the City of New Orleans as of December 31, 1998, and the related statement of changes in plan net assets for the year then ended. These financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above, present fairly in all material respects, the financial position of the Police Pension Fund of the City of New Orleans as of December 31, 1998, and the results of its operations and changes in net assets for the year then ended in conformity with generally accepted accounting principles.

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We have audited the financial statements of the Fund for the year ending December 31, 1998, and issued our unqualified opinion on such financial statements. Our audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. The required statistical information on pages 14-15 and the supplemental schedules on pages 12-13 are presented for the purposes of additional analysis and are not a part of the basic financial statements. Such required statistical information for the years ending December 31, 1998, 1997 and 1996 and supplemental schedules for the years ending December 31, 1998, 1997 and 1996, have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, and except for the effects of not recording the inactive member Annuity Savings balances (as more fully described in footnote 3) in the statement of changes in reserve balances and the schedule of funding progress are fairly stated in all material respects when considered in relation to the basic financial statements taken as a whole. We have not examined the financial statements of the Police Pension Fund for any period prior to the year ended December 31, 1996. Accordingly, we do not express an opinion or any other form of assurance on the required statistical information and supplemental schedules relating to any period prior to December 31, 1996.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 26, 1999 on our consideration of the Fund's internal control over financial reporting and our tests of its compliance with certain provisions of laws and regulations.

Duplantice, Hapmann, Hogan & Make LP

### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS STATEMENT OF PLAN NET ASSETS DECEMBER 31, 1998

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ASSETS: Cash (Note 5)	<b>\$</b> 283,691
Receivables: Purchase of military service Accrued interest Other	9,728 8,021 14,704
Total	32,453
Investments (at fair value): (Note 5) Cash equivalents	2,147,134

Equipment (Note 1) Less: Accumulated depreciation

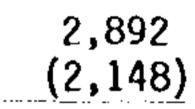
Net equipment

Total assets

LIABILITIES

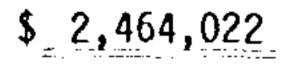
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NET ASSETS HELD IN TRUST FOR PENSION BENEFITS (A schedule of funding progress for the plan is presented on Page 14)





2,464,022



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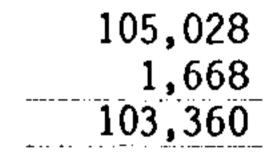
### See accompanying notes.

### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS STATEMENT OF CHANGES IN PLAN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 1998

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ADDITIONS: (Note 1)
Contributions:
Members
Employers
Drivers' and chauffers' licenses
Total contributions
Investment income.

Investment income: Interest income Less: Investment expense Net investment income \$ 9,044 724,001 229,932 962,977



Other income:	
Unclaimed bicycle sales	8,350
Miscellaneous	295
Total other additions	8,645
Total additions	1,074,982
DEDUCTIONS: (Note 1)	
Benefits paid	600,501
Transfers to other state retirement systems (Note 9)	26,433
Administrative expenses (Page 13)	122,481
Total deductions	749,415
NET INCREASE	325,567
NET ASSETS HELD IN TRUST FOR PENSION BENEFITS:	
Beginning of year	2,138,455
END OF YEAR	\$ 2,464,022

### See accompanying notes.

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#### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 1998

The Police Pension Fund of the City of New Orleans was created for the purpose of pensioning all officers, members, and employees of the Police Department in the City of New Orleans, their widows, children and widowed mothers. Benefits, including retirement, disability retirements and death benefits, are provided as specified in the plan.

The Fund is administered by a Board of Trustees. The board shall be composed of the Superintendent of Police, Director of Finance, Secretary of the police department, and six members from the active or retired rank of the police department. Election of the members from the active or retired rank shall be conducted under the direction and authority of the board.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The financial statements are prepared in accordance with the standards established by the Governmental Accounting Standards Board (GASB) as the successor to the National Council on Governmental Accounting (NCGA).

### Basis of Accounting:

The Fund's financial statements are prepared using the accrual basis of accounting. Member contributions for the purchase of military service credit are recognized at the time of purchase. Employer contributions are recognized when due from the City of New Orleans. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Other income, including drivers' and chauffeurs' license revenues and unclaimed bicycle sale revenue is recognized when due.

Interest income is recognized when earned.

Method Used to Value Investments:

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value.

### Equipment:

Equipment of the Fund is valued on the basis of historical cost and depreciated using the straight-line method of depreciation, over the estimated useful life of the equipment. Depreciation expense for the year ended December 31, 1998 is \$578.

### 2. <u>PLAN DESCRIPTION</u>:

The Police Pension Fund of the City of New Orleans is the administrator of a single employer pension plan. The Fund was created for the purpose of providing retirement allowances and other benefits as stated under the provisions of R.S. 11 for police officers, members, and employees of the police department in the City of New Orleans. The Fund is a defined benefit pension plan established under the laws of the State of Louisiana. POLICE PENSION FUND OF THE CITY OF NEW ORLEANS NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 1998

2. <u>PLAN DESCRIPTION</u>: (Continued)

The Fund's membership consists of:

Active policemen under age 50, but eligible to retire ---Retirees after merger date with less than 20 years of service 38 Retirees after merger date with more than 20 years of service ---

Total participants as of the valuation date 38

On March 6, 1983, the City of New Orleans entered into a merger contract with the Municipal Police Employees' Retirement System (MPERS) to transfer all active policemen who were participating in the City's Police Pension Fund (which was comprised of an "old" pre-1968 and a "new" post-1968 retirement system) to MPERS. In addition to the active policemen, all retirees, widows and survivors were also merged. (All full-time policemen hired after July 12, 1977 are directly enrolled in the MPERS through legislative mandate.)

PAGE 6

As a result of the merger all active policemen are subject to the benefit formula and retirement eligibility requirements prescribed by MPERS. In addition, all retirees, widows and survivors were guaranteed to continue receiving their current benefit regardless of MPERS' benefit provisions.

In conjunction with the merger of active policemen with the MPERS, the City entered into a private agreement "No Loss in Benefit Guarantee" with the local policemen. The purpose of the agreement was to guarantee those policemen who were merged retirement benefits which would become payable by the Fund. Specifically, the Police Pension Fund provided retirement eligibility requirements of 16 and 20 years at any age, if employed prior to December 31, 1967. These eligibility requirements were more liberal than those of MPERS in that benefits are not payable until age 50 with 20 years of service or age 55 with a minimum of 12 years of service. Therefore, if a policeman retires prior to age 50, the agreement guarantees that the Fund will pay the benefit until age 50, at which time MPERS will commence retirement benefit payments. Similarly, for those policemen who were members of the old system, who retired with 16 years but less than 20 years, the agreement guarantees that the Fund will pay the benefit until age 55, at which time MPERS will commence retirement benefit payments.

#### Retirement Benefits:

Any officer, member, or employee who was inducted into the police department of the City of New Orleans on or before December 31, 1967 and attained at least sixteen years of active continuous service on the force, was eligible to retire from the force, regardless of age, and receive as an annuity from the fund forty percent of his or her average compensation during the last year of service immediately preceding the date of retirement.

#### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 1998

2. <u>PLAN DESCRIPTION</u>: (Continued)

<u>Retirement Benefits</u>: (Continued)

Any officer, member, or employee who was inducted into the police department of the City of New Orleans on or before December 31, 1967 and attained at least sixteen years of active continuous service on the force, and was therefore eligible to retire, who chose to continue in active service rather than to retire, was entitled to receive, for each year of service in addition to sixteen years up to and including his twentieth year, an additional service benefit equal to two and one-half percent of his average compensation for the last year of service, not to include overtime pay, holiday pay, or court time pay.

Any officer, member, or employee of the police department, employed on or before December 31, 1967, retiring with twenty years of active service in the department receives fifty percent of his or her average compensation during the highest year of service preceding the date of retirement, as an annuity from the fund. For each year of service in addition to twenty years, the member receives a service benefit to be increased by an additional one percent of his average compensation for each year of service before January 1, 1968 and two and onehalf percent of average compensation for the best year of service, not to include overtime pay, holiday pay or court time pay for each year of service after June 30, 1967. In addition, if the member attained age fifty, his service benefit was increased one-half of one percent for each year of service over twenty-five, provided that no service benefit exceeded eighty percent of the average compensation earned during the best year of service preceding retirement; provided, however, that any officer, member, or employee of the police department who was employed on or before July 1, 1967 who had twenty years or more of active service on said date and who was on active service on July 29, 1970 and who continued in active service beyond twenty-five years received a retirement allowance of three percent for all years over twenty, with a maximum benefit of eighty percent.

All employees of the police department who entered the service of the city after December 31, 1967 and who became contributing members of this system, received a retirement allowance equal to two and one-half percent of their average compensation based on the highest four consecutive years multiplied by the number of years of their creditable service, not to exceed eighty percent. In the case of those employees who entered the service after December 31, 1967, and who remained in service beyond twenty years and attained age fifty-five, the retirement allowance is three percent for all years over twenty, with a maximum benefit of eighty percent.

Any member who entered service after December 31, 1967, whose withdrawal from service occurred prior to the attainment of the age of fifty years and who at such time had completed at least twenty years of creditable service, remained a member of the retirement system and in such case said member received a service retirement beginning when he attained the age of fifty years.

#### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 1998

2. <u>PLAN DESCRIPTION</u>: (Continued)

Death and Survivor Benefits:

Whenever an active or retired policemen dies, a death benefit of two thousand dollars shall be paid to the beneficiary of the deceased member from the fund. If any officer, member or employee of the police department, who contributes to the police pension fund, was killed or died from immediate effects of any injury received while engaged in the discharge of his or her duties and left a spouse or if no spouse, a child or children under the age of eighteen or if no spouse or child under the age of eighteen, a widowed mother, the sum of fifty percent of his or her salary at the time of death, by way of an annuity, is paid to such beneficiary out of the fund. The benefit to the spouse shall cease when the spouse remarries, in which case the sum of seventyfive dollars per month shall be paid to the spouse or guardian for each child of the deceased member, officer or employee and which shall cease when such child reaches the age of eighteen or marries. The benefit to the widowed mother shall cease when she remarries. If any officer, member or employee of the police department who contributed to the police pension fund died from any cause unconnected with the performance of his or her duties while a member or retired member, leaving a spouse or if no spouse a child or children under the age of eighteen or if no spouse or child under the age of eighteen, a widowed mother, the sum of not less than six hundred dollars nor more than seven hundred dollars per annum, by way of an annuity is paid to such beneficiary out of the fund. Beginning January 1, 1971, no widow or widowed mother of any member who died while employed by the police department, whether employed before or after December 31, 1969, or while retired under any provision of this subpart which does not permit the election of optional benefits is paid not less than two hundred dollars per month.

### Disability Benefits:

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Disability benefits are awarded when an employee becomes physically or mentally disabled and incapacitated to perform his duties. Benefits differ for disabilities incurred while in the active discharge of duties or incurred not as a direct result of a service incurred injury or illness.

### 3. <u>CONTRIBUTIONS AND RESERVES</u>:

### Contributions:

Employer contributions are made by the City of New Orleans in monthly installments necessary to cover administrative costs and payments of pensions and benefits, as certified by the Board of Trustees of the Fund.

#### In addition, the Fund receives fifty percent of all proceeds from the sale of drivers' and chauffeurs' licenses in the City of New Orleans.

#### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 1998

### 3. <u>CONTRIBUTIONS AND RESERVES</u>: (Continued)

#### Reserves:

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Use of the term "reserve" by the Fund indicates that a portion of the fund balances is legally restricted for a specific future use. The nature and purpose of these reserves are explained below:

### A) <u>Annuity Savings</u>:

The Annuity Savings is credited with contributions made by members for the purchase of prior service. The Annuity Savings is debited when the prior service purchased is transferred to another retirement system. The Annuity Savings balance is \$5,039 and it is fully funded. However the Annuity Savings does not include the contributions made by members of the Fund who are currently inactive. These are members who have contributed to the Fund, but are not receiving a pension and have not had their contributions refunded or transferred to another retirement system. Refunds and transfers to other systems are permitted for contributions made after December 31, 1967. Contributions made prior to December 31, 1967 may only be transferred to other systems. The dollar amount of inactive member contributions has not been determined as of December 31, 1998.

B) <u>Pension Reserve</u>:

The Pension Reserve consists of the reserves for all pensions, excluding cost-of-living increases, granted to members and is the fund from which such pensions and annuities are paid. Survivors of deceased beneficiaries also receive benefits from this fund. The Pension Reserve balance is \$959,366 and it is fully funded.

C) <u>Pension Accumulation</u>:

The Pension Accumulation consists of contributions paid by employers, interest earned on investments and any other income not covered by other accounts. This fund is charged annually with an amount, determined by the actuary, to be transferred to the Pension Reserve to fund retirement benefits for existing recipients. It is also relieved when expenditures are not covered by other accounts. The Pension Accumulation balance is \$24,580 and it is fully funded.

4. <u>ACTUARIAL COST METHOD</u>:

The individual "Entry Age Normal" cost method was used to calculate the funding requirements of the Fund. Under this cost method, the actuarial present value of projected benefits of each individual included in the valuation is allocated on a level basis as a percentage of payroll for each participant between entry age and assumed retirement age. That portion of the actuarial present value attributable to current year benefit accruals is called the Normal Cost. The actuarial present value of future benefits in excess of the actuarial present value of future normal costs is called the actuarial accrued liability.

### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 1998

### 5. <u>DEPOSITS AND CASH EQUIVALENTS</u>:

Following are the components of the Fund's deposits and cash equivalents at December 31, 1998:

Deposits (bank balance)	\$ 329,992
Cash equivalents	2,147,134
-	\$2,477,126

Deposits:

The Fund's bank deposits were fully covered by federal depository insurance and pledged securities.

Cash Equivalents:

Cash equivalents consist of government backed pooled funds. The funds are held by the Fund's custodian's trust department in the Fund's name. The cash equivalents are carried at market value, which approximates cost and face value.

### 6. <u>USE OF ESTIMATES</u>:

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The process of preparing financial statements in conformity with generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

### 7. <u>REQUIRED SUPPLEMENTARY SCHEDULE INFORMATION</u>:

Information in the Required Supplementary Schedule is designed to provide information about the Fund's progress made in accumulating sufficient assets to pay benefits and is presented on pages 14 - 15.

### 8. <u>SCHEDULE OF CONTRIBUTIONS</u>:

The accompanying supplementary information does not contain a "Schedule of Contributions - Employer and Other Sources". Actuarially required contributions have not been determined since the Fund is funded on a "pay-as-you-go" basis.

### 9. TRANSFERS TO OTHER SYSTEMS:

During the current year, contributions for two members of the Fund were transferred to another retirement system. The total transferred during 1998 was \$26,433. The transfer was calculated at actual contributions plus 6 percent interest. One member who repaid refunded contributions during 1996 has not transferred out of the Fund as of December 31, 1998. His repayment of \$5,039 is still held in the Fund.

#### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 1998

### 10. LITIGATION:

The Fund is currently involved in litigation with a former member of the New Orleans Police Department involving the payment of benefits. An estimate of the potential liability to the Fund cannot be determined at this time.

### 11. YEAR 2000:

The year 2000 issue is the result of shortcomings in many electronic data processing systems and other electronic equipment that may adversely affect the Fund's operations as early as fiscal year 1999.

Fund information necessary for the performance of actuarial valuations and the determination of contributions is maintained in the accounting and computer systems of the Police Pension Fund of the City of New Orleans.

The Fund has completed a process of identifying computer systems and other electronic equipment that may be affected by the year 2000 issue and that are necessary to conducting the Fund's operations. The Fund is in the implementation stage in that computer software and hardware are believed to be year 2000 compliant.

However, because of the unprecedented nature of the year 2000 issue, its effect and the success of related efforts will not be fully determinable until the year 2000 and thereafter. Management cannot assure that the Fund is or will be year 2000 ready, or that parties with whom the Fund does business will be year 2000 ready.

924,391 1,999,373 (UNFUNDED) ACTUARIAL LIABILITY SURPLUS 561,979 913,058 913,058 \$ PENSION ACCUMULATION 22,903 9,044 724,001 229,932 103,360 8,645 ,074,982 BALANCES 1998 OF THE 67 जा IN RESERVE ORLEANS DECEMBER PENSION RESERVE FUND

26,433 122,481 924, 391 673, 806 

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122,481 924,391 073,305 • **---**

26,433

\$ 2,138,455

TOTAL

\$ 1,475,037

24,580

\$

9,044 724,001 229,932 103,360 8,645

600,501

325,567

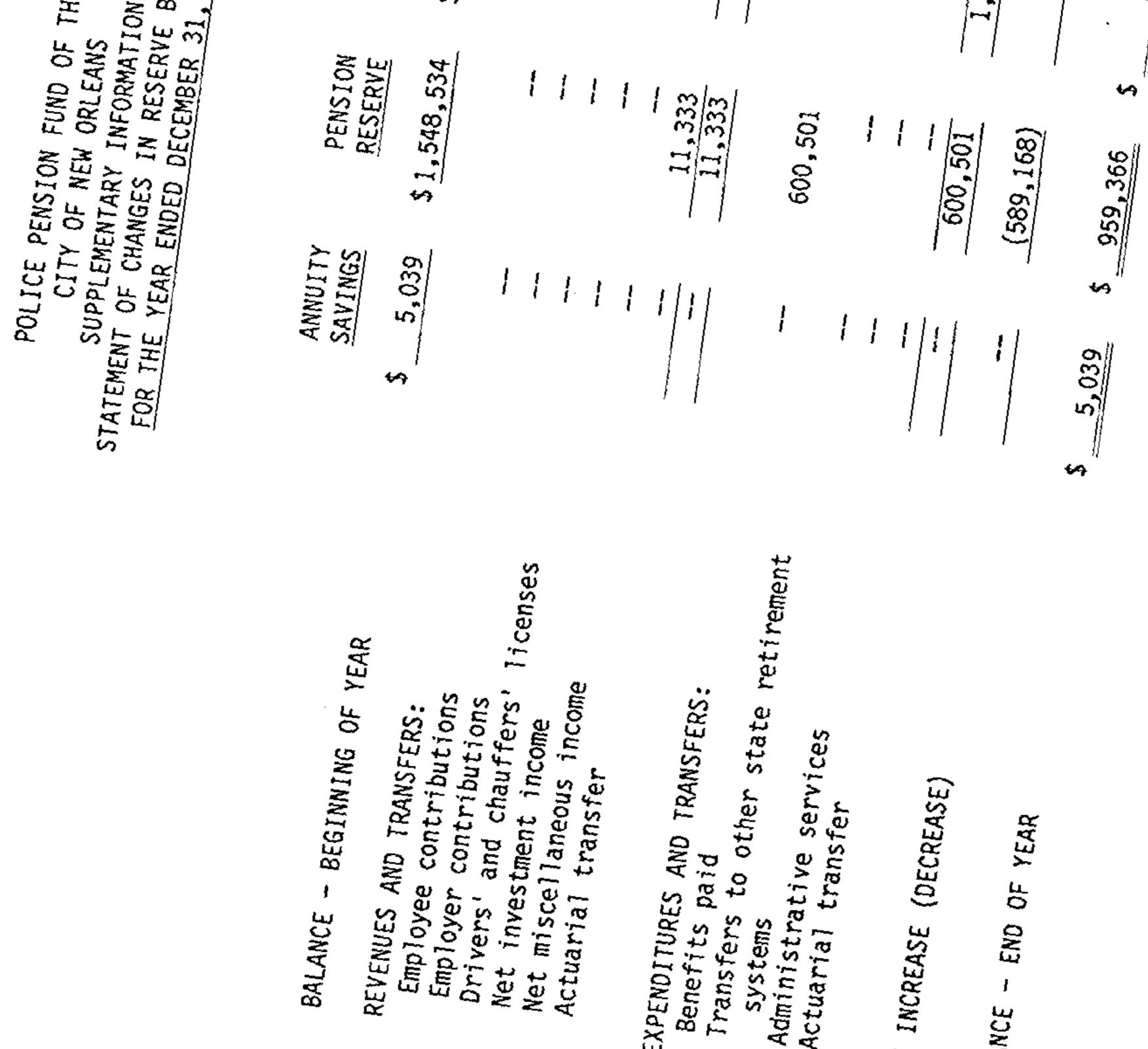
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1

\$ 2,464,022

913,058

1,677



# NET INCREASE END ł BALANCE

EXPENDITURES Transfers Benefits systems Actuarial

Employee Employer Drivers REVENUES

**~** -

BALANCE

### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS SUPPLEMENTARY INFORMATION SCHEDULE OF ADMINISTRATIVE EXPENSES FOR THE YEAR ENDED DECEMBER 31, 1998

Office salaries	\$ 110,976
Office expense	1,408
Computer expense	440
Payroll taxes	8,490
Actuary fee	500

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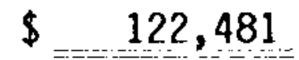
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Depreciation

Total



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• - POLICE PENSION FUND OF THE CITY OF NEW ORLEANS SCHEDULE OF FUNDING PROGRESS DECEMBER 31, 1993 - 1998

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ACTUARIAL VALUATION DATE	ACTUARIAL VALUE OF ASSETS	ACTUARIAL ACCRUED LIABILITY (AAL) ENTRY AGE	FUNDED RATIO	SURPLUS (UNFUNDED) <u>AAL</u>	COVERED PAYROLL	(UAAL) AS A PERCENTAGE OF COVERED PAYROLL
December 31, 1993 December 31, 1994 December 31, 1995 December 31, 1996 December 31, 1997 December 31, 1998	<pre>\$ 2,042,152 \$ 1,970,816 1,818,932 1,952,868 2,110,513 2,434,403</pre>	3,841,218 3,152,888 2,573,652 1,963,353 1,548,534 959,366	53.16 % 62.51 70.68 99.47 136.29 253.75	<pre>\$ (1,799,066)   (1,182,072)       (754,720)       (10,485)       561,979     1,475,037</pre>	-0- -0- -0- -0- -0- -0-	N/A N/A N/A N/A N/A

#### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS SUPPLEMENTARY INFORMATION NOTES TO SCHEDULE OF FUNDING PROGRESS DECEMBER 31, 1993 THROUGH 1998

The information presented in the Schedule of Funding Progress was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation Date

Actuarial Cost Method

Actuarial Assumptions: Investment Rate of Return Projected Salary Increases Cost of Living Adjustments

Asset Valuation Method: Cash Equivalents December 31, 1998

The Entry Age Normal Cost Method

7%, net of expenses N/A N/A

Cost which approximates market

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#### POLICE PENSION FUND OF THE CITY OF NEW ORLEANS INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS FOR THE YEAR ENDED DECEMBER 31, 1998

March 26, 1999

Honorable Mayor and Council of the City of New Orleans

We have audited the financial statements of the Police Pension Fund of the City of New Orleans as of and for the year ended December 31, 1998, and have issued our report thereon dated March 26, 1999. In our report, our opinion was qualified because we were unable to obtain an evaluation from the Fund's outside legal counsel of the Fund's pending litigation. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### <u>Compliance</u>

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As part of obtaining reasonable assurance about whether the Police Pension Fund of the City of New Orleans' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Police Pension Fund of the City of New Orleans' internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended for the information of the City Council, Board of Trustees, and the Legislative Auditor. However, this report is a matter of public record and its distribution is not limited.

Dylastice, Hapmann, Hogan & Maker LLP