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## WASHINGTON PARISH POLICE JURY

Franklinton, Louisiana

General-Purpose Financial Statements, Supplemental Information, and Independent Auditor's Reports

Year Ended December 31, 1995

under provisions of state law, this report is a public document. A copy of the report has been submitted to the audited, or reviewed, entity and other appropriate public officials. The report is available for public inspection at the Baton Rouge office of the Legislative Auditor and, where appropriate, at the office of the parish clerk of court.

Release Date 8-7-96



## WASHINGTON PARISH POLICE JURY Franklinton, Louisiana

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#### AUDIT REPORTS REQUIRED BY GOVERNMENT AUDITING STANDARDS

#### Richard M. Seal

Certified Public Accountant

Post Office Box 128

Bogalusa, Louisiana 70429-0128

732-2536

#### INDEPENDENT AUDITOR'S REPORT ON THE GENERAL-PURPOSE FINANCIAL STATEMENTS

Washington Parish Police Jury Franklinton, Louisiana

I have audited the accompanying general-purpose financial statements of the Washington Parish Police Jury, Franklinton, Louisiana, as of and for the year ended December 31, 1995. These general-purpose financial statements are the responsibility of the Washington Parish Police Jury's management. My responsibility is to express an opinion on these general-purpose financial statements based on my audit.

I conducted my audit in accordance with generally accepted auditing standards and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the general-purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general-purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general-purpose financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

The general-purpose financial statements referred to above do not include financial data of the discretely presented component units as listed in note 1, which should be included in order to conform with generally accepted accounting principles. The effects of the omission of these governmental agencies on assets, liabilities and fund equity at December 31, 1995 and the excess of revenues over expenditures for the year then ended on the general-purpose financial statements cannot be reasonably determined.

In my opinion, except for the effects of the omission of the financial statements of component units as explained in the third paragraph, the general-purpose financial statements referred to

above present fairly, in conformity with generally accepted accounting principles, the financial position of the Washington Parish Police Jury, as of December 31, 1995, and the results of its operations and the cash flows of its proprietary fund types for the year then ended.

My audit was made for the purpose of forming an opinion on the general-purpose financial statements taken as a whole. The combining and individual fund and account group financial statements and schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the general-purpose financial statements of the Washington Parish Police Jury. Such information has been subjected to the auditing procedures applied in the audit of the general-purpose financial statements and, in my opinion, is fairly presented in all material respects in relation to the general-purpose financial statements taken as whole.

In accordance with Government Auditing Standards, I have also issued a report dated June 13, 1996 on my consideration of the Washington Parish Police Jury's internal control structure and a report dated June 13, 1996 on its compliance with laws and regulations.

Certified Public Accountant

Ruland M. Leal

Bogalusa, Louisiana June 13, 1996

# WASHINGTON PARISH POLICE JURY Franklinton, Louisiana

## ALL FUND TYPES AND ACCOUNT GROUPS Combined Balance Sheet, December 31, 1995

	NEMORANDUM ONLY)	\$ 3,222,087 100,000 1,801,275	2,742,805 11,568,206	328,029	\$ 20,378,338		\$ 130,481 6,474 2,742,805 121,988 260,790	550,000 3,823,716	11,568,206	328,029	118,435 600,000 3,655,289 16,554,622	5 20.378.338
AT GROUPS	CENERAL LONG-TERM DEBT	<b>€</b> 9		328,029	\$ 943.956		121,988 260,790	\$50,000 943,956				\$ 943.956
ACCOUNT GROUPS	GENERAL FIXED ASSETS	8	11,568,206		\$ 11.568.206		<b>€</b>		11,568,206		11.568.206	\$ 11.568,206
PROPRIETARY FUND TYPES	SERVICE FUND	\$ 479,462			\$ 488.788		\$ 10,741 227,047	237,788	251,000		251,000	\$ 488.788
TYPES	SERVICE FUND	\$ 170,725	78,721		330,669		\$ 2,640	2640		328,029	328,029	330.669
GOVERNMENTAL FUND TYPES	REVENUE FUNDS	\$ 851,047 100,000 1,375,239	2,071,309		\$ 4.397.604		\$ 59,989 368,135	428,124		18,086	118,435 600,000 3,232,959 3,969,480	\$ 4.397.604
CON	GENERAL	<b>S</b> 1,720,853	\$92,775		\$ 2649.115		\$ 57,111 6,474 2,147,623	2,211,208		115,277	422,330	\$ 2649.115
	ASSETS AND OTHER DEBITS	Assets:  Cash and cash equivalents  Investments  Receivables  Equivalent	Interfund receivable  Land, buildings, and equipment  Other debite.	Amount available in debt service fund Amount to be provided for retirement of general long-term debt	Total Assets and Other Debits	LIABILITIES AND FUND EQUITY	Liabilities: Accounts payable Payroll deductions payable Interfund payable Landfill closure and postclosure care costs Capital lease payable	Compensated absences payable Bonds payable Total liabilities	Fund Equity Investment in general fixed assets Retained earnings: Reserved for insurance claims Fund balances:	Debt service Encumbrances Umeserved:	Closure and postclosure care costs Construction Undesignated Total Fund Equity	Total Liabilities and Fund Equity

- 4 -

## WASHINGTON PARISH POLICE JURY Franklinton, Louisiana GOVERNMENTAL FUNDS

## Combined Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 1995

	General Fund	Special Revenue Funds	Debt Service Fund	Total (Memorandum <u>Only)</u>			
REVENUES							
Taxes:							
Ad valorem	\$ 179,334	\$ 827,924	\$ 80,428	\$ 1,087,686			
Sales	4,248	1,447,336		1,451,584			
Licenses and permits	147,454			147,454			
Intergovernmental revenues:							
Federal funds:							
Federal grants		368,625		368,625			
State funds:				<b>,</b>			
Parish transportation funds		496,482		496,482			
State revenue sharing (nct)	52,166	237,374		289,540			
Other	348,652	101,642		450,294			
Fees, charges, etc.	103,588	11,027		114,615			
Fines and forfeitures	1,876	121,400		123,276			
Interest	159	51,088	3,924	55,171			
Vehicle rent		7		7			
Other	<u>8,515</u>	586		9,101			
Total revenues	845,992	3,663,491	84,352	4,593,835			
EXPENDITURES							
Current:							
General government:							
Legislative	155,569			155,569			
Judicial	641,447	147,920		789,367			
Executive	44,115			44,115			
Elections	63,534			63,534			
Finance and administrative	118,746			118,746			
Other	23,298	83,351		106,649			
Public safety	207,425	•		207,425			
Health and welfare	40,565	173,319		213,884			
Highways and streets	-	1,334,966		1,334,966			
Sanitation		53,692		53,692			

#### (Continued)

### Franklinton, Louisiana GOVERNMENTAL FUNDS

## Combined Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 1995

	General Fund	Special Revenue Funds	Debt Service Fund	Total (Memorandum Only)
EXPENDITURES (Cont'd) Current:				
Culture and recreation	\$	\$ 361,064	\$	\$ 361,064
Debt service			118,255	118,255
Capital outlay	17,169	389,962	<del></del>	407,131
Total expenditures	1,311,868	2,544,274	118,255	3,974,397
Excess (deficiency) of				
revenue over expenditures	(465,876)	1,119,217	(33,903)	619,438
OTHER FINANCING SOURCES (Uses)				
Operating transfers in	779,617	313,636		1,093,253
Operating transfers (out)	(13,902)	(1,079,351)		(1,093,253)
Choctaw Road Landfill				, ,
joint venture income (loss)		(156,436)		(156,436)
Excess sales tax split with				
other government entities		(74,546)		(74,546)
Sale of fixed assets		311		311
Capital lease financing	1,702	163,139		164,841
Total other financing				
sources (uses)	767,417	(833,247)		<u>(65,830</u> )
Excess of revenues and other financing sources over				
expenditures and other uses	301,541	285,970	(33,903)	553,608
Fund balances at beginning of year	r <u>136,367</u>	3,683,510	361,932	4,181,809
Fund balances at end of year	<u>\$ 437,908</u>	\$3.969.480	<u>\$ 328,029</u>	<u>\$ 4.735.417</u>

#### (Concluded)

## Franklinton, Louisiana GOVERNMENTAL FUNDS - GENERAL, SPECIAL REVENUE AND DEBT SERVICE FUNDS WASHINGTON PARISH POLICE JURY

Combined Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget (GAAP Basis) and Actual For the Year Ended December 31, 1995

	Variance	(Unfavorable)	6.478	2,1,0										60	(4)		6,451														
		· Ð	v	<b>4</b>																											
Debt Service Fund		Actual	80 428											3 974	4 / 6		84,352														
Z E		7	•	<b>;</b>																											
		Budget	73 950	****										3.951	40.46		77,901														
•	İ		₩7	<b>}</b>													1 1														
	Variance. Favorable	(Unfavorable)	\$ 48,901	(36.812)	\\chi			(133,321)	38.895	32.599	(62,235)	3,118	(707.6)	2.432	7	(1,329)	(117,452)					E	3			1,155	h	(3.998)	218,743	(1.617)	(9,749)
mds																	· •														
Special Revenue Funds		Actual	827.924	1,447,336			•	368,625	496.482	237,374	101,642	11.027	121,400	51,088	7	586	3,663,491					147 920	) ) )			83,351	 	173.319	1,334,966	53,692	361,064
Specia			49	J																											
		Budget	\$ 779,023	-				501,946	457.587	204,775	163,877	7,909	131,107	48,656	•	1.915	3,780,943					147,973				84.506		169.321	1,553,709	52,075	351,315
				_						_				_		_															
	nce-	rable)	17,392	(1,052)	16,862					1.132	43,595	33,840	464	(28)		(285)	109,656				<b>\$</b>	(6,309)	3	(1.071)	3.178	(5,262)	5.529	(300)	•		
ļ	Variance- Favorable	<u>(Unfavorable)</u>			_						4	m					2								,	Ţ,	· 🗀				
		u	<b>↔</b>													ļ															
Fund		Ten last	179,334	4,248	147,454					2,166	348,652	103,588	1,876	159		8.515	845,992				155,569	641,447	.115	.534	118,746	298	425	40,565			
General Fund		Actual	17	•	14					8	34	103	•				843				155	641	4	63	118	23	207,425	<del>5</del>	•		
Ĭ			49														ı														
		Budget	161,942	5,300	130,592					53,298	305,057	69,748	1,412	187		8,800	736,336				155,654	632,138	44,090	62,463	121,924	18,036	222,954	40,365			
i			€9																												
		REVENUES Tavas:	Ad Valorem	Sales	Licenses and permits	Intergovernmental revenues:	rederationes;	State funds:	Parish transportation funds	State revenue sharing (net)	Other	Fees, charges, etc.	Fines and forfeitures	Interest	Vehicle rental	Other	Total revenues	EXPENDITURES	Current:	General government:	Legislative	Judicial	Executive	Elections	Finance and administrative	Other	Public safety	Health and welfare	Highways and streets	Sanitation	Culture and recreation
		ps,				-	7	<b>-</b> -										鼠													

(Continued)

## Franklinton, Louisiana GOVERNMENTAL FUNDS - GENERAL, SPECIAL REVENUE AND DEBT SERVICE FUNDS WASHINGTON PARISH POLICE JURY

Combined Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget (GAAP Basis) and Actual For the Year Ended December 31, 1995

	Variance- Favorable (Unfavorable)	\$ (2,640)	3,811					3,811	T	\$ 3.812
Debt Service Fund	Actual	\$ 118,255	(33,903)				1	(33,903)	361.932	\$ 328,029
	Budget	\$ 115,615	(37,714)				•	(37,714)	361,931	\$ 324.217
ds	Variance- Favorable ( <u>Unfavorable</u> )	\$ 135,938 340,525	223,073	(780)	7,592	163,139	169,951	393,024	107,061	\$ 500.085
Special Revenue Funds	Actual	\$ 389,962 2,544,274	1,119,217	313,636 (1,079,351)	(156,436)	(74,546) 311 163,139	(833,247)	285,970	3,683,510	\$ 3.969,480
Spx	Budget	\$ \$25,900 2.884,799	896.144	314,416 (1,079,351)	(164,028)	(74,546)	(1,003,198)	(107,054)	3,576,449	\$ 3.469.395
	Variance- Favorable (Unfavorable)	\$ 12 2,937	112.593	8,964			9,744	122,337	436	\$ 122,773
General Fund	Actual	\$ 17,169 1,311,868	(465,876)	779,617 (13,902)		1,702	767,417	301,541	136,367	\$ 437.908
	Budget	\$ 17.181 1,314,805	(578,469)	770,653 (14,682)		1,702	757,673	179,204	135,931	\$ 315,135
	EXPENDITURES (cont'd)	Debt service Capital outlay Total expenditures	Excess (deficiency) of revenues over expenditures	OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers (out) Choctaw Road Landfill	joint venture income (loss)  Excess sales tax split with	other government entities Sale of fixed assets Capital lease financing Total other financino	sources (uses)	Excess (deficiency) of revenues and other financing sources over expenditures and other uses	Fund balances at beginning of year	Fund balances at end of year

## WASHINGTON PARISH POLICE JURY Franklinton, Louisiana PROPRIETARY FUND INTERNAL SERVICE FUND

Combined Statement of Revenues, Expenses, and Changes in Retained Earnings
For the Year Ended December 31, 1995

	Group Insurance Fund
OPERATING REVENUES	
Interfund insurance premiums Interest income Total operating revenues	\$ 193,221 <u>8,782</u> <u>202,003</u>
OPERATING EXPENSES	
Claims paid Administrative fee Total operating expenses	111,709 <u>632</u> 112,341
Net income (loss)	89,662
Retained earnings at beginning of year	<u>161,338</u>
Retained earnings at end of year	<u>\$ 251.000</u>

## WASHINGTON PARISH POLICE JURY Franklinton, Louisiana PROPRIETARY FUND INTERNAL SERVICE FUND

#### Combined Statement of Cash Flows For the Year Ended December 31, 1995

	Group Insurance Fund
Increase (Decrease) in cash and cash equivalents:	
Cash flows from operations:	
Receipts from interfund insurance premiums	\$ 193,221
Payments for claims	(111,709)
Payments for administrative fee	(632)
(Increase) decrease in accounts receivable	(4,265)
(Decrease) increase in accounts payable	(255)
Net cash provided by operations	76,360
Cash flows from noncapital financing activities:	
Increase due to other funds	91,087
Decrease due from other funds	<u>1,113</u>
Net cash provided from noncapital	
financing activities	92,200
Cash flows from investing activities:	
Interest on bank account	8,782
Net cash flows from investing activities	8,782
Net increase in cash and cash equivalents	177,342
Cash and cash equivalents at beginning of year	302,120
Cash and cash equivalents at end of year	<u>\$ 479.462</u>

### WASHINGTON PARISH POLICE JURY Franklinton, Louisiana

Notes to the General-Purpose Financial Statements As of and for the year ended December 31, 1995

#### INTRODUCTION

The Washington Parish Police Jury (the Police Jury) is the governing authority for Washington Parish and is a political subdivision of the State of Louisiana. The Police Jury is governed by 14 jurors representing the various districts within the parish. The jurors serve four-year terms that expire on January 8, 1996.

Louisiana Revised Statute 33:1236 gives the Police Jury various powers in regulating and directing the affairs of the parish and its inhabitants. The more notable of those are the power to make regulations for its own government; to regulate the construction and maintenance of roads, bridges, and drainage systems; to regulate the sale of alcoholic beverages; and to provide for the health and welfare of the poor, disadvantaged, and unemployed in the parish. Funding to accomplish these tasks is provided by ad valorem taxes, beer and alcoholic beverage permits, state revenue sharing, and various other state and federal grants.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. REPORTING ENTITY

As the governing authority of the parish, for reporting purposes, the Washington Parish Police Jury is the financial reporting entity for Washington Parish. The financial reporting entity consists of (a) the primary government (Police Jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board (GASB) Statement No. 14 established criteria for determining which component units should be considered part of the Washington Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

- 1. Appointing a voting majority of an organization's governing body, and
  - a. The ability of the Police Jury to impose its will on that organization and/or
  - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the Police Jury.

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

- Organizations for which the Police Jury does not appoint a voting majority but are fiscally dependent on the Police Jury.
- 3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Based on the previous criteria, the Police Jury has determined that the following component units are part of the reporting entity. They have been blended because the Police Jury maintains the accounting records.

#### Blended Component Unit

The Tourism Tax Fund (the Fund) was established by Ordinance No. 49 on December 29, 1992, which imposed a 3% bed and board tax to fund the Washington Parish Tourism Commission (the Commission) created earlier that year. The Commission is governed by a six member board, which is appointed by the Police Jury. In 1994 the 3% tax was ruled to be unconstitutional. Since the fund serves all constituents of Washington Parish, and due to the significance of the fiscal dependency relationship, it has been blended with the Police Jury's financial statements.

The Criminal Court Fund (the Fund) was established under Section 571.11 of Title 15 of the Louisiana Revised Statutes of 1950, which provides that fines and forfeitures imposed by district courts and district attorney conviction fees in criminal court cases be transferred to the parish treasurer and deposited into a special Criminal Court Fund account to be used for the expenses of the criminal court of the parish. Expenditures are made from the fund on motion of the district attorney and approval of the district judges or on motion of the district judges and approval of the district attorney. The Police Jury adopts a budget for the fund. Separate financial statements are not issued for the fund since it has been historically included as a fund within the Police Jury's financial statements.

The Washington Parish Library (the Library) was established by the Police Jury on November 14, 1945, under provisions of Louisiana Revised Statute 25:211. The Library is governed by a board of control, which is appointed by the Police Jury in accordance with the provisions of Louisiana Revised Statute 25:214. Although the Library is legally separate, the Police Jury approves its budget and levies and collects ad valorem taxes dedicated to the operation of the library system. Separate financial statements are not issued for the Library since it has been historically included as a fund within the Police Jury's financial statements.

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

#### Discretely Presented Component Units

The Police Jury has chosen to issue financial statements of the primary government (Police Jury) and blended component units only; therefore, none of the following listed component units are discretely presented in the accompanying financial statements.

	Fiscal	Criteria
Component Unit	Year End	_Used_
Washington Parish Assessor	December 31	2
Washington Parish Clerk of Court	June 30	2
Washington Parish Sheriff	June 30	2
Riverside Medical Center-		
Hospital Service District No. 1	December 31	1
Washington Parish Gas District No. 1	December 31	1
Washington Parish Gas District No. 2	December 31	1
Bogalusa Waterworks District	December 31	1
Varnado Waterworks District	December 31	1
Fire Protection District No. 1	December 31	1
Fire Protection District No. 2	December 31	1
Fire Protection District No. 3	December 31	1
Fire Protection District No. 4	December 31	1
Fire Protection District No. 5	December 31	1
Fire Protection District No. 6	December 31	1
Fire Protection District No. 7	December 31	1
Fire Protection District No. 8	December 31	1
Mt. Hermon Fire District	December 31	1
Washington Parish Communications		
District	December 31	1

Primary government officials may appoint some, or all, governing board members of organizations that are not included as component units in the primary government's reporting entity. These organizations are classified as (a) related organizations and (b) joint ventures, as follows:

#### Related Organizations

Housing Authority of Washington Parish - The Police Jury appoints all five Commissioners of the Housing Authority of Washington Parish. However, no further contact or influence exists. Therefore, it is not included in the Police Jury's financial statements.

Franklinton, Louisiana
Notes to the General-Purpose Financial Statements (Continued)

#### **Joint Ventures**

Choctaw Road Landfill (the Joint Venture) - The Police Jury is a participant with the City of Bogalusa (the City) in a joint venture to construct and operate the Choctaw Road Landfill, a solid waste disposal landfill. The Joint Venture was opened in July of 1989. The agreed upon percentages of sharing of construction costs and operating losses were 58.1% for the Police Jury and 41.9% for the City. The Police Jury's share of costs has been funded by a dedicated one percent sales tax in Washington Parish, excluding Ward 4. The City's share of costs has been funded by an ad valorem tax and the issuance of general obligation bonds. The Joint Venture is apparently not experiencing any financial stress. Complete financial statements for the Joint Venture can be obtained from the Washington Parish Police Jury at the parish courthouse in Franklinton, LA.

GASB Statement No. 14 provides for the issuance of primary government financial statements that are separate from those of the reporting entity. However, the primary government's (Police Jury) financial statements are not a substitute for the reporting entity's financial statements. The accompanying primary government financial statements have been prepared in conformity with generally accepted accounting principles as applied to governmental units. These financial statements are not intended to and do not report on the reporting entity but rather are intended to reflect only the financial statements of the primary government (Police Jury).

Considered in the determination of component units of the reporting entity were the Washington Parish School Board and various municipalities in the parish. It was determined that these governmental entities are not component units of the Washington Parish Police Jury reporting entity because they have separately elected governing bodies, are legally separate, and are fiscally independent of the Washington Parish Police Jury.

#### B. FUND ACCOUNTING

The Police Jury uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions relating to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. On the other hand, an account group is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

Funds of the Police Jury are classified into two categories: governmental and proprietary. In turn, each category is divided into separate fund types. The fund classifications and description of each existing fund type follow:

#### **Governmental Funds**

Governmental funds are used to account for all or most of the Police Jury's general activities, including the collection and disbursement of specific or legally restricted monies, the acquisition or construction of general fixed assets, and the servicing of general long-term debt. Governmental funds include:

- 1. General Fund--the general operating fund of the Police Jury and accounts for all financial resources, except those required to be accounted for in other funds.
- 2. Special Revenue Funds--account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- 3. Debt Service Fund--account for transactions relating to resources retained and used for the payment of principal and interest on those long-term obligations recorded in the general long-term obligations account group.

#### **Proprietary Funds**

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Proprietary funds differ from governmental funds in that their focus is on income measurement, which, together with the maintenance of equity, is an important financial indicator. Proprietary funds include:

1. Internal Service Fund - The Internal Service Fund accounts for the partial coverage of health insurance provided by one department to other departments or governments on a cost-reimbursement basis.

#### C. BASIS OF ACCOUNTING

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases and decreases in net current assets. The modified accrual basis of accounting is followed by all governmental funds (General Fund, Special Revenue Funds, and Debt Service Fund).

Franklinton, Louisiana
Notes to the General-Purpose Financial Statements (Continued)

#### Revenues

Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Ad valorem taxes are considered "measurable" at the time of levy, whereas such items as beer taxes are considered "measurable" when in the hands of intermediary collecting agencies and are recognized as revenue at that time. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Ad valorem taxes are considered to be available if they are collected within 60 days after year-end.

#### **Expenditures**

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred.

#### Other Financing Sources (Uses)

Transfers between funds that are not expected to be repaid (or any other types, such as capital lease transactions, sale of fixed assets, etc.) are accounted for as other financing sources (uses). These other financing sources (uses) are recognized at the time the underlying events occur.

Proprietary funds are accounted for on a flow of economic resources measurement focus and a determination of net income and capital maintenance. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. The proprietary funds use the accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized at the time liabilities are incurred.

#### D. BUDGET PRACTICES

Preliminary budgets for the ensuing year are prepared by the Comptroller during October of each year. During November the budget committee reviews the proposed budgets and makes changes as it deems appropriate. The availability of the proposed budgets are then advertised in the official journal. Prior to the regular meeting in December the Police Jury holds a public hearing on the proposed budgets in order to receive comments from residents. Changes are made to the proposed budgets based on the public hearings and the desires of the Police Jury. The budgets are then adopted during the regular December meeting and notice is published in the official journal.

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

The Police Jury receives monthly budget comparison statements during the year that are used as a tool to control the operations of the parish. In December the Police Jury votes to adopt the final budget adjustments for the year. Budgeted amounts included in the accompanying financial statements include the original adopted budget and all subsequent amendments.

The Police Jury exercises budgetary control at the functional level. Unexpended appropriations lapse at year end and must be reappropriated in the next year's budget to be expended. Budgets are adopted using the modified accrual basis of accounting.

#### E. ENCUMBRANCES

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded to reserve that portion of the applicable appropriation, is employed in the governmental funds. Every appropriation, except an appropriation for a capital expenditure, will lapse at the close of the fiscal year to the extent it has not been expended. Open encumbrances are reported as reservations of fund balances since the commitments will be honored through subsequent years' budget appropriations. Encumbrances do not constitute expenditures or liabilities.

#### F. CASH AND CASH EQUIVALENTS AND INVESTMENTS

Cash includes amounts in demand deposits and interest-bearing demand deposits. Cash and cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less. Under state law, the Police Jury may deposit funds in demand deposits, interest-bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law and national banks having their principal offices in Louisiana.

Under state law, the Police Jury may invest in United States bonds, treasury notes, or certificates. These are classified as investments if their original maturities exceed 90 days; however, if the original maturities are 90 days or less, they are classified as cash equivalents. Investments are stated at cost.

#### G. SHORT-TERM INTERFUND RECEIVABLES/PAYABLES

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as interfund receivables or interfund payable on the balance sheet.

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

#### H. FIXED ASSETS

Fixed assets of governmental funds are recorded as expenditures at the time purchased or constructed, and the related assets are capitalized (reported) in the general fixed assets account group. Public domain or infrastructures are not capitalized. Interest costs incurred during construction are not capitalized. No depreciation has been provided on general fixed assets. All fixed assets are valued at historical cost or estimated cost.

#### I. COMPENSATED ABSENCES

The cost of current leave privileges, computed in accordance with GASB Codification Section C60, is recognized as a current-year expenditure in the governmental funds when leave is actually taken. The cost of leave privileges not requiring current resources is recorded in the general long-term debt account group.

Employees of the Police Jury, Library and Criminal Court earn vacation leave at varying rates according to years of service. Vacation leave must be taken during the year earned. However, upon termination employees are paid for any unused vacation leave earned during the year.

Employees earn 12 days of sick leave each year. A total of 45 days may be accumulated. All accumulated sick leave lapses upon termination, except for employees of the Library who are paid for all accumulated sick leave upon termination.

#### J. LONG-TERM DEBT

Long-term obligations expected to be financed from governmental funds are reported in the general long-term debt account group. Expenditures for principal and interest payments for long-term obligations are recognized in the governmental funds when due.

#### K. FUND EQUITY

#### Reserves

Reserves represent those portions of fund equity not appropriable for expenditure or legally segregated for a specific future use.

#### Designated Fund Balances

Designated fund balances represent tentative plans for future use of financial resources.

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

#### L. INTERFUND TRANSACTIONS

Quasi-external transactions are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

#### M. SALES TAXES

On September 27, 1986 the voters of Washington Parish outside the corporate limits of the City of Bogalusa approved for an indefinite period of time, a one per cent sales tax. The proceeds of the sales tax, after administrative expenses, were dedicated to the costs of acquiring, operating, and maintaining solid waste disposal facilities.

On April 11, 1992 the voters decided to rededicate and re-allocate the above mentioned sales tax so that the proceeds in excess of those needed for the solid waste disposal facilities be used as follows:

- (a) 45% of such excess proceeds to pay the costs of services which the parish is legally obligated to pay under the laws of Louisiana;
- (b) 44.14% of such excess proceeds to be placed in the Parish Transportation Fund to be used for constructing, maintaining and improving public roads, highways and bridges in the District, to the extent that such projects qualify as allowable Parish Transportation Fund projects;
- (c) 9.72% of such excess proceeds to be used for constructing, maintaining and improving public roads, highways and bridges, for constructing, maintaining and improving drainage facilities and for economic development in the Town of Franklinton [provided that for five years after the effective date of this rededication, 80% of the portion described in this part (c) shall be used for economic development];
- (d) 0.57% of such excess proceeds to be used for constructing, maintaining and improving public roads, highways and bridges in the Village of Angie; and
- (e) 0.57% of such excess proceeds to be used for constructing, maintaining and improving public roads, highways and bridges in the Village of Varnado.

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

#### N. TOTAL COLUMNS ON COMBINED STATEMENTS

Total columns on the combined statements are captioned Memorandum Only to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### 2. FUND DEFICIT

The following individual fund had a deficit fund balance at December 31, 1995:

**Criminal Court Fund** 

**\$ 12,047** 

Management states that the Police Jury, according to law, only administers the Criminal Court Fund. All expenditures are incurred by motion of the District Attorney and by order of one District Judge.

#### 3. LEVIED TAXES

The following is a listing of levied millages for ad valorem taxes:

	Levied <u>Millage</u>	Expiration _ Date
Parishwide Taxes:	iviniage	_ Date
General Fund:		
Inside	1.85	Indef.
Outside	3.70	Indef.
Special revenue funds:		
Library	4.61	1996
Parish Transportation	4.13	1996
Courthouse Maintenance	1.03	1996
Health Unit Maintenance .	3.11	1996
Debt Service Fund	<u>1.25</u>	2001
	<u> 19.68</u>	

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

#### 4. CASH AND CASH EQUIVALENTS

At December 31, 1995, the Police Jury has cash and cash equivalents (book balances) totaling \$3,222,087 as follows:

Demand deposits	\$ 1,722,836
Interest-bearing demand deposits	 1,499,251
Total	\$ 3,222,087

These deposits are stated at cost, which approximates market. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent. At December 31, 1995, the Police Jury has \$3,327,575 in deposits (collected bank balances). These deposits are secured from risk by \$100,000 of federal deposit insurance and \$3,227,575 of pledged securities held by a custodial bank in the name of the fiscal agent bank.

#### 5. INVESTMENTS

At December 31, 1995, the Police Jury holds investments of Certificates of Deposit for the Library Fund totaling \$100,000.

#### 6. RECEIVABLES

The following is a summary of receivables at December 31, 1995:

T		General Fund		Special Revenue <u>Funds</u>		Debt Service Fund	-	rietary und
Taxes:	•	150 (51	Φ.	004.404	•	01.000	•	
Ad valorem	\$	179,651	\$	826,496	\$	81,223	\$	
Sales		337		132,173				
State revenue sharing		34,777		166,181				
Intergovernmental-								
State		60,208		68,855				
Local		7,345		181,522				
Other		53,169		12		<del></del>		9,326
Total	<u>\$</u>	335,487	<u>\$</u>	1.375,239	<u>\$</u>	81,223	<u>\$</u> _	9,326

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

#### 7. FIXED ASSETS

The changes in general fixed assets follow:

	Balance January 1,	A .1.1:4:	T) alasi asas	Balance December 31,
·· ·	1995	Additions	<u>Deletions</u>	<u>1995</u>
Police Jury:				
Land	\$ 708,309	\$	\$	\$ 708,309
Building	5,920,945			5,920,945
Equipment	1,572,984	372,580	54,617	1,890,947
Total Police Jury	8,202,238	372,580	54,617	8,520,201
Library:				
Land	42,343			42,343
Building	489,049			489,049
Furniture & equipment	212,024	4,770		216,794
Books	1,240,069	45,975		1,286,044
Total Library	1,983,485	50,745		2,034,230
Landfill	1,011,628	2,147		1,013,775
Total	\$ 11,197,351	<u>\$ 425,472</u>	<u>\$ 54,617</u>	<u>\$ 11,568,206</u>

#### 8. PENSION PLAN

Substantially all employees of the Washington Parish Police Jury are members of the Parochial Employees Retirement System of Louisiana (System), a cost-sharing, multiple-employer defined benefit pension plan administered by a separate board of trustees. The System is composed of two distinct plans, Plan A and Plan B, with separate assets and benefit provisions. All employees of the Police Jury are members of Plan A.

All permanent employees working at least 28 hours per week who are paid wholly or in part from parish funds and all elected parish officials are eligible to participate in the System. Under Plan A, employees who retire at or after age 60 with at least 10 years of creditable service, at or after age 55 with at least 25 years of creditable service, or at any age with at least 30 years of creditable service are entitled to a retirement benefit, payable monthly for life, equal to 3 per cent of their final-average salary for each year of creditable service. However, for those employees who were members of the supplemental plan only before January 1, 1980, the benefit is equal to one per cent of final average salary plus \$24 for each year of supplemental-plan-only service earned before January 1, 1980, plus 3 per cent of final-average salary for each year of service credited after the revision date. Final-

Franklinton, Louisiana Notes to the General-Purpose Financial Statements (Continued)

average salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. Employees who terminate with at least the amount of creditable service stated above, and do not withdraw their employee contributions, may retire at the ages specified above and receive the benefit accrued to their date of termination. The System also provides death and disability benefits. Benefits are established or amended by state statute.

The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Parochial Employees' Retirement System, Post Office Box 14619, Baton Rouge, Louisiana 70898-4619, or by calling (504) 928-1361.

Under Plan A, members are required by state statute to contribute 9.5 percent of their annual covered salary and the Washington Parish Police Jury is required to contribute at an actuarially determined rate. The current rate is 8.0 percent of annual covered payroll. Contributions to the System also include one-fourth of one per cent of the taxes shown to be collectible by the tax rolls of each parish, except Orleans and East Baton Rouge Parishes. These tax dollars are divided between Plan A and Plan B based proportionately on the salaries of the active members of each plan. The contribution requirements of plan members and the Washington Parish Police Jury are established and may be amended by state statute. As provided by Louisiana Revised Statute 11:103, the employer contributions are determined by actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. The Washington Parish Police Jury's contributions to the System under Plan A for the years ending December 31, 1995, 1994, and 1993, were \$78,080, \$73,137, and \$67,634, respectively, equal to the required contributions for each year.

#### 9. SOLID WASTE LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

State and federal laws and regulations require the Choctaw Road Landfill to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. A related liability is being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these landfill closure and postclosure care costs is based on the amount of the landfill used during the year. The estimated liability for landfill closure and postclosure care costs has a balance of \$209,962 as of December 31, 1995, which is based on 16 per cent usage (filled) of the landfill. It is estimated that an additional \$1,102,299 will be recognized as closure and postclosure care expenditures between the date of the balance sheet and the date the landfill is expected to be filled to capacity. The estimated total current cost of the landfill closure and postclosure care (\$1,312,261) is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were acquired as of December 31, 1995. However, the actual cost of closure and postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

The estimated liability for closure and postclosure care costs of \$209,962 as of December 31, 1995 has been recorded in the general long-term debt of each participant's separate financial statements section as follows:

Washington Parish Police Jury	58.1%	\$ 121,988
City of Bogalusa	41.9%	 87,974
		\$ 209,962

Neither the Police Jury nor the City is required to set aside funds in escrow to finance future closure and postclosure care costs.

#### 10. LEASES

The Police Jury is obligated under certain leases for copying equipment and motor graders which are accounted for as capital leases. The leased assets and related obligations are accounted for in the General Fixed Assets Account Group and the General Long-Term Debt Account Group, respectively. The following is a schedule of future minimum lease payments as of December 31, 1995:

1996	\$	77,279
1997		77,279
1998		77,030
1999		44,673
2000	<del></del> -	18,452
Minimum lease payments		294,713
Less amount representing interest		33,923
Present value of minimum		
lease payments	<u>\$</u>	<u> 260,790</u>

#### 11. POLICE JURORS' SALARIES

The following salaries were paid to the Police Jurors:

	 1995
Denni's Kates	\$ 9,600.00
Chris Jenkins	9,600.00
Melvin Keith	9,600.00
Kenneth Wheat	9,600.00
Michael Applewhite	9,600.00
Clinton Miley	9,600.00
Glenn Sheridan	9,600.00

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

David Dillon	9,600.00
LaRue Martin	9,600.00
Marvin Thomas	9,600.00
Sam Smith	9,600.00
Darwin Sharp	9,600.00
Hollis Stafford, III	10,800.00
Matthew Tate	9,600.00

<u>\$ 135,600.00</u>

#### 12. CHANGES IN GENERAL LONG-TERM DEBT(OBLIGATIONS)

The following is a summary of the long-term debt transactions:

	Amount owed			Amount owed
	1/1/95	Additions	Retirements	12/31/95
General obligation				
jail bond, series 1991	\$ 630,000	\$	\$ 80,000	\$ 550,000
Capital leases payable	141,014	164,840	45,064	260,790
Landfill closure and post-closure care				
costs	118,435	3,553		121,988
Compensated absences	10,375	803		<u>11,178</u>
	\$ 899,824	<u>\$ 169,196</u>	<u>\$ 125,064</u>	<u>\$ 943,956</u>

The General Obligation Jail Bonds of the Washington Parish Police Jury dated September 26, 1991, issued in the amount of \$790,000, were issued for the purpose of paying off the General Obligation Jail Bond, Series 1981. The bonds are payable from ad valorem taxation. The bonds are due in annual installments of \$15,000 to \$95,000 through March 1, 2001, with an interest rate of 4.7% to 6.3% per annum. The annual requirements to amortize the bonds outstanding are as follows:

<u> Үеаг</u>	<u>P</u>	rincipal	<u> </u>	nterest		<u>Total</u>
1996	\$	85,000	\$	30,850	\$	115,850
1997		85,000		25,878		110,878
1998		95,000		20,520		115,520
1999		95,000		14,772		109,772
2000		95,000		8,930		103,930
2001		95,000		2,992	<u> </u>	97,992
	<u>\$</u>	550,000	<u>\$</u>	103,942	<u>\$</u>	653,942

Franklinton, Louisiana

Notes to the General-Purpose Financial Statements (Continued)

#### 13. SELF-INSURANCE

The Police Jury is self-insured for medical and dental benefits up to \$12,500 per employee, with Associated Health Plans, Inc. of LA. acting as a third party administrator. Each fund contributes interfund insurance premiums to the internal service fund which pays the claims. All known claims have been recorded as claims payable. Retained earnings has been reserved for payment of claims.

#### 14. INTERFUND RECEIVABLES/PAYABLES

Individual fund balances due from/to other funds at December 31, are as follows:

	1995		
	Interfund	Interfund <u>Payables</u>	
<u>Fund</u>	Receivables		
General Fund	\$ 592,775	\$ 2,147,623	
Special Revenue Funds:			
Lee's Creek Project		2,122	
Tourism Tax	17,389		
Parish Transportation	746,936		
Courthouse Maintenance		20,941	
Health Unit Maintenance		186,062	
Criminal Court	118	19,716	
Library		109,710	
Special Witness	3,608		
Sales Tax Split Proposition	1,303,258		
Riverside Boat Ramp		29,584	
Debt Service Fund	78,721		
Internal Service Fund		227,047	
Total	<u>\$ 2,742,805</u>	\$ 2,742,805	

#### 15. LITIGATION

At December 31, 1995, the Police Jury was a defendant in several lawsuits arising principally from vehicular accidents on Parish roads and fall cases occurring within Parish buildings. In a vehicular suit, Richard Blalock versus Washington Parish, et al, the court ruled against the Police Jury and awarded a damage verdict of \$2,486,457 plus interest. The attorney for the Police Jury is unable to assess the impact of this case; however, in general, judgement creditors can not execute against publicly owned property, and can only be paid out of funds specifically allocated by the public body. At December 31, 1995 no money had been specifically allocated for the payment of this case or any other case.

## WASHINGTON PARISH POLICE JURY Franklinton, Louisiana Notes to the General-Purpose Financial Statements (Continued)

#### 16. PRIOR PERIOD ADJUSTMENTS

During 1995, the Washington Parish Police Jury changed its method of accounting for sales tax revenue to conform with the new requirements of GASB Statement No. 22, Accounting for Taxpayer-Assessed Tax Revenues in Governmental Funds. In the past, sales tax revenue was recognized in the month collected. The new method requires such revenue be recognized in the month collected by the merchant. The accompanying financial statements have been retroactively restated for the effects of this change. The fund balances below have been increased by the following amounts as of December 31, 1994.

General Fund \$ 436.00 Sales Tax Split Proposition Fund 107,060.55

#### Richard M. Seal

Certified Public Accountant

732-2536

Post Office Box 128 Bogalusa, Louisiana 70429-0128

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL AS PART OF AN AUDIT OF THE GENERAL-PURPOSE FINANCIAL STATEMENTS

Washington Parish Police Jury Franklinton, Louisiana

I have audited the general-purpose financial statements of the Washington Parish Police Jury, Franklinton, Louisiana, as of and for the year ended December 31, 1995, and have issued my report thereon dated June 13, 1996, which was qualified for omission of one or more, but not all component units.

I conducted my audit in accordance with generally accepted auditing standards and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the general-purpose financial statements are free of material misstatement.

The management of the Washington Parish Police Jury is responsible for establishing and maintaining an internal control structure. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of internal control structure policies and procedures. The objectives of an internal control structure are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of general-purpose financial statements in accordance with generally accepted accounting principles. Because of inherent limitations in any internal control structure, errors or irregularities may nevertheless occur and not be detected. Also, projection of any evaluation of the structure to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the effectiveness of the design and operation of policies and procedures may deteriorate.

In planning and performing my audit of the general-purpose financial statements of the Washington Parish Police Jury for the year ended December 31, 1995. I obtained an understanding of the internal control structure. With respect to the internal control structure, I

obtained an understanding of the design of relevant policies and procedures and whether they have ben placed in operation, and I assessed control risk in order to determine my auditing procedures for the purpose of expressing my opinion on the general-purpose financial statements and not to provide an opinion on the internal control structure. Accordingly, I do not express such an opinion.

My consideration of the internal control structure would not necessarily disclose all matters in the internal control structure that might be material weaknesses under standards established by the American Institute of Certified Public Accountants. A material weakness is a condition in which the design or operation of one or more of the specific internal control structure elements does not reduce to a relatively low level the risk that errors or irregularities in amounts that would be material in relation to the general-purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. I noted no matters involving the internal control structure and its operations that I consider to be material weaknesses as defined above.

The prior-year audit report included material weaknesses concerning collection of delinquent sales taxes, daily deposits of receipts, and segregation of duties. These internal control weaknesses have been addressed and the conditions corrected.

This report is intended for the information of the members of the Washington Parish Police Jury, management, and the office of the Louisiana Legislative Auditor. However this report is a matter of public record and its distribution is not limited.

Certified Public Accountant

Ruhard M. Seal

Bogalusa, Louisiana June 13, 1996

#### Richard M. Seal

Certified Public Accountant

732-2536

Post Office Box 128 Bogalusa, Louisiana 70429-0128

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AS PART OF AN AUDIT OF THE GENERAL-PURPOSE FINANCIAL STATEMENTS

Washington Parish Police Jury Franklinton, Louisiana

I have audited the general-purpose financial statements of the Washington Parish Police Jury, Franklinton, Louisiana, as of and for the year ended December 31, 1995, and have issued my report thereon dated June 13, 1996, which was qualified for omission of one or more, but not all, component units.

I conducted my audit in accordance with generally accepted auditing standards and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the general-purpose financial statements are free of material misstatement.

Compliance with laws, regulations, contracts, and grants applicable to the Washington Parish Police Jury is the responsibility of the Police Jury's management. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, I performed tests of the Washington Parish Police Jury's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of my audit of the general-purpose financial statements was not to provide an opinion on overall compliance with such provisions. Accordingly, I do not express such an opinion.

The results of my tests disclosed no instances of noncompliance that are required to be reported herein under Government Auditing Standards.

This report is intended for the information of the members of the Washington Parish Police Jury, management, and the office of the Louisiana Legislative Auditor. However this report is a matter of public record and its distribution is not limited.

Certified Public Accountant

Bogalusa, Louisiana June 13, 1996 SUPPLEMENTAL INFORMATION

#### SPECIAL REVENUE FUNDS

<u>Recycling Program Fund</u> - The Recycling Program Fund accounts for grants provided by the United States Department of Energy through the Louisiana Department of Environmental Quality. This program provides for the development of recycling programs to help parishes reach their goal of a 25% reduction in solid waste as required by State Act No. 185.

Tourism Tax Fund - The Tourism Tax Fund accounts for the proceeds of a 3% bed and board tax. On March 30, 1994 the 22nd Judicial District Court ruled the tax unconstitutional. The Police Jury voted to suspend collection of the tax in May 1994 pending the ruling of the Louisiana Supreme Court. On November 30, 1994 the Supreme Court upheld the ruling of the lower Court.

<u>Summer Feeding Program Fund</u> - The Summer Feeding Program accounts for the administration of the summer feeding program, which is funded by the Louisiana Department of Education. These funds are used to provide meals to school children during the summer break.

<u>Parish Transportation Fund</u> - The Parish Transportation Fund accounts for constructing, improving, and maintaining public roads and bridges in the parish. Financing is provided by the State of Louisiana Parish Transportation Fund, ad valorem taxes, and state revenue sharing funds. The ad valorem tax expires in 1996.

<u>Courthouse Maintenance Fund</u> - The Courthouse Maintenance Fund accounts for the operation and maintenance of the courthouse and related public buildings of the parish. Financing is provided by ad valorem taxes and state revenue sharing. The ad valorem tax expires in 1996.

Health Unit Maintenance Fund - The Health Unit Maintenance Fund accounts for the operation and maintenance of public health units in the parish. Financing is provided by ad valorem taxes and state revenue sharing. The ad valorem tax expires in 1996.

<u>Criminal Court Fund</u> - The Criminal Court Fund was established under Section 571.11 of Title 15 of the Louisiana Revised Statutes of 1950, which provides that fines and forfeitures imposed by district courts and district attorney conviction fees in criminal court cases be transferred to the parish treasurer and deposited into a special Criminal Court Fund account to be used for the expenses of the criminal court of the parish. Expenditures are made from the fund on motion of the district attorney and approval of the district judges or on motion of the district judges and approval of the district attorney.

<u>Library Fund</u> - The Washington Parish Library was established by the Police Jury on November 14, 1945, under provisions of Louisiana Revised Statute 25:211. The library provides citizens of the parish access to library materials, books, magazines, records, and films. The library is governed by a board of control, which is appointed by the Police Jury in accordance with the provisions of Louisiana Revised Statute 21:214. The members of the board of control serve without pay. Primary financing is provided by ad valorem taxes and state revenue sharing. The ad valorem tax expires in 1996.

Sales Tax Fund - The Sales Tax Fund accounts for the proceeds of a one cent sales tax imposed parishwide, excluding the City of Bogalusa, to pay the cost of providing, maintaining, operating, constructing, acquiring, and/or improving solid waste facilities. Excess collections are to be used to pay mandated expenditures of the General Fund, which the parish is legally obligated to pay under Louisiana law. As of June 1, 1992, the proceeds of the one cent sales tax received for periods May, 1992, and thereafter were deposited into Sales Tax Split Proposition Fund. All revenues received for periods before May, 1992, will continue to be deposited in this fund. All costs of providing, maintaining, operating, constructing, acquiring, and/or improving solid waste facilities after June 1, 1992, will be paid from the Sales Tax Split Proposition Fund. The sales tax is for an indefinite period.

<u>Special Witness Fund</u> - The Special Witness Fund was established under Section 255 of Title 15 of the Louisiana Revised Statute of 1981, which provides that costs of court collected in individual cases, tried in district or parish courts on which there is a plea of guilty or conviction, be transferred to the parish treasurer and deposited into a Special Witness Fund account to be used to pay off-duty officer witness fees. Expenditures are made from the fund when court affidavit is presented to the parish Comptroller, and when the appropriate payroll department verifies that the officer was off duty.

Sales Tax Split Proposition Fund - The Sales Tax Split Proposition Fund accounts for the proceeds of the one cent sales tax imposed parishwide, excluding the City of Bogalusa, for periods May, 1992, and thereafter, to pay the costs of providing, maintaining, operating, constructing, acquiring, and/or improving solid waste facilities. Excess collections are to be used as follows:

- (a) 45% of excess will be used to pay mandated expenditures of the General Fund which the parish is legally obligated to pay under Louisiana law.
- (b) 44.14% of excess will be placed in the Parish Transportation Fund to be used for constructing, maintaining, and improving parish roads, highways, and bridges.
- (c) 9.72% of excess will be used for constructing, maintaining, and improving roads, highways, bridges, and drainage facilities in the Town of Franklinton. In addition, 80% of this money must be used for economic development in the first five years.
- (d) 1.14% of excess will be equally used for constructing, maintaining, and improving roads, highways, and bridges in the Villages of Angie and Varnado.

### SHINGTON PAKUSAAA Franklinton, Louisiana SPECIAL REVENUE FUNDS WASHINGTON PARISH POLICE

### COMBINING BALANCE SHE December 31, 1995

Totals	\$ 851,047 100,000 1,375,239	2,071,309 \$ 4,397,604		\$ 59,989 368,135 428,124	18,086	118,435 600,000 3,232,959	3.969.480	\$ 4397.604
Riverside Drive Boarramp	\$ 29,584	\$ 29.584		\$ 29.584 29.584			1	\$ 29.584
Sales Tax Split Proposition	305,409	1.303.258		3,715		118,435 600,000 977,194	1.695.629	\$ 1,699,344
Special Witness	\$ 477	3,608		\$ 100 100		3.980	3.980	\$ 4080
Sales	<b>v</b> a	- CO		<b>6</b>			1	<b>S</b>
Library	\$ 222,365 100,000 342,477	\$ 664,842		\$ 18,390 109,710 128,100		536,742	\$36,742	\$ 664,842
Criminal	7,609	118 <b>S</b> 7.727		\$ 58 19.716 19.774		(12.047)	(12,047)	\$ 7.727
Health Unit	<b>\$</b> 448,134 235,666	\$ 683.800		\$ 6,567 186,062 192,629		491.171	491,171	\$ 683.800
Courthouse	\$ 39,018 77,948	\$ 116.966		\$ 3,092 20,941 24,033	134	92,799	92,933	3 116.966
Parish Transportation	\$ 48,879 375,935	746.936 \$ 1.171.750		28,067	17,952	1.125.731	1.143.683	\$ 1.171.750
Summer Feeding Program	<b>~</b>	4						~
Tourism Tax	<b>⇔</b>	17.389 \$ 17.389		 		17.389	17,389	\$ 17.389
Lec's Creek Project	\$ 2,122	\$ 2122		2122			1	\$ 2122
Community Development Block Grant	\$ (139) 139	5		×				
ASSETS	Cash and cash equivalents Investments Receivables Equity in Choctaw Road Landfill	- Interfund receivables C Total assets	LIABILITIES AND FUND BALANCES	Liabilities: Accounts payable Interfund payables Total liabilities	Fund balances: Reserved: for encumberances Unreserved: Designated -	for closure and postclosure care costs for construction Undesignated (deficit) Total fund	balances	Total liabilities and fund balances

## WASHINGTON PARISH POLICE JURY Franklinton, Louisiana SPECIAL REVENUE FUNDS

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Year Ended December 31, 1995

Totals	<b>S</b> 827,924 1,447,336	368,625	496,482	237,374 101,642	11,027 121,400 51,088	3.663.491	147,920 83,351 173,319 1,334,966	361,064 389,962 2,544,274	1,119,21,7
Riverside Drive Boatramp	<b>↔</b>			39,446		39,446		39,446	1
Sales Tax Split Proposition	\$ 1,445,836				\$,110	1.450.946		25,692 4,470 58,162	1.392.784
Special Witness	<b>69</b>				11,027	11.027	22,150	22,150	(11.123)
Sales	\$ 1,500				28,446	29,946			29,946
Library	\$ 295,917			70,584	4,738	376,622		320,331 50,745 371,076	5,546
Criminal	<b>∽</b>				116,662	116,749	125,770	125.770	(120.9)
Health Unit Maintenance	\$ 200,065			53,772	10,090	263,927	32,202	33.414	230.513
Courthouse Maintenance	\$ 66,260			17,808	887	84.955	83,351	89.299	(4,344)
Parish Transportation	\$ 265,682		496,482	95,210	1,322	349	1,045,573	327.276	(513.797)
Summer Feeding Program	<b>₩</b>	141,117				141,117	141,117	141,117	
Tourism	<b>⊌</b>							1,287	(1.287)
Lee's Creek Project	<b>~</b>			62,196		62,196	62,196	62.196	1
Community Development Block Grant	<b>∽</b>	227,508				227.508	727,197	311	1
	Revenues: Taxes: Ad valorem Sales tax	Intergovernmental revenues: Federal grants State funds:	Parish transporta- tion funds State revenue	sharing (net)	Focs, Fines	Other Total revenues	Expenditures:  Current:  General government: Judicial Other  Health and welfare Highways and streets	Sanitation Culture and recreation Capital outlay Total expenditures	Excess (deficiency) of revenues over expenditures

(Continued)
See accompanying auditor's report.

### WASHINGTON PARISH POLICE JURY Franklinton, Louisiana SPECIAL REVENUE FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Year Ended December 31, 1995

Totals	\$ (765,715)	(156,436)	(74,546) 311 163,130	(833,247)	285,970	3,683,510	\$ 3,969,480
Riverside Drive Bostramp	€4			1	į	1	-
Sales Tax Split Proposition	\$ (605,308)	(156,436)	(74,546)	(834.589)	558,195	1,137,434	\$ 1.695,629
Special Witness	\$ 13,902			13,902	2,779	1.201	3,980
Sales	\$ (474,043)			(474,043)	(444,097)	444,097	
Library	<b>∽</b>				5,546	\$31,196	\$ 536,742
Criminal	49				(9,021)	(3.026)	\$ (12,047)
Health Unit Maintenance	•>			1	230,513	260,658	\$ 491.171
Courthouse Maintenance	<b>€</b> 7		1,702	1,702	(2,642)	95,575	\$ 92,933
Parish Transportation	\$ 299,734		311	459,781	(54,016)	1,197,699	\$ 1,143,683
Summer Food Program	<b>€</b> 9			1	i	1	- S
Tourism	S			1	(1,287)	18,676	\$ 17.389
Lee's Creek Project	69			1	1	•	-
Community Development Block Grant	€9			1	į	1	8
Other financing	sources (uses): Operating transfers in (out) Choctaw Road Landfill	joint venture income (loss) Excess sales tax split with other	Sale of fixed assets Capital lease financing	Total other financing Sources (uses)	Excess (deficiency) of revenues and other financing sources over expenditures and other uses	Fund balance, beginning	Fund balance, ending

### AUDIT REPORTS REQUIRED BY THE SINGLE AUDIT ACT

Certified Public Accountant

Post Office Box 128

Bogalusa, Louisiana 70429-0128

732-2536

### INDEPENDENT AUDITOR'S REPORT ON SUPPLEMENTARY SCHEDULE OF FEDERAL FINANCIAL ASSISTANCE

Washington Parish Police Jury Franklinton, Louisiana

I have audited the general-purpose financial statements of the Washington Parish Police Jury, Franklinton, Louisiana, as of and for the year ended December 31, 1995, and have issued my report thereon dated June 13, 1996. These general-purpose financial statements are the responsibility of the Washington Parish Police Jury's management. My responsibility is to express an opinion on these general-purpose financial statements based on my audit.

I conducted my audit in accordance with generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the general-purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general-purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

My audit was made for the purpose of forming an opinion on the general-purpose financial statements of the Washington Parish Police Jury, taken as a whole. The accompanying Schedule of Federal Financial Assistance is presented for purposes of additional analysis and is not a required part of the general-purpose financial statements and, in my opinion, is fairly presented in all material respects in relation to the general-purpose financial statements taken as a whole.

Certified Public Accountant

Ruhard M. Seal

### WASHINGTON PARISH POLICE JURY Franklinton, Louisiana

### SCHEDULE OF FEDERAL FINANCIAL ASSISTANCE For the Year Ended December 31, 1995

FEDERAL GRANTOR		
PASS-THROUGH GRANTOR	CFDA	<b>EXPENDITURES</b>
PROGRAM NAME	NUMBER	1995
United States Department of Agriculture		
Passed through Louisiana Department of Education		
Summer Food Service Program for Children	10.599	\$ 141,117
Total United States Department of Agriculture		141,117
United States Department of Housing and Urban Development		
Passed through Louisiana Office of Community Development		
Community Development Block Grant	14.219	227,508
Total United States Department of Housing and Urban Development		227,508
TOTAL EXPENDITURES		\$ 368,625

Certified Public Accountant

732-2536

Post Office Box 128

Bogalusa, Louisiana 70429-0128

### INDEPENDENT AUDITOR'S REPORT ON THE INTERNAL CONTROL STRUCTURE USED IN ADMINISTERING FEDERAL FINANCIAL ASSISTANCE PROGRAMS

Washington Parish Police Jury Franklinton, Louisiana

I have audited the general-purpose financial statements of the Washington Parish Police Jury as of and for the year ended December 31, 1995, and have issued my report thereon dated June 13, 1996. I have also audited the compliance of the Washington Parish Police Jury, with requirements applicable to federal financial assistance programs and have issued my report thereon dated June 13, 1996.

I conducted my audit in accordance with generally accepted auditing standards; Government Auditing Standards, issued by the Comptroller General of the United States; and Office of Management and Budget Circular A-128, Audits of State and Local Governments. Those standards and OMB Circular A-128 require that I plan and perform the audit to obtain reasonable assurance about whether the general-purpose financial statements are free of material misstatement.

In planning and performing my audit for the year ended December 31, 1995, I considered the internal control structure of the Washington Parish Police Jury, in order to determine my auditing procedures for the purpose of expressing my opinion on Washington Parish Police Jury's general-purpose financial statements and to report on the internal control structure in accordance with OMB Circular A-128. This report addresses my consideration of internal control structure policies and procedures relevant to compliance with requirements applicable to federal financial assistance programs. I have addressed internal control structure policies and procedures relevant to my audit of the general-purpose financial statements in a separate report dated June 13, 1996.

The management of the Washington Parish Police Jury is responsible for establishing and maintaining an internal control structure. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of internal control structure policies and procedures. The objectives of an internal control are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of general-purpose financial statements in accordance with generally accepted accounting principles, and federal financial assistance programs are managed in compliance with applicable laws and regulations. Because of inherent limitations in any internal control structure, errors, irregularities, or instances of noncompliance may nevertheless occur and not be detected. Also, projection of any evaluation of the structure to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the effectiveness of the design and operation of policies and procedures may deteriorate.

For the purpose of this report, I have classified the significant internal control structure policies and procedures used in administering federal financial assistance programs in the following categories:

### General Requirements

- Political activity
- Civil rights
- Cash management
- Federal financial reports
- Allowable costs/cost principles
- Administrative requirements

### Specific Requirements

- Types of services allowed or unallowed
- Eligibility
- Matching, level of effort, or earmarking
- Reporting
- Cost allocation
- Special requirements, if any

### Claims for Advances and Reimbursements

For all of the internal control structure categories listed above, I obtained an understanding of the design of relevant policies and procedures and determined whether they have been placed in operation, and I assessed control risk.

During the year ended December 31, 1995, the Washington Parish Police Jury had no major federal financial assistance programs and expended 61 percent of its total federal financial assistance under the following nonmajor federal financial assistance program: Louisiana Community Development Block Grant.

I performed tests of controls, as required by OMB Circular A-128, to evaluate the effectiveness of the design and operation of internal control structure policies and procedures that I considered relevant to preventing or detecting material noncompliance with specific requirements, general requirements, and requirements governing claims for advances and reimbursements and amounts claimed or used for matching that are applicable to the aforementioned nonmajor federal financial assistance program. My procedures were less in scope than would be necessary to render an opinion on these internal control structure policies and procedures. Accordingly, I do not express such an opinion.

My consideration of the internal control structure policies and procedures used in administering federal financial assistance would not necessarily disclose all matters in the internal control structure that might constitute material weaknesses under standards established by the American Institute of Certified Public Accountants. A material weakness is a condition in which the design or operation of one or more of the internal control structure elements does not reduce to a relatively low level the risk that noncompliance with laws and regulations that would be material to a federal financial assistance program may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. I noted no matters involving the internal control structure and its operations that I consider to be material weaknesses as defined above.

This report is intended for the information of the members of the Washington Parish Police Jury, management, and the Louisiana Legislative Auditor. However, this report is a matter of public record and its distribution is not limited.

Certified Public Accountant

Ruhad M. Leal

Certified Public Accountant

732-2536

Post Office Box 128

Bogalusa, Louisiana 70429-0128

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH SPECIFIC REQUIREMENTS APPLICABLE TO NONMAJOR FEDERAL FINANCIAL ASSISTANCE PROGRAM TRANSACTIONS

Washington Parish Police Jury Franklinton, Louisiana

I have audited the general-purpose financial statements of the Washington Parish Police Jury as of and for the year ended December 31, 1995, and have issued my report thereon dated June 13, 1996.

In connection with my audit of the general-purpose financial statements of the Washington Parish Police Jury, and with my consideration of the Washington Parish Police Jury's control structure used to administer federal financial assistance programs, as required by Office of Management and Budget Circular A-128, Audits of State and Local Governments, I selected certain transactions applicable to certain nonmajor federal financial assistance programs for the year ended December 31, 1995. As required by OMB Circular A-128, I have performed auditing procedures to test compliance with the requirements governing types of services allowed or unallowed and eligibility that are applicable to those transactions. My procedures were substantially less in scope than an audit, the objective of which is the expression of an opinion on the Washington Parish Police Jury's compliance with these requirements. Accordingly, I do not express such an opinion.

With respect to the items tested, the results of those procedures disclosed no material instances of noncompliance with the requirements listed in the preceding paragraph. With respect to items not tested, nothing came to my attention that caused me to believe that the Washington Parish Police Jury had not complied, in all material respects, with those requirements.

This report is intended for the information of the members of the Washington Parish Police Jury, management, and the office of the Louisiana Legislative Auditor. However, this report is a matter of public record and its distribution is not limited.

Ruhand. M. Leaf

Certified Public Accountant

Certified Public Accountant

Post Office Box 128

Bogalusa, Louisiana 70429-0128

732-2536

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE GENERAL REQUIREMENTS APPLICABLE TO FEDERAL FINANCIAL ASSISTANCE PROGRAMS

Washington Parish Police Jury Franklinton, Louisiana

I have audited the general-purpose financial statements of the Washington Parish Police Jury as of and for the year ended December 31, 1995, and have issued my report thereon dated June 13, 1996.

I have applied procedures to test the Washington Parish Police Jury's compliance with the following requirements applicable to its federal financial assistance programs, which are identified in the Schedule of Federal Financial Assistance, for the year ended December 31, 1995.

General requirements:

Political activity
Civil rights
Cash management
Federal financial reports
Allowable costs/cost principles
Administrative requirements

My procedures were limited to the applicable procedures described in the Office of Management and Budget's Compliance Supplement for Single Audits of State and Local Governments. My procedures were substantially less in scope than an audit, the objective of which is the expression of an opinion on the Washington Parish Police Jury's compliance with the requirements listed in the preceding paragraph. Accordingly, I do not express such an opinion.

With respect to the items tested, the results of those procedures disclosed no material instances of noncompliance with the requirements listed in the second paragraph of this report. With respect to items not tested, nothing came to my attention that caused me to believe that the City of Bogalusa, Louisiana, had not complied, in all material respects, with those requirements. However, during my follow-up of a prior year finding in the Summer Food Program, I noted immaterial instances of noncompliance with those requirements, which are described in the accompanying Schedule of Findings and Questioned Costs.

This report is intended for the information of the members of the Washington Parish Police Jury, management, and the office of the Louisiana Legislative Auditor. However, this report is a matter of public record and its distribution is not limited.

Ruhard M. Leal

Certified Public Accountant

### WASHINGTON PARISH POLICE JURY Franklinton, Louisiana

Schedule of Findings and Questioned Costs For the Year Ending December 31, 1995

PROGRAM	FINDING/NONCOMPLIANCE	QUESTIONED COS'
Summer Food Service for Children CFDA No. 10.599	Criteria - OMB Circular A-87 requires that costs be documented and reasonable for proper and efficient administration of the grant program.	
	Condition - Payments were made to four church sites and one recreational center for utilities (electricity, water, and gas) for the month of June. The payments were made for 80% of the utility bill for each location. There was no documentation to support the 80% allocation. Therefore, I could not determine if the amount was reasonable.	\$ 1,126
	Payments for July utilities for the five non- school sites were not documented. Amounts from June were used for payments.	1,126
	Auditor's Recommendation - The program should only pay prorated utility bills based on usage. All expenditures should be documented. Written agreements with the sites should include a proration formula.	
	President's Response - On June 14, 1996 we are writing a letter requesting a copy of the utility bills for the month of July on the above referenced sites. In 1996 we will negotiate contracts for rent in lieu of paying the utilities for the sites.	
	TOTAL QUESTIONED COSTS	<u>\$ 2.252</u>