Monroe, Louisiana

Financial Statements
As of and for the Year Ended June 30, 2023



# Monroe, Louisiana Financial Statements As of and for the Year Ended June 30, 2023

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#### INDEPENDENT AUDITORS' REPORT

Ouachita Council of Governments Monroe, Louisiana

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities and the major fund of the **Ouachita Council of Governments** (the Council), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the Table of Contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Ouachita Council of Governments, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Council and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Ouachita Council of Governments Monroe, Louisiana Page 2

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on page 15 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted

#### Ouachita Council of Governments Monroe, Louisiana Page 3

of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Council has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Council's basic financial statements. The Schedule of Compensation, Benefits and Other Payments to Agency Head or Chief Executive Officer is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Schedule of Compensation, Benefits and Other Payments to Agency Head or Chief Executive Officer is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Compensation, Benefits and Other Payments to Agency Head or Chief Executive Officer is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2023 on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Cameron, Hines & Company (APAC)

West Monroe, Louisiana December 12, 2023



Monroe, Louisiana

### **Balance Sheet (FFS)**

## **Statement of Net Position (GWFS)**

June 30, 2023

	Ва	alance Sheet				
	_ <u>N</u>	Major Fund				Statement of
	G	eneral Fund	_	Adjustments	-	Net Position
Assets						
Cash	\$	188,840	\$	-	\$	188,840
Receivables						
Federal sources		54,048		-		54,048
Local sources		-	_			
Total assets	\$	242,888	\$	-	:	\$ 242,888
Liabilities						
Accounts payable	\$	68,500	\$	-	\$	68,500
Deferred revenue		-	_			_
Total liabilities		68,500	_			68,500
Fund balance						
Committed		152,051		(152,051)		-
Unassigned		22,337		(22,337)		-
Total fund balance		174,388				
Total liabilities and fund balance	\$	242,888				
Net position						
Restricted For:						
Ambulance Ordinance				152,051		152,051
Unrestricted			_	22,337	-	22,337
Total net position			\$_	_	\$	174,388

The notes to the financial statements are an integral part of this statement.

Monroe, Louisiana

## **Statement of Revenues, Expenditures and Changes in Fund Balance (FFS) Statement of Activities (GWFS)**

For the Year Ended June 30, 2023

Statement of Revenues,

Expenditures and

Changes in Fund Balance

	Major Fund					Statement of
		General Fund		Adjustments		Activities
Expenditures / expenses		General Land	-	rajustinents	_	Tietrities
-	\$	47,813	\$	-	\$	47,813
Health and welfare		30,063		-	·	30,063
Public works		,				•
Federal Highway Administration		371,275		-		371,275
Regional Strategic Highway Safety Plan		237,139		_		237,139
Federal Transit Administration		71,626		_		71,626
Total expenditures / expenses		757,916	_	-		757,916
Program / intergovernmental revenues						
Operating grants and contributions						
Federal grants						
Federal Highway Administration		297,020		-		297,020
Regional Strategic Highway Safety Plan		237,139		_		237,139
Federal Transit Administration		60,302	_			60,302
Total Federal grants		594,461		-		594,461
Local contributions						
City of Monroe Louisiana		90,806		-		90,806
City of West Monroe Louisiana		21,899		-		21,899
Ouachita Parish Police Jury		41,914	_		_	41,914
Total local contributions		154,619	_		_	154,619
Total program/intergovernmental revenu	es	749,080	_		_	749,080
Net program revenues		(8,836)		-		(8,836)
General revenues						
Contributions-in-kind		12,200		-		12,200
Other income		35,000	_		_	35,000
Total general revenues		47,200	-	-	_	47,200
Excess of revenues over expenditures / expenses		38,364		-		38,364
Fund balance / net position beginning of year		136,024	_		_	136,024
Fund balance / net position end of year	\$	174,388	\$	-	\$_	174,388

Monroe, Louisiana
Notes to the Financial Statements
For the Year Ended June 30, 2023

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. BASIS OF PRESENTATION

The accompanying financial statements of the Ouachita Council of Governments (the Council) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **B. REPORTING ENTITY**

The Ouachita Council of Governments was created by the Commission Council of the City of Monroe, the Mayor and Board of Aldermen of the City of West Monroe, the Ouachita Parish Police Jury, the City of Monroe School Board, and the Ouachita Parish School Board on September 23, 1968, under the authority of Louisiana Revised Statutes 33:1321-1332. On February 26, 1973, the articles of the agreement were amended to provide for two classes of membership on the Council - regular members and associate members. The regular membership consists of: (1) two members from the City of Monroe Commission Council (one of whom may be the Mayor) appointed by the Commission Council; (2) two members from the membership of the Mayor and Board of Aldermen of the City of West Monroe (one of whom may be the Mayor) appointed by the Mayor and Board of Aldermen; and (3) two members from the Ouachita Parish Police Jury (one of whom may be the President) appointed by the Ouachita Parish Police Jury. Any other unit of government situated within Ouachita Parish, or having an operating office in Ouachita Parish, is eligible for associate membership. Regular and associate members serve without benefit of compensation.

In creating the Ouachita Council of Governments, the members included in the articles of the agreement the following functions and purposes of the Council:

- 1. To carry on a continuing comprehensive planning program that supplements and coordinates but does not duplicate the programs of the member units.
- 2. To study such area governmental problems common to two or more members of the Council as it deems appropriate, including but not limited to matters affecting health, safety, welfare, education, economic conditions and regional development.
- 3. To promote cooperative arrangements and coordinate action among its members.
- 4. To make recommendations for review and action to the members and other public agencies that perform functions within the region.
- 5. To serve as a clearinghouse, for the benefit of the member governments, of information concerning their common problems and concerning state and federal services available to assist in the solution of these problems.

# Monroe, Louisiana Notes to the Financial Statements For the Year Ended June 30, 2023

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards (GASB Codification) establishes criteria for determining the governmental reporting entity and component units that should be included within the reporting entity. Because the Council members are solely accountable for fiscal matters, which include (1) budget authority, (2) responsibility for funding deficits and operating deficiencies, and (3) fiscal management for controlling the collection and disbursement of funds, and because of the scope of public service provided by the Council, the Council is a separate governmental reporting entity. The Council includes all funds, activities, et cetera, that are within the oversight responsibility of the Council. The Council has no component units, defined by GASB Statement 61 as other legally separate organizations for which the elected Council members are financially accountable. Neither fiduciary funds nor component units that are fiduciary in nature are included.

#### **FUNDS**

The accounts of the Council are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The fund of the Council is classified into the governmental category. The fund classification and a description of the existing fund type follows:

#### **Governmental Funds**

Governmental funds are used to account for the Council's general government activities, including the collection and disbursement of specific or legally restricted monies. The Council's only governmental fund is the General Fund which is the primary operating fund of the Council. It accounts for all financial resources of the Council.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

#### Government-Wide Financial Statements (GWFS)

The Statement of Net Position and the Statement of Activities displays information about the reporting government as a whole.

# Monroe, Louisiana Notes to the Financial Statements For the Year Ended June 30, 2023

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The Statement of Net Position and the Statement of Activities were prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33 "Accounting and Financial Reporting for Nonexchange Transactions."

#### Net Position

For the Government-wide Statement of Net Position, net position is reported as restricted when constraints placed on net asset use are either: externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. In the Statement of Net Position federal grant projects and payments to local agencies are considered restricted because the use of grant funds has been designated by the benefactor or grantor. It is the Council's policy to spend restricted funds prior to the use of unrestricted funds when applicable.

#### Program Revenues

Program revenues include operating grants and contributions. Program revenues also reduce the cost of the function to be financed from the Council's general revenues.

#### General Revenues

General revenues are derived from unrestricted state and local grants and from other sources not considered program revenues. General revenues finance the remaining balance of functions not covered by program revenues.

#### Fund Financial Statements (FFS)

#### Governmental Funds

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available"). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The government considers all revenues available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred.

# Monroe, Louisiana Notes to the Financial Statements For the Year Ended June 30, 2023

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases and decreases in net current position. The governmental funds use the following practices in recording revenues and expenditures:

#### Revenues

Intergovernmental revenues are recognized in the amounts earned, to the extent that they are both measurable and available. Other income is recorded when the income is available.

#### **Expenditures**

Expenditures are generally recognized under the modified accrual basis when the related fund liability is incurred.

#### **BUDGETS**

The Council follows these procedures in establishing the budgetary data reflected in the financial statements: State statute requires budgets be adopted for the General Fund and any special revenue funds. Each year, prior to the beginning of the fiscal year, the Executive Secretary submits to the Council a proposed operating budget for the General Fund. Public hearings are conducted, prior to the Council's approval, to obtain taxpayer comments. Grant funds are included in the General Fund. The operating budgets include proposed expenditures and the means of financing them.

The Council adopts a budget for the General Fund. All appropriations (unexpended budget balances) lapse at year-end. Encumbrances are not recognized within the accounting records for budgetary control purposes. All governmental funds budgets are prepared on the modified accrual basis of accounting, a basis consistent with GAAP. Budgeted amounts are as originally adopted or as amended by the Council. Legally, the Council must adopt a balanced budget, that is, total budgeted revenues and other financing sources including fund balance must equal or exceed total budgeted expenditures

and other financing uses. The Council approves budgets at the function level and management can transfer amounts between line items within a function. Formal budget integration (within the accounting records) is employed as a management control device. The budget is established and controlled by the Council at the functional level of expenditure and budget amendments are adopted by the Council as necessary.

## Monroe, Louisiana Notes to the Financial Statements For the Year Ended June 30, 2023

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **CASH**

Cash includes amounts in interest-bearing demand deposits. Under state law, the Council may deposit funds in demand deposits, interest-bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law and national banks having their principal offices in Louisiana.

#### **FUND EQUITY**

Restricted Net Position

For the government-wide Statement of Net Position, net position is reported as restricted when constrains placed on net asset use are either:

Externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments.

Imposed by law though constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the government's informal policy to use restricted resources first, then unrestricted resources as they are needed.

The Council has net assets restricted for the administration of the parish-wide ambulance ordinance.

Fund Equity of Fund Financial Statements

GASB 54 Fund Balance Reporting and Governmental Fund Type Definitions requires the fund balance amounts to be reported within the fund balance categories as follows:

*Non-spendable* – Fund balance that is not in spendable form or legally or contractually required to be maintained intact. This category includes items that are not easily converted to cash such as prepaid expenses.

Restricted – Fund balance that can be spent only for the specific purposes stipulated by constitution, external resource providers such as federal or state regulations for future use or through enabling legislation and are, therefore, not available for future appropriation or expenditure. The Council does not have any such fund balances in the current fiscal year.

# Monroe, Louisiana Notes to the Financial Statements For the Year Ended June 30, 2023

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Committed – Fund balance that can only be used for specific purposes determined by the Council's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Council removes or changes the specified use by taking the same type of action it employed to previously commit the funds. Committed fund balance is the result of either a policy of the Council or motions passed by the Council committing the funds.

The Council has committed fund balance for the Uniform Ambulance Ordinance, the purpose of which is to provide for the license of a sole licensed provider for ambulance service in Ouachita Parish, Louisiana, and to provide for the uniform regulation of ambulance service throughout Ouachita Parish. The Council receives an annual fee for administering this ordinance on the behalf on the parish and cities within the parish.

Assigned – Fund balance that is constrained by the Council's intent to be used for specific purposes but are neither restricted nor committed. Intent should be expressed by the Council. The Council does not have any assigned fund balances in the current fiscal year.

*Unassigned* – Fund balance that is the residual classification for the general fund. The Council has not established benchmarks for unassigned fund balance requirements.

The Council has not established a formal policy regarding the order of spending fund balances that are restricted, committed, or assigned. The Council's informal policy for the spending prioritization of fund balances is that restricted would receive top priority followed by committed. Assigned balances receive the least priority and would be authorized to be spent only if adequate funds were available. If expenditures incurred exceed the amount that have been committed or assigned to a specific purpose, amounts unassigned would be reduced to eliminate the deficit.

#### **USE OF ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statement and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

# Monroe, Louisiana Notes to the Financial Statements For the Year Ended June 30, 2023

#### Note 2 CASH

Custodial credit risk – deposits - These deposits are stated at cost, which approximates market. Under state law, these deposits (bank balance) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. At June 30, 2023, the Council had \$200,747 on deposit with its financial institution all of which was covered by federal deposit insurance.

#### Note 3 RECEIVABLES

The receivables at June 30, 2023, are as follows:

				Regional			
		Federal		Strategic			
		Highway		Highway	Federal Transit		
Class of Receivable	_	Administration	_	Safety Plan	Administration	_	Total
Federal sources	\$	34,108	\$	19,940	\$ - 9	\$	54,048
Local sources		-		-	-		-
	\$	34,108	\$	19,940	\$ - 9	\$	54,048

#### Note 4 FEDERAL REVENUES

The Council receives grant from the U.S. Department of Transportation, some of which require matching funds which are contributed by local governments:

	Federal Highway	Regional Strategic	Federal Transit Administration	Federal Transit Administration
	Administration	Highway Safety Plan		
AL number	20.205	20.205	20.505	20.509
Federal project number	H972382	H.013551	LA-2017-17	LA-2017-013
State project number	H.972382.1	H.013551.1	PL80-37-19	PL80-37-20
DOTD grant amount	297,020	237,139	45,296	15,006
Local contribution	74,255	-	11,324	-
Total expenditures	371,275	237,139	56,620	15,006

Monroe, Louisiana
Notes to the Financial Statements
For the Year Ended June 30, 2023

#### Note 5 INTERGOVERNMENTAL ACTIVITIES

The Council receives contributions from its member agencies to pass through to other local agencies in the region. Additionally, Federal program funds are received from the Louisiana Department of Transportation and Development and transferred to other agencies. For the year ended June 30, 2023, the Council distributed the following:

		General &		Health and	Federal Highways S		Regional trategic Hwy	Federal Highways	
		Admin		Welfare	Admin		Safety Plan	Authority	Total
North Delta Regional	-		_					·	 
Planning &									
Development									
District	\$	47,813	\$	-	\$ 371,275	\$	237,139 \$	71,626	\$ 727,853
LA Department of									
Veterans Affairs		-		15,876	-		-	-	15,876
Senior Adult Academic									
Program		-		2,066	-		-	-	2,066
Ambulance fees		-		8,085	-		-	-	8,085
Ouachita Council on Aging	g	-		1,309	-		-	-	1,309
Association for Retarded									
Citizens/Ouachita		-		1,235	-		-	-	1,235
GoCARE		-		1,000	-		-	-	1,000
Ouachita Multi-Purpose									
CAP	_	-		492	 -				 492
Total	\$	47,813	\$	30,063	\$ 371,275	\$	237,139 \$	71,626	\$ 757,916

North Delta Regional Planning and Development District (North Delta) paid \$12,200 in accounting fees on behalf of the Council which are included in general and administrative expenses totaling \$47,813 on the statement of Revenues, Expenditures and Changes in Fund Balance and on the Statement of Activities.

#### Note 6 DUAL ROLES OF STAFF

The Executive Secretary of the Council also serves as Executive Director of North Delta. The Council has contracted with North Delta to provide technical assistance in carrying out Federal and local program activities. For the year ended June 30, 2023, the Council was billed \$700,381 for Public Works expenditures and administrative fees by North Delta. This amount represents 92% of the Council's expenditures for the year. At June 30, 2023, the Council owed \$63,006 to North Delta.

Monroe, Louisiana
Notes to the Financial Statements
For the Year Ended June 30, 2023

#### Note 7 LITIGATION AND CLAIMS

*Litigation* - The Council was not involved in any litigation at June 30, 2023, nor is it aware of any unasserted claims.

Grant Disallowance - The Council participates in a number of Federal award programs. The programs are not subject to compliance audits under the Single Audit approach since total Federal expenditures are less than the \$750,000 threshold. These programs are still subject to financial and compliance audits and resolution of previously identified questioned costs. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Council expects such amounts, if any, to be immaterial.

#### Note 8 ECONOMIC DEPENDENCY

The three regular members of the Council, the City of Monroe, the City of West Monroe, and the Ouachita Parish Police Jury, fund the local activities of the Council and fund the 20% match for federal grants. For the year ended June 30, 2023, the three governmental units contributed 19% of the Council's total revenues. Federal sources account for 75% of the Council's total revenues. The loss of local revenue would result in the loss of federal revenue due to the local match requirement for federal funding. The loss of federal sources would seriously impact the Council's operation.

#### Note 9 RISK MANAGEMENT

The Council is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The Council is self-insured for all such losses. The Council currently reports all its risk management activities in the General Fund.

#### Note 10 SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 12, 2023, the date which the financial statements were available to be issued and determined that no events occurred that require disclosure.



Variance With

## **OUACHITA COUNCIL OF GOVERNMENTS**

## Monroe, Louisiana

## **General Fund**

## **Budgetary Comparison Schedule**

For the Year Ended June 30, 2023

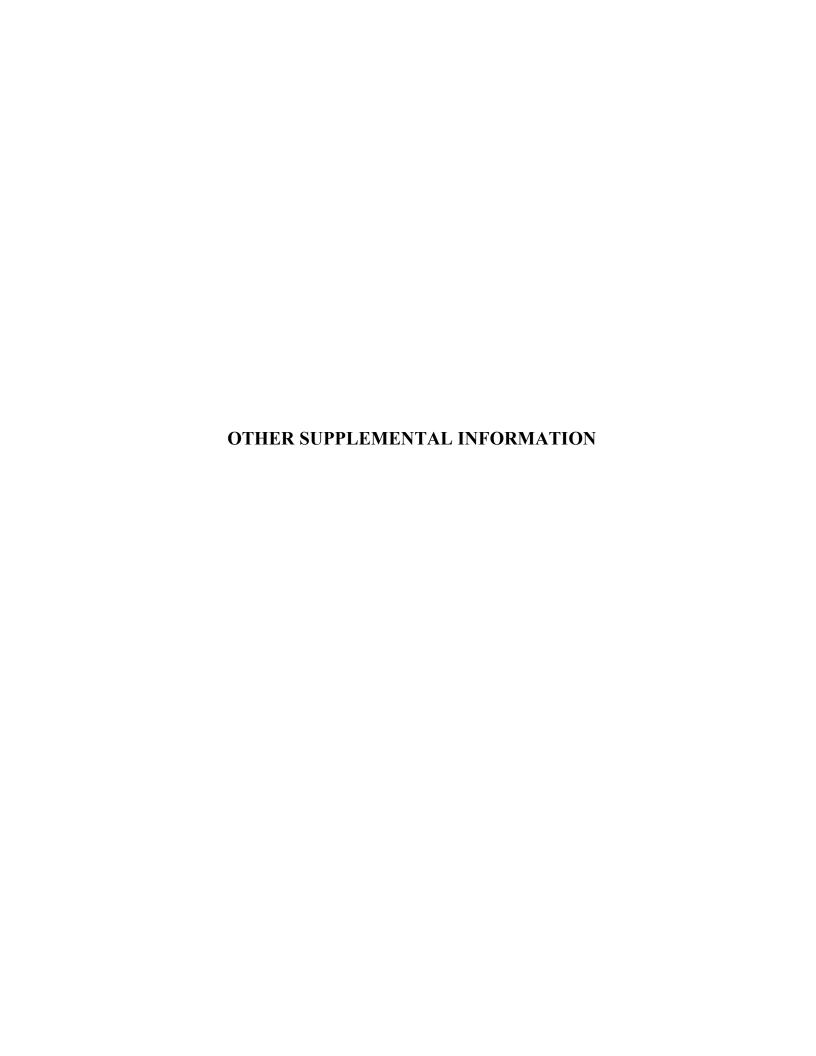
							Final Budget
	_	Budgete	ed A	mounts	Actual		Positive
	_	Original	-	Final	 Amounts		(Negative)
Budgetary fund balance, beginning	\$	110,641	\$	136,024	\$ 136,024	\$	-
Resources (inflows)							
Intergovernmental revenues							
Federal sources							
Federal Highway Administration		297,020		294,071	297,020		2,949
Regional Strategic Highway Safety Plan		211,669		239,500	237,139		(2,361)
Federal Transit Authority		45,801		45,291	60,302		15,011
Federal Transit Authority - Hum Svcs		15,000		15,000	-		(15,000)
Local sources							
City of Monroe		79,483		90,806	90,806		-
City of West Monroe		21,899		21,899	21,899		-
Ouachita Parish Police Jury		41,914		41,914	41,914		-
Other revenues							-
Contributions-in-kind		14,000		14,000	12,200		(1,800)
Ambulance Ordinance		35,000		35,000	35,000		-
Interest income	_	-		-	-	_	
Total revenue (inflows)	_	761,786	-	797,481	 796,280		(1,201)
Amounts available for appropriations	_	872,427	_	933,505	 932,304		(1,201)
Charges to appropriations (outflows)							
Current							
General and administrative		50,000		49,650	47,813		1,837
Health and welfare		35,000		10,000	30,063		(20,063)
Public works	_	655,195		706,800	 680,040		26,760
Total charges to appropriations	_	740,195		766,450	 757,916		8,534
Budgetary fund balance, ending	\$_	132,232	\$	167,055	\$ 174,388	\$	7,333

Monroe, Louisiana
Notes to the Budgetary Comparison Schedule
As of and for the Year Ended June 30, 2023

**Budgetary Policies:** Preliminary budgets for the ensuing year, prepared on the modified accrual basis of accounting, are prepared annually by the Executive Secretary, of the Ouachita Council of Governments. During the months of March through April, the Executive Secretary reviews the proposed budgets with the department heads and makes changes as it deems appropriate. The Ouachita Council of Governments utilizes the adopted Public Participation Process. Notice of the location and availability of the proposed budgets for public inspection and the date of the public hearings to be conducted on the budgets are then advertised in the official journal of the Ouachita Council of Governments. Prior to the selected May meeting, the Ouachita Council of Governments conducts a public hearing on the proposed budget(s) in order to receive comments from residents. Changes are made to the proposed budgets based on the public hearing and the desires of the Ouachita Council of Governments as a whole. The budgets are then adopted during the Ouachita Council of Governments selected May meeting, and a copy of the adopted budget is available at North Delta's office (3000 Kilpatrick Blvd, Monroe, Louisiana).

During the year, the Ouachita Council of Governments utilizes the Public Participation Plan's process. The Budget to Actual is presented at each meeting to keep the members updated on the financials.

State law requires the Council to amend its budgets when revenues plus projected revenues within a fund are expected to fall short than budgeted revenues by five percent or more and when expenditures and other uses of a fund are expected to exceed budgeted amounts by five percent or more. All governmental fund budgets are prepared on the modified accrual basis of accounting.



Monroe, Louisiana

## Schedule of Compensation, Benefits and Other Payments to Agency Head or Chief Executive Officer

For the Year Ended June 30, 2023

Chief Executive Officer: Doug Mitchell - Executive Secretary

NONE

## OTHER REPORTS REQUIRED BY GOVERNMENT AUDITING STANDARDS

## CAMERON, HINES & COMPANY

(A Professional Accounting Corporation)

Certified Public Accountants

104 Regency Place

West Monroe, Louisiana 71291

Mailing Address: P. O. Box 2474 West Monroe, LA 71294-2474

Phone (318) 323-1717 Fax (318) 322-5121

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### Ouachita Council of Governments Monroe, Louisiana

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of Ouachita Council of Governments (the Council) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements and have issued our report thereon dated December 12, 2023.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cameron, Hines & Company (APAC)

West Monroe, Louisiana December 12, 2023

Monroe, Louisiana

### **Schedule of Findings and Responses**

For the Year Ended June 30, 2023

We have audited the financial statements of the Ouachita Council of Governments (the Council), as of and for the year ended June 30, 2023, and the related notes to the financial statement, which collectively comprise the basic financial statements and have issued our report thereon dated November 21, 2023. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our audit of the financial statements as of June 30, 2023 resulted in an unmodified opinion.

#### **SECTION I - Summary of Auditors' Results**

A.	Report on Internal Control and Compliance Material to the Statements	ne Financial
	Internal Control  Material Weakness	Yes No
	Significant Deficiencies not considered to be  Material Weaknesses	X
	Compliance Material to Financial Statements	X
B.	Federal Awards N/A NO SINGLE AUDIT IS REQUII	RED
	Material Weakness Identified Significant Deficiencies not considered to be Material Weaknesses	yesno yesno
	Type of Opinion on Compliance for Major Programs  Unmodified Modified  Disclaimer Adverse	
	Are their findings required to be reported in accordance of Part 200, Uniform Administrative Requirements, Cost Prin Requirements for Federal Awards (Uniform Guidance), s	ciples, and Audit
C.	Identification of Major Programs:	
	Name of Federal Program (or cluster): N/A	
	Dollar threshold used to distinguish between Type A and Programs. <b>N/A</b>	Type B
	Is the auditee a "low-risk" auditee, as defined by Title Uniform Administrative Requirements, Cost Princip Requirements for Federal Awards (Uniform Guidance), s	oles, and Audit

Monroe, Louisiana

## **Schedule of Findings and Responses**

For The Year Ended June 30, 2023

## **Section II - Financial Statement Findings**

There were no findings in this section.

### Section III - Federal Award Findings and Responses

N/A

## Monroe, Louisiana Status of Prior Audit Findings

As of and for the Year Ended June 30, 2023

#### **Internal Control and Compliance Material to the Financial Statements**

This section is not applicable.

### **Internal Control and Compliance Material to Federal Awards**

This section is not applicable.

#### **Management Letter**

This section is not applicable.

## OUACHITA COUNCIL OF GOVERNMENTS MONROE, LOUISIANA

Independent Accountants' Report on Applying Agreed-Upon Procedures

For the Year Ended June 30, 2023



## CAMERON, HINES & COMPANY

(A Professional Accounting Corporation)

Certified Public Accountants

104 Regency Place

West Monroe, Louisiana 71291

Mailing Address: P. O. Box 2474 West Monroe, LA 71294-2474

Phone (318) 323-1717 Fax (318) 322-5121

#### <u>INDEPENDENT ACCOUNTANTS' REPORT</u> <u>ON APPLYING AGREED-UPON PROCEDURES</u>

To the Governing Board of the Ouachita Council of Governments (the Council) and the Louisiana Legislative Auditor:

We have performed the procedures enumerated below on the control and compliance (C/C) areas identified in the Louisiana Legislative Auditor's (LLA's) Statewide Agreed-Upon Procedures (SAUPs) for the fiscal period July 1, 2022, through June 30, 2023. The Council's management is responsible for those C/C areas identified in the SAUPs.

The Council has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of the engagement, which is to perform specified procedures on the C/C areas identified in LLA's SAUPs for the fiscal period July 1, 2022, through June 30, 2023. Additionally, LLA has agreed to and acknowledged that the procedures performed are appropriate for its purposes. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes.

The procedures and associated findings are as follows:

#### 1) Written Policies and Procedures

- A. Obtain and inspect the entity's written policies and procedures and observe whether they address each of the following categories and subcategories if applicable to public funds and the entity's operations:<sup>1</sup>
  - i. **Budgeting**, including preparing, adopting, monitoring, and amending the budget.
  - ii. **Purchasing**, including (1) how purchases are initiated, (2) how vendors are added to the vendor list, (3) the preparation and approval process of purchase requisitions and purchase orders, (4) controls to ensure compliance with the Public Bid Law, and (5) documentation required to be maintained for all bids and price quotes.
  - iii. **Disbursements**, including processing, reviewing, and approving.
  - iv. **Receipts/Collections**, including receiving, recording, and preparing deposits. Also, policies and procedures should include management's actions to determine the completeness of all collections for each type of revenue or agency fund additions (e.g.,

<sup>&</sup>lt;sup>1</sup> For governmental organizations, the practitioner may eliminate those categories and subcategories not applicable to the organization's operations. For quasi-public organizations, including nonprofits, the practitioner may eliminate those categories and subcategories not applicable to public funds administered by the quasi-public.

- periodic confirmation with outside parties, reconciliation to utility billing after cutoff procedures, reconciliation of traffic ticket number sequences, agency fund forfeiture monies confirmation).
- v. **Payroll/Personnel**, including (1) payroll processing, (2) reviewing and approving time and attendance records, including leave and overtime worked, and (3) approval process for employee rates of pay or approval and maintenance of pay rate schedules.
- vi. *Contracting*, including (1) types of services requiring written contracts, (2) standard terms and conditions, (3) legal review, (4) approval process, and (5) monitoring process.
- vii. *Travel and Expense Reimbursement*, including (1) allowable expenses, (2) dollar thresholds by category of expense, (3) documentation requirements, and (4) required approvers.
- viii. *Credit Cards (and debit cards, fuel cards, purchase cards, if applicable)*, including (1) how cards are to be controlled, (2) allowable business uses, (3) documentation requirements, (4) required approvers of statements, and (5) monitoring card usage (e.g., determining the reasonableness of fuel card purchases).
- ix. **Ethics**<sup>2</sup>, including (1) the prohibitions as defined in Louisiana Revised Statute (R.S.) 42:1111-1121, (2) actions to be taken if an ethics violation takes place, (3) system to monitor possible ethics violations, and (4) a requirement that documentation is maintained to demonstrate that all employees and officials were notified of any changes to the entity's ethics policy.
- x. **Debt Service**, including (1) debt issuance approval, (2) continuing disclosure/EMMA reporting requirements, (3) debt reserve requirements, and (4) debt service requirements.
- xi. *Information Technology Disaster Recovery/Business Continuity*, including (1) identification of critical data and frequency of data backups, (2) storage of backups in a separate physical location isolated from the network, (3) periodic testing/verification that backups can be restored, (4) use of antivirus software on all systems, (5) timely application of all available system and software patches/updates, and (6) identification of personnel, processes, and tools needed to recover operations after a critical event.
- xii. **Prevention of Sexual Harassment**, including R.S. 42:342-344 requirements for (1) agency responsibilities and prohibitions, (2) annual employee training, and (3) annual reporting.

**Findings:** Twenty-three exceptions noted where the entity's policies and procedures did not address the required categories and subcategories listed above.

#### 2) Board or Finance Committee<sup>3</sup>

A. Obtain and inspect the board/finance committee minutes for the fiscal period, as well as the board's enabling legislation, charter, bylaws, or equivalent document in effect during the fiscal period, and

<sup>&</sup>lt;sup>2</sup> The Louisiana Code of Governmental Ethics (Ethics Code) is generally not applicable to nonprofit entities but may be applicable in certain situations, such as councils on aging. If the Ethics Code is applicable to a nonprofit, the nonprofit should have written policies and procedures relating to ethics.

<sup>&</sup>lt;sup>3</sup> These procedures are not applicable to entities managed by a single elected official, such as a sheriff or assessor.

- i. Observe that the board/finance committee met with a quorum at least monthly, or on a frequency in accordance with the board's enabling legislation, charter, bylaws, or other equivalent document.
- ii. For those entities reporting on the governmental accounting model, observe whether the minutes referenced or included monthly budget-to-actual comparisons on the general fund, quarterly budget-to-actual, at a minimum, on proprietary funds<sup>4</sup>, and semi-annual budget-to-actual, at a minimum, on all special revenue funds. Alternatively, for those entities reporting on the not-for-profit accounting model, observe that the minutes referenced or included financial activity relating to public funds<sup>5</sup> if those public funds comprised more than 10% of the entity's collections during the fiscal period.
- iii. For governmental entities, obtain the prior year audit report and observe the unassigned fund balance in the general fund. If the general fund had a negative ending unassigned fund balance in the prior year audit report, observe that the minutes for at least one meeting during the fiscal period referenced or included a formal plan to eliminate the negative unassigned fund balance in the general fund.
- iv. Observe whether the board/finance committee received written updates of the progress of resolving audit finding(s), according to management's corrective action plan at each meeting until the findings are considered fully resolved.<sup>6</sup>

Findings: No exceptions noted.

#### 3) Bank Reconciliations

- A. Obtain a listing of entity bank accounts for the fiscal period from management and management's representation that the listing is complete. Ask management to identify the entity's main operating account. Select the entity's main operating account and randomly select 4 additional accounts<sup>7</sup> (or all accounts if less than 5). Randomly select one month from the fiscal period, obtain and inspect the corresponding bank statement and reconciliation for each selected account, and observe that:
  - i. Bank reconciliations include evidence that they were prepared within 2 months of the related statement closing date (e.g., initialed and dated or electronically logged);
  - ii. Bank reconciliations include written evidence that a member of management or a board member who does not handle cash, post ledgers, or issue checks has reviewed each bank reconciliation (e.g., initialed and dated, electronically logged); and
  - iii. Management has documentation reflecting it has researched reconciling items that have been outstanding for more than 12 months from the statement closing date, if applicable.

<sup>&</sup>lt;sup>4</sup>Proprietary fund types are defined under GASB standards and include enterprise and internal service funds. The related procedure addresses these funds as a way to verify that boards are provided with financial information necessary to make informed decisions about entity operations, including proprietary operations that are not required to be budgeted under the Local Government Budget Act.

<sup>&</sup>lt;sup>5</sup> R.S. 24:513 (A)(1)(b)(iv) defines public funds.

<sup>&</sup>lt;sup>6</sup> No exception is necessary if management's opinion is that the cost of taking corrective action for findings related to improper segregation of duties or inadequate design of controls over the preparation of the financial statements being audited exceeds the benefits of correcting those findings.

<sup>&</sup>lt;sup>7</sup> Accounts selected may exclude savings and investment accounts that are not part of the entity's daily business operations.

Findings: No exceptions noted.

#### 4) Collections (excluding electronic funds transfers)<sup>8</sup>

A. Obtain a listing of deposit sites<sup>9</sup> for the fiscal period where deposits for cash/checks/money orders (cash) are prepared and management's representation that the listing is complete. Randomly select 5 deposit sites (or all deposit sites if less than 5).

- B. For each deposit site selected, obtain a listing of collection locations<sup>10</sup> and management's representation that the listing is complete. Randomly select one collection location for each deposit site (e.g., 5 collection locations for 5 deposit sites), obtain and inspect written policies and procedures relating to employee job duties (if there are no written policies or procedures, then inquire of employees about their job duties) at each collection location, and observe that job duties are properly segregated at each collection location such that
  - i. Employees responsible for cash collections do not share cash drawers/registers;
  - ii. Each employee responsible for collecting cash is not also responsible for preparing/making bank deposits, unless another employee/official is responsible for reconciling collection documentation (e.g., pre-numbered receipts) to the deposit;
  - iii. Each employee responsible for collecting cash is not also responsible for posting collection entries to the general ledger or subsidiary ledgers, unless another employee/official is responsible for reconciling ledger postings to each other and to the deposit; and
  - iv. The employee(s) responsible for reconciling cash collections to the general ledger and/or subsidiary ledgers, by revenue source and/or agency fund additions, is (are) not also responsible for collecting cash, unless another employee/official verifies the reconciliation.
- C. Obtain from management a copy of the bond or insurance policy for theft covering all employees who have access to cash. Observe that the bond or insurance policy for theft was in force during the fiscal period.
- D. Randomly select two deposit dates for each of the 5 bank accounts selected for Bank Reconciliations procedure #3A (select the next deposit date chronologically if no deposits were made on the dates randomly selected and randomly select a deposit if multiple deposits are made on the same day). Alternatively, the practitioner may use a source document other than bank statements when selecting the deposit dates for testing, such as a cash collection log, daily revenue report, receipt book, etc. Obtain supporting documentation for each of the 10 deposits and:
  - i. Observe that receipts are sequentially pre-numbered. 11
  - ii. Trace sequentially pre-numbered receipts, system reports, and other related collection documentation to the deposit slip.

<sup>&</sup>lt;sup>8</sup> The Collections category is not required to be performed if the entity has a third-party contractor performing all collection functions (e.g., receiving collections, preparing deposits, and making deposits).

<sup>&</sup>lt;sup>9</sup> A deposit site is a physical location where a deposit is prepared and reconciled.

<sup>&</sup>lt;sup>10</sup> A collection location is a physical location where cash is collected. An entity may have one or more collection locations whose collections are brought to a deposit site for deposit. For example, in a school district a collection location may be a classroom and a deposit site may be the school office. For school boards only, the practitioner should consider the deposit site and collection location to be the same if there is a central person (secretary or bookkeeper) through which collections are deposited.

<sup>&</sup>lt;sup>11</sup> The practitioner is not required to test for completeness of revenues relative to classroom collections by teachers.

- iii. Trace the deposit slip total to the actual deposit per the bank statement.
- iv. Observe that the deposit was made within one business day of receipt<sup>12</sup> at the collection location (within one week if the depository is more than 10 miles from the collection location or the deposit is less than \$100 and the cash is stored securely in a locked safe or drawer).
- v. Trace the actual deposit per the bank statement to the general ledger.

Findings: No exceptions noted.

## 5) Non-Payroll Disbursements (excluding card purchases, travel reimbursements, and petty cash purchases)

- A. Obtain a listing of locations that process payments for the fiscal period and management's representation that the listing is complete. Randomly select 5 locations (or all locations if less than 5).
- B. For each location selected under procedure #5A above, obtain a listing of those employees involved with non-payroll purchasing and payment functions. Obtain written policies and procedures relating to employee job duties (if the agency has no written policies and procedures, then inquire of employees about their job duties), and observe that job duties are properly segregated such that
  - i. At least two employees are involved in initiating a purchase request, approving a purchase, and placing an order or making the purchase;
  - ii. At least two employees are involved in processing and approving payments to vendors;
  - iii. The employee responsible for processing payments is prohibited from adding/modifying vendor files, unless another employee is responsible for periodically reviewing changes to vendor files;
  - iv. Either the employee/official responsible for signing checks mails the payment or gives the signed checks to an employee to mail who is not responsible for processing payments; and
  - v. Only employees/officials authorized to sign checks approve the electronic disbursement (release) of funds, whether through automated clearinghouse (ACH), electronic funds transfer (EFT), wire transfer, or some other electronic means.

[Note: Findings related to controls that constrain the legal authority of certain public officials (e.g., mayor of a Lawrason Act municipality) should not be reported.]

- C. For each location selected under procedure #5A above, obtain the entity's non-payroll disbursement transaction population (excluding cards and travel reimbursements) and obtain management's representation that the population is complete. Randomly select 5 disbursements for each location, obtain supporting documentation for each transaction, and
  - i. Observe whether the disbursement, whether by paper or electronic means, matched the related original itemized invoice and supporting documentation indicates that deliverables included on the invoice were received by the entity, and

.

<sup>&</sup>lt;sup>12</sup> As required by Louisiana Revised Statute 39:1212.

- ii. Observe whether the disbursement documentation included evidence (e.g., initial/date, electronic logging) of segregation of duties tested under procedure #5B above, as applicable.
- D. Using the entity's main operating account and the month selected in Bank Reconciliations procedure #3A, randomly select 5 non-payroll-related electronic disbursements (or all electronic disbursements if less than 5) and observe that each electronic disbursement was (a) approved by only those persons authorized to disburse funds (e.g., sign checks) per the entity's policy, and (b) approved by the required number of authorized signers per the entity's policy. Note: If no electronic payments were made from the main operating account during the month selected the practitioner should select an alternative month and/or account for testing that does include electronic disbursements.

**Findings:** The only disbursements are those made to subrecipients. There are no purchases nor any policies and procedures governing disbursements. We determined that the person responsible for processing payments is not prohibited from adding or modifying vendors to the purchasing/disbursement system.

#### 6) Credit Cards/Debit Cards/Fuel Cards/Purchase Cards (Cards)

- A. Obtain from management a listing of all active credit cards, bank debit cards, fuel cards, and purchase cards (cards) for the fiscal period, including the card numbers and the names of the persons who maintained possession of the cards<sup>13</sup>. Obtain management's representation that the listing is complete.
- B. Using the listing prepared by management, randomly select 5 cards (or all cards if less than 5) that were used during the fiscal period. Randomly select one monthly statement or combined statement for each card (for a debit card, randomly select one monthly bank statement). Obtain supporting documentation, and
  - i. Observe whether there is evidence that the monthly statement or combined statement and supporting documentation (e.g., original receipts for credit/debit card purchases, exception reports for excessive fuel card usage) were reviewed and approved, in writing (or electronically approved) by someone other than the authorized card holder (those instances requiring such approval that may constrain the legal authority of certain public officials, such as the mayor of a Lawrason Act municipality, should not be reported); and
  - ii. Observe that finance charges and late fees were not assessed on the selected statements.
- C. Using the monthly statements or combined statements selected under procedure #7B above, excluding fuel cards, randomly select 10 transactions (or all transactions if less than 10) from each statement, and obtain supporting documentation for the transactions (e.g., each card should have 10 transactions subject to inspection)<sup>14</sup>. For each transaction, observe that it is supported by (1) an original itemized receipt that identifies precisely what was purchased, (2) written documentation of the business/public purpose, and (3) documentation of the individuals participating in meals (for meal charges only). For missing receipts, the practitioner should describe the nature of the

<sup>&</sup>lt;sup>13</sup> Including cards used by school staff for either school operations or student activity fund operations.

<sup>&</sup>lt;sup>14</sup> For example, if 3 of the 5 cards selected were fuel cards, transactions would only be selected for each of the 2 credit cards. Conceivably, if all 5 cards randomly selected under procedure #7B were fuel cards, procedure #7C would not be applicable.

transaction and observe whether management had a compensating control to address missing receipts, such as a "missing receipt statement" that is subject to increased scrutiny.

**Findings:** The Council has no credit cards, debit cards, fuel cards, or purchase cards.

### Travel and Travel-Related Expense Reimbursements<sup>15</sup> (excluding card transactions)

- Obtain from management a listing of all travel and travel-related expense reimbursements during A. the fiscal period and management's representation that the listing or general ledger is complete. Randomly select 5 reimbursements and obtain the related expense reimbursement forms/prepaid expense documentation of each selected reimbursement, as well as the supporting documentation. For each of the 5 reimbursements selected
  - i. If reimbursed using a per diem, observe that the approved reimbursement rate is no more than those rates established either by the State of Louisiana or the U.S. General Services Administration (www.gsa.gov);
  - ii. If reimbursed using actual costs, observe that the reimbursement is supported by an original itemized receipt that identifies precisely what was purchased:
  - Observe that each reimbursement is supported by documentation of the business/public iii. purpose (for meal charges, observe that the documentation includes the names of those individuals participating) and other documentation required by Written Policies and Procedures procedure #1A(vii); and
  - Observe that each reimbursement was reviewed and approved, in writing, by someone other iv. than the person receiving reimbursement.

**Findings:** The Council has no travel or travel-related expense reimbursements.

#### 8) Contracts

- Obtain from management a listing of all agreements/contracts for professional services, materials A. and supplies, leases, and construction activities that were initiated or renewed during the fiscal period. Alternatively, the practitioner may use an equivalent selection source, such as an active vendor list. Obtain management's representation that the listing is complete. Randomly select 5 contracts (or all contracts if less than 5) from the listing, excluding the practitioner's contract, and
  - i. Observe whether the contract was bid in accordance with the Louisiana Public Bid Law<sup>16</sup> (e.g., solicited quotes or bids, advertised), if required by law;
  - ii. Observe whether the contract was approved by the governing body/board, if required by policy or law (e.g., Lawrason Act, Home Rule Charter);
  - If the contract was amended (e.g., change order), observe that the original contract terms iii. provided for such an amendment and that amendments were made in compliance with the

<sup>&</sup>lt;sup>15</sup> Non-travel reimbursements are not required to be inspected under this category.

<sup>&</sup>lt;sup>16</sup> If the entity has adopted the state Procurement Code, replace "Louisiana Public Bid Law" with "Louisiana Procurement Code."

contract terms (e.g., if approval is required for any amendment, the documented approval); and

iv. Randomly select one payment from the fiscal period for each of the 5 contracts, obtain the supporting invoice, agree the invoice to the contract terms, and observe that the invoice and related payment agreed to the terms and conditions of the contract.

**Findings:** No exceptions noted.

#### 9) Payroll and Personnel

- A. Obtain a listing of employees and officials<sup>17</sup> employed during the fiscal period and management's representation that the listing is complete. Randomly select 5 employees or officials, obtain related paid salaries and personnel files, and agree paid salaries to authorized salaries/pay rates in the personnel files.
- B. Randomly select one pay period during the fiscal period. For the 5 employees or officials selected under procedure #9A above, obtain attendance records and leave documentation for the pay period, and
  - i. Observe that all selected employees or officials 18 documented their daily attendance and leave (e.g., vacation, sick, compensatory);
  - ii. Observe whether supervisors approved the attendance and leave of the selected employees or officials;
  - iii. Observe that any leave accrued or taken during the pay period is reflected in the entity's cumulative leave records; and
  - iv. Observe the rate paid to the employees or officials agrees to the authorized salary/pay rate found within the personnel file.
- C. Obtain a listing of those employees or officials that received termination payments during the fiscal period and management's representation that the list is complete. Randomly select two employees or officials and obtain related documentation of the hours and pay rates used in management's termination payment calculations and the entity's policy on termination payments. Agree the hours to the employee's or official's cumulative leave records, agree the pay rates to the employee's or official's authorized pay rates in the employee's or official's personnel files, and agree the termination payment to entity policy.
- D. Obtain management's representation that employer and employee portions of third-party payroll related amounts (e.g., payroll taxes, retirement contributions, health insurance premiums, garnishments, workers' compensation premiums, etc.) have been paid, and any associated forms have been filed, by required deadlines.

**Findings:** All payroll is processed by North Delta Regional Planning Authority. This procedure is not applicable.

<sup>18</sup> Generally, officials are not eligible to earn leave and do not document their attendance and leave. However, if the official is earning leave according to a policy and/or contract, the official should document his/her daily attendance and leave.

<sup>&</sup>lt;sup>17</sup> "Officials" would include those elected, as well as board members who are appointed.

#### 10) *Ethics* 19

- Using the 5 randomly selected employees/officials from Payroll and Personnel procedure #9A A. obtain ethics documentation from management, and
  - i. Observe whether the documentation demonstrates that each employee/official completed one hour of ethics training during the calendar year as required by R.S. 42:1170; and
  - ii. Observe whether the entity maintains documentation which demonstrates that each employee and official were notified of any changes to the entity's ethics policy during the fiscal period, as applicable.
- В. Inquire and/or observe whether the agency has appointed an ethics designee as required by R.S. 42:1170.

**Findings:** This procedure is not applicable to this entity.

#### 11) Debt Service<sup>20</sup>

- A. Obtain a listing of bonds/notes and other debt instruments issued during the fiscal period and management's representation that the listing is complete. Select all debt instruments on the listing, obtain supporting documentation, and observe that State Bond Commission approval was obtained for each debt instrument issued as required by Article VII, Section 8 of the Louisiana Constitution.
- В. Obtain a listing of bonds/notes outstanding at the end of the fiscal period and management's representation that the listing is complete. Randomly select one bond/note, inspect debt covenants, obtain supporting documentation for the reserve balance and payments, and agree actual reserve balances and payments to those required by debt covenants (including contingency funds, shortlived asset funds, or other funds required by the debt covenants).

**Findings:** The Council has no debt instruments; therefore, this procedure is not applicable.

#### 12) Fraud Notice<sup>21</sup>

A.

Obtain a listing of misappropriations of public funds and assets during the fiscal period and management's representation that the listing is complete. Select all misappropriations on the listing, obtain supporting documentation, and observe that the entity reported the misappropriation(s) to the legislative auditor and the district attorney of the parish in which the entity is domiciled as required by R.S. 24:523.

<sup>&</sup>lt;sup>19</sup> The Louisiana Code of Governmental Ethics (Ethics Code) is generally not applicable to nonprofit entities but may be applicable in certain situations, such as councils on aging. If the Ethics Code is applicable to a nonprofit, the procedures should be performed.

<sup>&</sup>lt;sup>20</sup> This AUP category is generally not applicable to nonprofit entities. However, if applicable, the procedures should be

performed.

21 Observation may be limited to those premises that are visited during the performance of other procedures under the AUPs and the notice is available for download at www.lla.la.gov/hotline

В. Observe that the entity has posted, on its premises and website, the notice required by R.S. 24:523.1 concerning the reporting of misappropriation, fraud, waste, or abuse of public funds.

Findings: No exceptions noted.

#### 13) Information Technology Disaster Recovery/Business Continuity

- Perform the following procedures, verbally discuss the results with management, and report A. "We performed the procedure and discussed the results with management."
  - i. Obtain and inspect the entity's most recent documentation that it has backed up its critical data (if there is no written documentation, then inquire of personnel responsible for backing up critical data) and observe evidence that such backup (a) occurred within the past week, (b) was not stored on the government's local server or network, and (c) was encrypted.
  - ii. Obtain and inspect the entity's most recent documentation that it has tested/verified that its backups can be restored (if there is no written documentation, then inquire of personnel responsible for testing/verifying backup restoration) and observe evidence that the test/verification was successfully performed within the past 3 months.
  - iii. Obtain a listing of the entity's computers currently in use and their related locations, and management's representation that the listing is complete. Randomly select 5 computers and observe while management demonstrates that the selected computers have current and active antivirus software and that the operating system and accounting system software in use are currently supported by the vendor.
- В. Randomly select 5 terminated employees (or all terminated employees if less than 5) using the list of terminated employees obtained in procedure #9C. Observe evidence that the selected terminated employees have been removed or disabled from the network.

**Findings:** We performed the procedure and discussed the results with management.

#### 14) Prevention of Sexual Harassment<sup>22</sup>

Using the 5 randomly selected employees/officials from Payroll and Personnel procedure #9A, A. obtain sexual harassment training documentation from management, and observe that the documentation demonstrates each employee/official completed at least one hour of sexual harassment training during the calendar year as required by R.S. 42:343.

В. Observe that the entity has posted its sexual harassment policy and complaint procedure on its website (or in a conspicuous location on the entity's premises if the entity does not have a website).

<sup>&</sup>lt;sup>22</sup> While it appears to be a good practice for charter schools to ensure it has policies and training for sexual harassment, charter schools do not appear required to comply with the Prevention of Sexual Harassment Law (R.S. 42:341 et seq). An individual charter school, through the specific provisions of its charter, may mandate sexual harassment training.

- C. Obtain the entity's annual sexual harassment report for the current fiscal period, observe that the report was dated on or before February 1, and observe that the report includes the applicable requirements of R.S. 42:344:
  - i. Number and percentage of public servants in the agency who have completed the training requirements;
  - ii. Number of sexual harassment complaints received by the agency;
  - iii. Number of complaints which resulted in a finding that sexual harassment occurred;
  - iv. Number of complaints in which the finding of sexual harassment resulted in discipline or corrective action; and
  - v. Amount of time it took to resolve each complaint.

**Findings:** This procedure is not applicable to this entity.

#### Management's Response

We concur with the results of the procedures and are working diligently to improve controls.

We were engaged by the Council to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants and applicable standards of *Government Auditing Standards*. We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on those C/C areas identified in the SAUPs. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the Council and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

This report is intended solely to describe the scope of testing performed on those C/C areas identified in the SAUPs, and the result of that testing, and not to provide an opinion on control or compliance. Accordingly, this report is not suitable for any other purpose. Under Louisiana Revised Statute 24:513, this report is distributed by the LLA as a public document.

Cameron, Hines & Company (APAC)

West Monroe, Louisiana December 12, 2023