NORTHWEST LOUISIANA COUNCIL OF GOVERNMENTS SHREVEPORT, LOUISIANA JUNE 30, 2020

SHREVEPORT, LOUISIANA

TABLE OF CONTENTS

	<u>Page</u>
Management's Discussion and Analysis (Unaudited)	i-iii
AUDITED FINANCIAL STATEMENTS	
Independent Auditor's Report	1-3
Basic Financial Statements: Government Wide Financial Statements: Statement of Net Position	4
Statement of Activities	5
Fund Financial Statements: Balance Sheet	6
Statement of Revenues, Expenditures, and Changes in Fund Balance	7
Notes to Financial Statements	8-17
REQUIRED SUPPLEMENTARY FINANCIAL INFORMATION	
Budgetary Comparison Schedule-General Fund (Unaudited)	18
SUPPLEMENTARY FINANCIAL INFORMATION	
Schedule of Compensation, Benefits, and Other Payments to Agency Head	19
Schedule of Revenues and Expenditures by Project	20
Computation of Indirect Cost Rate	21
Schedule of Expenditures of Federal Awards	22
Notes to the Schedule of Expenditures of Federal Awards	23

SHREVEPORT, LOUISIANA

TABLE OF CONTENTS

	<u>Page</u>
OTHER REPORTS	
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	24-25
Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	26-27
Schedule of Findings and Questioned Costs	28-29
Schedule of Prior Year Findings	30



MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Our discussion and analysis of the financial performance of Northwest Louisiana Council of Governments provides an overview of the Council's financial activities for the fiscal years ended June 30, 2020 and 2019. Please read it in conjunction with the Council's financial statements, which begin on Page 4.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on Pages 4 and 5) provide information about the activities of the Council as a whole. Fund financial statements start on Page 6. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the Council's operations in more detail than the government-wide statements by providing information about the Council's most significant funds. The accompanying financial statements present information only on the funds maintained by the Council.

Reporting the Funds Maintained by the Council as a Whole

The Statement of Net Position and the Statement of Activities

The Statement of Net Position and the Statement of Activities report information about the funds maintained by the Council as a whole and about its activities. These statements include all assets and liabilities using the accrual basis of accounting.

These two statements report the Council's *net position* and changes in it. The Council's net position - the difference between assets and liabilities - is one way to measure the Council's financial health, or *financial position*. Over time, *increases or decreases* in the Council's net position is one indicator of whether its financial health is improving or deteriorating.

In the Statement of Net Position and the Statement of Activities, we record the activities in the funds maintained by the Council as governmental activities:

Governmental activities - expenses related to, and resources provided for, regional and metropolitan transportation planning.

Reporting the Most Significant Funds Maintained by the Council

The fund financial statements provide detailed information about the funds maintained by the Council. The Council's funds use the following accounting approaches.

Governmental fund - All of the Council's expenses in transportation planning are reported in a governmental fund, which focuses on how money flows into and out of this fund and the balances left at year-end that are available for spending. This fund is reported using an accounting method called *modified accrual basis*. The governmental fund statements provide a detailed *short-term view* of the Council's operations and the expenses paid from the fund. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance certain Council expenses. However, because the Council recovers the costs of depreciation and unpaid compensated absences, these statements also include capital assets and accrued compensated absences liabilities. Consequently, there are no differences between governmental activities (reported in the Statement of Net Position and the Statement of activities) and the governmental fund financial statements.

THE FUNDS MAINTAINED BY THE COUNCIL AS A WHOLE

The Council's total net position increased by \$203,427 during the year, from \$669,769 to \$873,196. This increase results mainly from an excess of local funds of approximately \$107,000. In addition, some local jurisdictions elected to pay contributions of \$102,147 applicable to 2021 in the current fiscal year, which are reflected as deferred inflow of resources.

Table 1 Net Position

	Government-Wide Position	
	2020	2019
Current assets	1,118,943	739,951
Capital assets, net	62,741	74,925
Total assets	1,181,684	814,876
Current liabilities	206,341	145,107
Total liabilities	206,341	145,107
Deferred inflow of resources	102,147	<u> </u>
Total liabilities and deferred inflow of resources	308,488	145,107
Net position:		
Investment in capital assets	62,741	74,925
Restricted	184,594	189,044
Unrestricted	625,861	405,800
Total net position	873,196	669,769

Table 2 Change in Net Position

	Government-Wide Activities	
	2020	2019
Revenues:		
Operating grants and support	1,674,389	1,933,687
Other	701	1,004
Total revenues	1,675,090	1,934,691
Expenses:		
General governmental-transportation planning	1,471,663	1,815,462
Increase in net assets	203,427	119,229

Expenses for general governmental planning reflect a decrease of \$343,799 to a current year level of \$1,471,663, mainly as result of the completion of the Safe Routes to Schools projects, offset by the commencement of the Northwest Louisiana MPO Transportation Plan Update project. The decrease in expenses also resulted in a commensurate decrease in grant revenues.

CAPITAL ASSETS

At the end of 2020, the Council had invested \$62,741 in net capital assets from those funds maintained by the Council.

Table 3
Capital Assets at Year End

_	Government-Wide Activities	
-	2020	2019
Furniture and equipment	175,295	169,798
<u>Less</u> -accumulated depreciation	(112,554) 62,741	(94,873) 74,925
The years' major additions included:		
Vehicle	-	39,127
Equipment	5,497	34,050
	5,497	73,177

FUTURE OPERATIONS

The Council expects, in addition to its normal transportation planning, to continue to administer contracts for environmental and community impacts, totaling \$3 million, on the I-49 corridor between I-20 and I-220. The Council also anticipates for the next fiscal year continued funding in the Safe Routes to Schools Project, administration of the environmental study for the LA 3132 Inner Loop Extension, continued work on environmental study of the I-49 Inner City Connector, and additional work on the Pictometry project. The Council will continue to develop the Transportation Improvement Plan for 2019-2022 and also will coordinate with the Louisiana Department of Transportation and Development and SporTran on the establishment of Transportation Performance Measures for the area as required by the FAST-Act. As a result of the newly revised planning area of Caddo, Bossier, DeSoto, and Webster Parishes in accordance with the FAST-Act, the Council also will continue its update to the Northwest Louisiana Transportation Plan.

The Council and the Coordinating and Development Corporation executed an agreement in December 2020 to merge CDC into the Council. No specific time for completion of the merger has been determined.

CONTACTING THE COUNCIL'S FINANCIAL MANAGEMENT

This financial report is designed to provide our readers with a general overview of the finances for those funds maintained by the Council and to show the Council's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Northwest Louisiana Council of Governments at 625 Texas Street, Suite 200, Shreveport, Louisiana 71101.



HEARD, MCELROY, & VESTAL

CERTIFIED PUBLIC ACCOUNTANTS

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March 29, 2021

Board of Directors Northwest Louisiana Council of Governments Shreveport, Louisiana

Independent Auditor's Report

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major fund of the Northwest Louisiana Council of Governments, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Northwest Louisiana Council of Governments, as of June 30, 2020, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Budgetary Comparison Information on Pages i-iii and Page 18 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Council's basic financial statements. The information on Pages 19-23 is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information if fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 29, 2021 on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters.

The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Heard, Mc Elrey + Vestal, LLC

Shreveport, Louisiana

GOVERNMENT WIDE STATEMENT OF NET POSITION

JUNE 30, 2020

	Governmental Activities
Assets:	
Cash	750,510
Federal grant receivables	198,674
Other receivables	161,607
Other assets	8,152
Fixed assets, net of accumulated depreciation	62,741
Total assets	1,181,684
<u>Liabilities</u> :	
Accounts payable	147,281
Accrued compensated absences	58,065
Other liabilities	995
Total liabilities	206,341
Deferred inflow of resources	102,147
Total liabilities and deferred inflow of resources	308,488
Net position:	
Investment in capital assets, net	62,741
Restricted	184,594
Unrestricted	625,861
Total net position	873,196

STATEMENT OF ACTIVITIES

	Governmental Activities
Expenses:	
Governmental activities:	
Transportation planning	1,471,663
Total expenses	1,471,663
Program revenue:	
Operating grants	1,432,010
Net revenue:	(39,653)
General revenue:	
General support	242,379
Interest and miscellaneous	701
Total general revenue	243,080
Increase in net position	203,427
Net position at beginning of year	669,769
Net position at end of year	873,196

BALANCE SHEET-GOVERNMENTAL FUNDS

JUNE 30, 2020

	Governmental Fund Type
ASSETS	General Fund
Cash	750,510
Federal grant receivables	198,674
Other receivables	161,607
Other assets	8,152
Fixed assets, net of accumulated depreciation	62,741
Total assets	1,181,684
LIABILITIES & FUND EQUITY	
<u>Liabilities</u> :	
Accounts payable	147,281
Accrued compensated absences	58,065
Other liabilities	995
Total liabilities	206,341
<u>Deferred inflow of resources</u>	102,147
Total liabilities and deferred inflow of resources	308,488
Fund equity:	
Nonspendable	70,893
Restricted	184,594
Unassigned	617,709
Total fund equity	873,196
Total liabilities and fund equity	1,181,684

The accompanying notes are an integral part of the financial statements.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN

FUND BALANCE-GOVERNMENTAL FUNDS

	General
	Fund
Revenues:	
Federal grants	1,114,356
State and local funds	560,033
Interest and miscellaneous	701
Total revenues	1,675,090
Expenditures:	
Direct grant costs	468,117
Indirect grant costs	610,484
Other contract costs	380,788
Nonproject costs	12,274
Total expenditures	1,471,663
Excess of revenues over expenditures	203,427
Fund balance at beginning of year	669,769
Fund balance at end of year	873,196

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2020

1. Financial Reporting Entity

Northwest Louisiana Council of Governments (NLCOG) was established October 25, 1966 as Shreve Area Council of Governments, under the authority of Louisiana R.S. 33:1321, et seq. under the pertinent section termed Intergovernmental Relations. The cities of Shreveport, Bossier City, and Minden, and the Parishes of Caddo, Bossier and Webster enacted resolutions authorizing the establishment of NLCOG under the referenced statutes. During 2015, NLCOG was incorporated as a nonprofit corporation under applicable statutes in the State of Louisiana. However, its officers are elected by the public, or appointed by an elected official. NLCOG, as a metropolitan planning organization, received funding from various federal, state, and local grants as further outlined below.

Operating Funding

Louisiana Department of Transportation and Development (No. H.972353.1) Federal Aid Project No. H972353, contract for Metropolitan Planning, Shreveport Urbanized Area, effective July 1, 2019, in the amount of \$649,873 of which the maximum federal share comprises \$519,898. A maximum of eighty percent (80.00%) of the project is federally funded with the remainder being funded through local monies.

Louisiana Department of Transportation and Development (No. PL-80-09-20) FTA Section 5303, contract for Regional Planning, Shreveport Urbanized Area, effective July 1, 2019, in the amount of \$129,869 of which the maximum federal share comprises eighty percent (80.00%). The remainder is funded through local monies.

Louisiana Department of Transportation and Development (No. H.013799) Federal Aid Project No. H013799, contract for Regional Strategic Highway Safety Plan Implementation effective December 1, 2018 for five years, in the amount of \$1,388,208, all of which is federally funded.

Special Projects Funding

Louisiana Department of Transportation and Development (No. H.006738) Federal Aid Project, contract to implement bicycle safety infrastructure improvements and road safety programs for children at certain elementary schools in Caddo and Bossier Parishes, all of which is federally funded.

Louisiana Department of Transportation and Development (No. H.003915), contract for planning and feasibility study for I-49 from I-20 to I-220 in Caddo Parish, effective February 1, 2008, in the amount of \$4,875,000, funded by the State of Louisiana in the amount of \$3,375,000 and by the federal government in the amount of \$1,500,000.

1. Financial Reporting Entity (Continued)

Louisiana Department of Transportation and Development (No. H.009213) Federal Aid Project No. H009213, contract for Stage I environmental study for LA 3132 highway extension, in the amount of \$1,414,882 of which the maximum federal share comprises \$1,131,906. A maximum of eighty percent (80.00%) is federally funded, with the remainder being funded through the Louisiana Department of Transportation.

Louisiana Department of Transportation and Development (No. H.972357) Federal Aid Project No. H972357, contract to conduct a 2040 Long Range Transportation Plan Update, in the amount of \$1,000,000 of which the maximum federal share comprises \$800,000. The remainder is funded equally by NLCOG local funds and the Louisiana Department of Transportation and Development.

Pictometry contract through the Louisiana Department of Transportation and Development (No. H.012314) for \$864,806, of which the maximum federal share is \$691,845 for a six-year period, for aerial photography of Caddo Parish and integration into GIS applications.

Cooperative agreement with the Coordinating and Development Corporation to support and implement activities for building regional watershed capacity under the Louisiana Watershed Initiative, in the amount of \$400,000, of which \$100,000 is funded by NLCOG.

2. Summary of Significant Accounting Policies

a. Presentation of Statements:

The Council's statements are prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements.

The Council has the option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds; however, the Council has chosen not to do so because it does not have any business-type activities or enterprise funds. The more significant accounting policies established in GAAP and used by the Council are discussed below.

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis for State and Local Governments*. Certain of the significant changes in the Statement include the following:

• A Management Discussion and Analysis (MD&A) section providing an analysis of the Council's overall financial position and results of operations.

• Governmental-Wide Financial statements prepared using full accrual accounting for all of the Council's activities.

These and other changes are reflected in the accompanying financial statements (including notes to financial statements).

b. Basic Financial Statements - Government-Wide Statements:

The Council's basic financial statements include both Government-Wide (GWFS) (reporting the Council as a whole) and fund financial statements (FFS) (reporting the Council's major funds). Both the Government-Wide and Fund Financial Statements categorize primary activities as either governmental or business type. The Council's functions and programs have been classified as governmental activities. The Council does not have any business-type activities, fiduciary funds, or any component units that are fiduciary in nature. Accordingly, the Government-Wide financial statements do not include any of these activities or funds.

The content and certain titles of the GWFS were changed upon the adoption by the Council of GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position. This statement provides reporting guidance for deferred outflows of resources and deferred inflows of resources, and adds them, when applicable, as elements of the GWFS, because they are distinct from assets and liabilities. In addition, because these additional elements may affect the residual amount of all of the elements presented in a statement of financial position, GASB 63 renames that measure as net position rather than net assets. The Council had no deferred outflows at June 30, 2020.

Accordingly, the statement of net position presents information on all of the Council's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Council is improving or deteriorating.

In the Government-Wide Statement of Net Position, the governmental type activities column is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Council's net position is reported in three parts - investment in capital assets, net of related debt; restricted; and unrestricted. Investment in capital assets, net of related debt consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those capital assets. Restricted consist of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation. Unrestricted includes all other net assets that do not meet the definition of "restricted" or "investment in capital assets, net of related debt." The Council's policy is to use restricted resources first to finance its activities.

The GWFS reports both the gross and net cost of each of the Council's functions and significant programs. The Statement of Activities begins by presenting gross direct and indirect expenses that include depreciation, and then reduces the expenses by related program revenues, such as operating and capital grants and contributions, to derive the net cost of each function or program. Program revenues must be directly associated with the function or program to be used to directly offset its cost. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants. The Council did not receive any capital-specific grants this year.

The Government-Wide Statements focus upon the Council's ability to sustain operations and the change in its net assets resulting from the current year's activities.

c. Basic Financial Statements - Fund Financial Statements:

The financial transactions of the Council are reported in individual funds in the Fund Financial Statements. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, equity, revenues, and expenditures. Resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are reported by generic classification within the financial statements.

The Council uses governmental fund types. The focus of the governmental funds' measurement (in the fund statements) is on determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than on net income. An additional emphasis is placed on major funds within the governmental fund types. A fund is considered major if it is the primary operating fund of the Council or if its total assets, liabilities, revenues, or expenditures are at least 10% of the corresponding total for all funds of that category or type.

The following is a description of the governmental funds of the Council:

• The General Fund is the general operating fund of the Council. It is used to account for all financial resources except those required to be accounted for in another fund. It is the only fund on the Council's financial statements, and therefore the only major fund. It accounts for both the operating and special projects of the Council.

d. Measurement Focus and Basis of Accounting:

Basis of accounting refers to when revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

i. Accrual Basis - Government-Wide Financial Statements (GWFS):

The Statement of Net Position and the Statement of Activities display information about the Council as a whole. Both of these statements have been prepared using the economic measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

ii. Modified Accrual Basis - Fund Financial Statements (FFS):

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., when they are both measurable and available.

e. Cash and Cash Equivalents:

Cash includes amounts in demand deposits, interest-bearing demand deposits, and petty cash. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less. Cash and cash equivalents are reported at their carrying amounts that equal their fair values.

f. Fixed Assets:

The accounting and reporting treatment applied to the fixed assets associated with a fund are determined by its measurement focus. Fixed assets are long-lived assets that have been purchased or acquired with an original cost of at least \$1,500 and that have an estimated useful life of greater than one year. When purchased or acquired, these assets are recorded as fixed assets in the Government-Wide Statement of Net Position. Also, in the Fund Financial Statements, fixed assets are recorded as expenditures of the fund that provided the resources to acquire the asset because the related depreciation is a component of indirect costs of the Council's program. If the asset was purchased, it is recorded in the books at its cost. If the asset was donated, then it is recorded at its estimated fair market value at the date of donation.

g. Unpaid Compensated Absences:

The Council's policies for vacation time permit employees to accumulate earned but unused vacation leave. Accordingly, a liability for the unpaid vacation leave has been recorded in the Government-Wide Statements. The amount accrued as the compensated absence liability was determined using the number of vested vacation hours for each employee multiplied by the employee's wage rate in effect at the end of the year.

In addition, the governmental funds in the Fund Financial Statements report compensated absence liabilities because the related costs are a component of the Council's indirect costs charged to its grants.

h. Management's Use of Estimates:

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

i. Budgets and Budgetary Policy:

Budgets for recurring operating projects NLCOG are prepared by the Executive Director as part of the Unified Planning Work Program (UPWP). The budget is then adopted by the

Council. UPWP planning activities encompass a time frame of twelve months starting July 1, 2019 and ending June 30, 2020. These activities outline the joint efforts required of the Louisiana Department of Transportation and Development, NLCOG, the Cities of Shreveport and Bossier, the Parishes of Caddo and Bossier, the Shreveport and Bossier City MPC's, and other affected agencies.

Budgets approved as conditions of the grants fall under the guidelines of the contractual requirements of those various grants. Budget revisions, if any, are approved by grantor agencies as required. The current year budget was adopted June 14, 2019; no budget revisions were made during the year.

Total revenues were not less than budgeted revenues and available beginning fund balance by 5% or more, and total expenses did not exceed budgeted expenses by 5% or more.

j. Fund Equity - Fund Financial Statements:

Governmental fund equity is classified as fund balance. Beginning with fiscal year 2011, the Council implemented GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions. This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purpose for which resources can be used:

- Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Management has classified other assets and net fixed assets as being nonspendable as they are not readily convertible to cash.
- Restricted: This classification includes amounts for which constraints have been placed on the use of resources are either:
 - Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
 - Imposed by law through constitutional provisions or enabling legislation.
- Committed: This classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (resolution) of the Council's board of directors, which is the Council's highest level of decision-making authority. These amounts cannot be used for any other purpose unless the board of directors removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The Council did not have any committed resources as of year-end.

- Assigned: This classification includes spendable amounts that are reported in governmental funds other than the General Fund, that are neither restricted nor committed, and amounts in the General Fund that are intended to be used for a specific purpose in accordance with the provisions of GASB Statement 54. The intent of an assigned fund balance should be expressed by either the Council's board of directors, or a subordinate high-level body, such as a finance committee, or an official, such as the executive director, that has the authority to assign amounts to be used for specific purposes. The Council had no assigned resources as of year-end.
- Unassigned: This classification is the residual fund balance for the General Fund. It also represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

When fund balance resources are available for a specific purpose in multiple classifications, the Council would use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed. However, it reserves the right to selectively spend unassigned resources first and to defer the use of the other classified funds.

3. Compensated Absences

Employees accrue annual leave under the following schedule:

Employee Length of Service	Annual Leave Accrual
Less than one year	.83 days per month
From one year to ten years	1.25 days per month
Ten years or more	1.67 days per month

All earned but unused annual leave may be carried forward to the succeeding fiscal year.

Sick leave is granted at the rate of .83 days per month for full-time regular service or, in the case of part-time employment, at the proportionate rate as determined by comparing the employee's standard work week to 40 hours. All earned but unused sick leave can be carried forward to the succeeding fiscal year.

The following is a summary of transactions relating to the Council's accrued compensated absences during the year.

	Balance <u>6-30-19</u>	Increase	Balance <u>6-30-20</u>
Accrued compensated absences	53,174	4,891	58,065

At termination, employees are paid a maximum of 25 days of earned but unused annual leave.

4. Pension Plan

Northwest Louisiana Council of Governments contributes to the NLCOG Employees Retirement Plan which is a defined contribution pension plan. A defined contribution pension plan provides pension benefits in return for services rendered, provides an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the

4. Pension Plan (Continued)

amount of benefits the individual is to receive. Under a defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account and the returns earned on investments on those contributions. As established by the pension plan agreement, each employee in active service is eligible to participate in the pension plan within three months from the entrance date on which he first becomes eligible to become a participant. Contributions made by an employee vest immediately and contributions made by the Council vest fully after six years of service. An employee who leaves the employment of the Council is entitled to his contribution plan accrued interest thereon, in addition to funds contributed by the Council, in accordance with the following vesting schedule:

Years of Service	Participant's Vested Interest
2	20%
3	40%
4	60%
5	80%
6	100%

Each employee contributes 9% of his earnings to the pension plan. The Council is also required to contribute an amount equal to 9% of the employee's gross earnings, net of the benefit of any forfeitures for terminated participants.

During the year, the Council's required and actual contributions amounted to \$56,024 which was 9% of its current year covered payroll of \$624,206. Employees' required and actual contributions also amounted to \$56,024. Actual pension cost for the year is net of an \$810 forfeiture credit.

No pension provision changes occurred during the year that affected the required contributions to be made by the Council or its employees.

The pension plan held no securities of the Council or other related parties during the year or as of the close of the fiscal year.

5. Changes in Fixed Assets

A summary of changes in fixed assets is as follows:

	Balance <u>6-30-19</u>	Additions	<u>Deletions</u>	Balance <u>6-30-20</u>
Fixed assets, at cost: Furniture, equipment, and vehicle	169,798	5,497	-	175,295
Accumulated depreciation: Furniture and equipment	(94,873)	<u>(17,681</u>)		<u>(112,554</u>)
Net fixed assets	<u>74,925</u>	(12,184)		<u>62,741</u>

Depreciation is recorded in the general fund, as it constitutes a component of indirect costs. Fixed assets consist of office furniture and equipment and are depreciated under the straight-line method over estimated useful lives of two to seven years.

6. Cost Allocation Method

Costs are allocated to NLCOG's grants pursuant to a method of allocation as required by Federal regulations. Indirect costs and fringe benefits were applied to the grants during the year under an approved rate of 127.00% of direct labor. As a result of the audit, the actual indirect and fringe rate was computed at 130.41%.

7. <u>Local Support</u>

Local supporting governments provide cash or in-kind services in fulfilling the matching requirements of federal and state grants. Local supporting governments are billed for support in accordance with amounts established by agreement and the annual budget.

8. Members of Governing Board-Compensation

During the audit period no compensation or per diem was paid to any member of the governing board by NLCOG.

9. Operating Leases

Northwest Louisiana Council of Governments leases its office space and employee parking under an operating lease that expires in June 2022. Total rent expense amounted to \$50,428 for the year ended June 30, 2020. The Council also entered into a sixty-month operating lease agreement for certain computer equipment, expiring January 2024, at \$244 per month. Future minimum lease payments under these leases at June 30, 2020 are as follows:

	Year Ended _June 30
2021	50,200
2022	50,200
2023	2,927
2024	1,707
2025	
	105,034

10. Cash

Total cash deposits (bank balances) with various financial institutions amounted to \$775,932 at June 30, 2020 and were protected by deposit insurance up to \$250,000 at each institution. Pursuant to its policy, any excess balances carried from time to time by the Council are secured by a pledge of qualified U.S. government agency securities.

11. Risk Management

The Council is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Council has purchased commercial insurance to cover or reduce the risk of loss that might arise should one of these incidents occur. No settlements were made during the current or prior three fiscal years that exceeded the Council's insurance coverage. The Council's management has not purchased commercial insurance or made provision to cover or reduce the risk of loss as a result of business interruption and certain acts of God.

12. Subsequent Events

The Council is required to evaluate events or transactions that may occur after the balance sheet date for potential recognition or disclosure in the financial statements. It performed such an evaluation through March 29, 2021, the date which the financial statements were available to be issued, and, except for the information contained in the following paragraphs, noted no such subsequent events.

12. Subsequent Events (Continued)

Covid Pandemic The World Health Organization declared the coronavirus outbreak a pandemic in March 2020. Actions taken around the world to help mitigate the spread of the coronavirus include restrictions on travel, quarantines in certain areas, and forced closures for certain types of public places and businesses. The coronavirus and actions taken to mitigate it have had, and are expected to continue to have, an adverse impact on the economies and financial markets of substantially all countries around the world, including the geographical area in which the Council operates. While the disruption currently is expected to be temporary, there is considerable uncertainty about its duration. Although the pandemic could negatively affect the funding and operating results of the Council, the amount of that impact and its duration cannot be reasonably estimated at this time.

Planned Merger with CDC The Council and the Coordinating and Development Corporation (CDC) entered into a memorandum of understanding in December 2020 to merge CDC into NLCOG, and to phase out CDC over time. NLCOG will assume and maintain the programs currently run by CDC. No specific timetable has been determined for the completion of the merger.



$\underline{\text{BUDGETARY COMPARISON SCHEDULE-GENERAL FUND}}$

FOR THE YEAR ENDED JUNE 30, 2020

			Actual	Variance With	
	Budgeted	Amounts	Amounts	Final Budget	
				Favorable	
	Original	Final	GAAP Basis	(Unfavorable)	
Revenues:					
Federal grants	898,060	898,060	796,023	(102,037)	
State and local funds	475,058	475,058	433,697	(41,361)	
Interest and miscellaneous			<u>701</u>	701	
Total revenues	1,373,118	1,373,118	1,230,421	(142,697)	
Expenditures:					
Direct grant cost	898,060	898,060	433,555	464,505	
Indirect grant cost	407,700	407,700	565,411	(157,711)	
Other contract costs	13,320	13,320	15,177	(1,857)	
Non-project costs	16,446	16,446	12,274	4,172	
Total expenditures	1,335,526	1,335,526	1,026,417	309,109	
Excess of revenues over expenditures	37,592	37,592	204,004	166,412	
Available from beginning fund balance			480,725	480,725	
Fund balance at end of year	37,592	37,592	684,729	647,137	

UNAUDITED
See accompanying independent auditor's report



$\underline{\text{SCHEDULE OF COMPENSATION, BENEFITS, AND OTHER PAYMENTS TO AGENCY HEAD}}$

FOR THE YEAR ENDED JUNE 30, 2020

Agency Head: J. Kent Rogers

Salary	114,000
Benefits-health insurance	14,405
Benefits-life insurance	911
Benefits-retirement	10,260
Conference travel and meals reimbursement	10,154
Organization dues	470
Cell phone, data plan	1,718

SCHEDULE OF REVENUES AND EXPENDITURES BY PROJECT

	Operating				Special Projects								
			H.013799				H.003915				Regional		
			Regional			H.006738	I-49 Inner	FHWA	H.972357		Watershed	Total	
	FHWA	FTA	Safety		Total	Safe Routes	City	H.009213	Long Range	H.012314	Capacity	Special	
	H.972353.1	PL80-09-20	Coalition	Nonproject	Operating	to Schools	Corridor	3132 Enviro	Plan	Pictometry	Building	Projects	Total
Revenues:													
Federal grants	519,898	106,895	169,230	_	796,023	_	20,845	37,877	133,206	126,405	_	318,333	1,114,356
State grants	-	<u>-</u>	-	-	-	32	29,230	9,469	16,651	-	_	55,382	55,382
Local funds	154,471	28,617	8,230	242,379	433,697	-	-	-	19,905	28,827	22,222	70,954	504,651
Interest and miscellaneous				701	701								<u>701</u>
Total revenues	674,369	135,512	177,460	243,080	1,230,421	32	50,075	47,346	169,762	155,232	22,222	444,669	1,675,090
Expenditures:													
Direct labor	297,079	59,697	71,490	5,289	433,555	-	18,532	140	7,475	-	8,415	34,562	468,117
Indirect costs	387,429	77,852	93,232	6,898	565,411	-	24,168	183	9,748	-	10,974	45,073	610,484
Other contract costs	-	-	15,177	-	15,177	32	8,007	47,027	152,539	158,006	-	365,611	380,788
Nonproject costs		<u> </u>		12,274	12,274								12,274
Total expenditures	684,508	137,549	179,899	24,461	1,026,417	32	50,707	47,350	169,762	158,006	19,389	445,246	1,471,663
Excess (deficiency) of revenues over expenditures	(10,139)	(2,037)	(2,439)	218,619	204,004		(632)	(4)	<u> </u>	(2,774)	2,833	(577)	203,427

COMPUTATION OF INDIRECT COST RATE

Indirect costs:			
Advertising			3,987
Bonding and insurance			13,136
Building rent			51,028
Depreciation			17,681
Dues and publications			3,930
Health insurance			105,063
Holidays			34,738
Payroll taxes			9,211
Postage			481
Professional fees			53,810
Retirement			55,214
Salaries			73,133
Sick leave			24,827
Small equipment purchases and maintenance			66,642
Supplies			17,380
Telephone			11,832
Education and training			17,596
Travel			8,072
Vacation			42,361
Workman's comp insurance			(584)
Service charge	946		
Total indirect costs			610,484
		Actual	Actual
	Direct	Indirect	Indirect
	Labor	Costs	Rate
FHWA H.972353.1	297,079	387,429	
FTA PL80-09-20	59,697	77,852	
Nonproject	5,289	6,898	
FHWA H.003915 ICC	18,532	24,168	
FHWA H.009213 3132 Enviro	140	183	
H.972357 Long Range Plan	7,475	9,748	
H.013799 Regional Safety Coalition	71,490	93,232	
· ·			
Regional Watershed Capacity Building	8,415	10,974	
	468,117	610,484	<u>130.4127</u> %

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Federal Grantor/Pass-Through Grantor/Program Title	State Project Number	Federal CFDA Number	Program or Award Amount	Revenue Recognized	Expenditures
II C Department of Transportation.					
U. S Department of Transportation:					
Passed through the Louisiana Department of Transportation and Development:					
• •	11070252 1	20.205	£10.000	£10 000	£10 000
Metropolitan Planning-Shreveport LA 3132 Extension	H.972353.1 H.009213	20.205	519,898	519,898 37,877	519,898
	H.003915	20.205	1,731,906	,	37,877
I-49 Inner City Corridor	H.012314	20.205	1,500,000	20,845	20,845
Pictometry Parional Safety Caplition	H.012314 H.013799	20.205	691,845 1,388,208	126,405 169,230	126,405 169,230
Regional Safety Coalition Northwest La MPO Transportation Plan Update	н.013799 Н.972357	20.205	800,000	133,206	133,206
Notuiwest La MFO Transportation Fran Opdate	11.972337	20.203	800,000	133,200	133,200
				1,007,461	1,007,461
Metropolitan Planning-Regional	PL80-09-20	20.505	91,895	91,895	91,895
Formula Grants-Other than Urbanized Area	PL80-09-20	20.509	10,000	10,000	10,000
Capital Assistance Program for Elderly and Disabled	PL80-09-20	20.513	5,000	5,000	5,000
				106,895	106,895
Total Passed through the Louisiana Department of Transportation and Development				1,114,356	1,114,356
Total Federal Awards				1,114,356	1,114,356

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

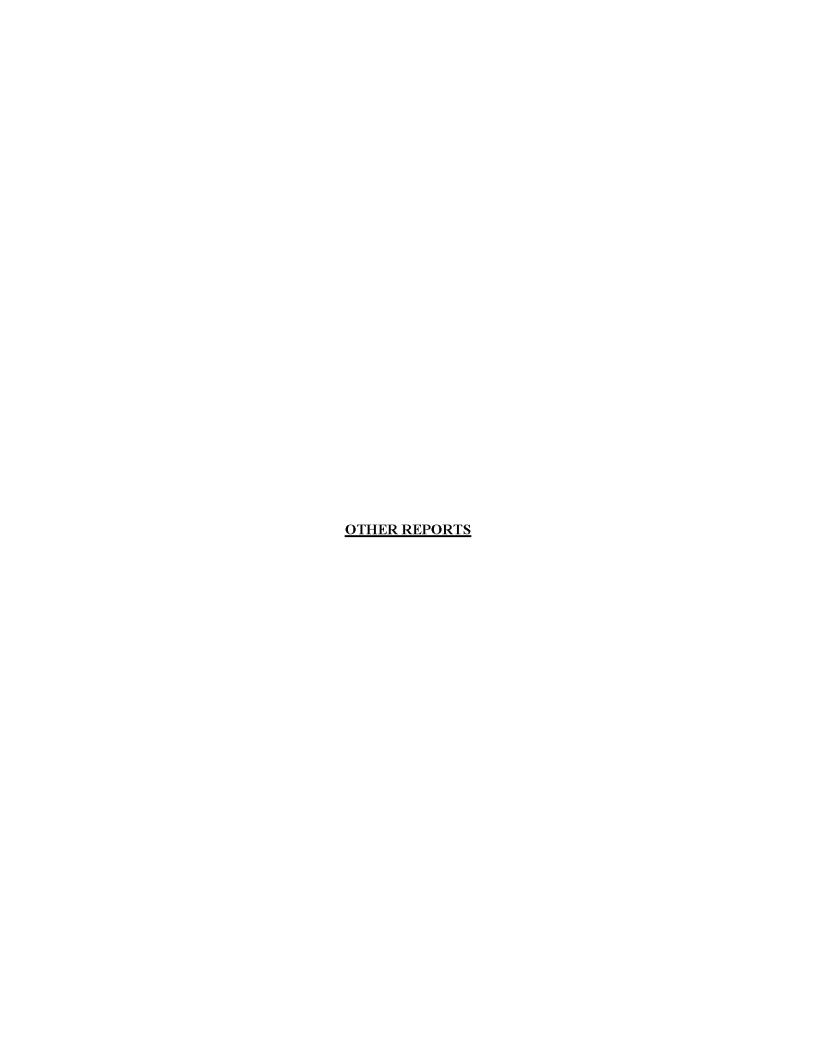
FOR THE YEAR ENDED JUNE 30, 2020

1. Basis of Presentation:

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Northwest Louisiana Council of Governments and is presented on the accrual basis of accounting, which is the same basis of accounting used for the presentation of the general purpose financial statements. The information in this schedule is presented in accordance with the requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.

Northwest Louisiana Council of Governments did not pass through any of its federal awards to a subrecipient during the fiscal year, nor did it expend any federal awards in the form of noncash assistance.

Northwest Louisiana Council of Governments used an approved indirect cost rate of 127% of direct labor during the fiscal year.



HEARD, MCELROY, & VESTAL

CERTIFIED PUBLIC ACCOUNTANTS

333 Texas Street, Suite 1525 Shreveport, Louisiana 71101 318-429-1525 Phone • 318-429-2070 Fax

March 29, 2021

Board of Directors Northwest Louisiana Council of Governments Shreveport, Louisiana

Independent Auditor's Report on Internal Control
Over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance
with Government Auditing Standards

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, and the major fund of Northwest Council of Governments as of and for the year ended June 30 2020, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements, and have issued our report thereon dated March 29, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion of the effectiveness of the Council's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as 2020-01 to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The Council's Response to Findings

The Council's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The Council's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Heard, Mc Elrey + Vestal, LLC

Shreveport, Louisiana

HEARD, MCELROY, & VESTAL

CERTIFIED PUBLIC ACCOUNTANTS

333 Texas Street, Suite 1525 Shreveport, Louisiana 71101 318-429-1525 Phone • 318-429-2070 Fax

March 29, 2021

Board of Directors Northwest Louisiana Council of Governments Shreveport, Louisiana

Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Report on Compliance for Each Major Federal Program

We have audited Northwest Louisiana Council of Government's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Northwest Louisiana Council of Government's major federal programs for the year ended June 30, 2020. Northwest Louisiana Council of Government's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and responses.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Northwest Louisiana Council of Government's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the comptroller General of the United States; and *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Northwest Louisiana Council of Government's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Northwest Louisiana Council of Government's compliance.

Opinion on Each Major Federal Program

In our opinion, Northwest Louisiana Council of Government complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020.

Report on Internal Control Over Compliance

Management of Northwest Louisiana Council of Government is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Northwest Louisiana Council of Government's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Northwest Louisiana Council of Government's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Heard, Mc Elrey + Vestal, LLC

Shreveport, Louisiana

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED JUNE 30, 2020

A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unmodified opinion on the basic financial statements of Northwest Louisiana Council of Governments.
- 2. One deficiency in internal control relating to the audit of the basic financial statements is reported. It is a material weakness.
- 3. No instances of noncompliance were disclosed during the audit.
- 4. No material weaknesses relating to the audit of major federal award programs are reported.
- 5. The auditor's report on compliance for major federal award programs of Northwest Louisiana Council of Governments expresses an unmodified opinion.
- 6. There are no audit findings relative to major federal award programs of Northwest Louisiana Council of Governments.
- 7. The programs tested as major programs included:

<u>Program</u> <u>CFDA No.</u>

Federal Highway Planning and Construction

20.205

- 8. The threshold for distinguishing Type A and B programs was \$750,000.
- 9. Northwest Louisiana Council of Governments was determined to not be a low-risk auditee.

B. FINDINGS - FINANCIAL STATEMENT AUDIT

2020-01 - Control Finding

As is common in small operations, management has chosen to engage the auditor to propose certain year-end adjusting journal entries and to prepare the Council's annual financial statements. Consistent with this decision, internal controls over the preparation of year-end adjusting entries and annual financial statements, complete with notes, in accordance with generally accepted accounting principles have not been established, nor does management have the ability to perform these functions in-house. Under generally accepted auditing standards, this condition represents a control deficiency that is also considered to be a material weakness in internal controls. This condition is intentional and results from management balancing the Council's financial complexity with the appropriate level of accounting expertise. It is not cost effective for the Council to prepare its annual financial statements in-house.

2020-01 - Control Finding (Continued)

Whether or not it would be cost effective to correct a control deficiency is not a factor in applying SAS 115's reporting requirements. Because prudent management requires that the potential benefit from an internal control must exceed its cost, it may not be practical to correct all deficiencies reported under SAS 115. In this case both management and the auditor do not believe that correcting the material weakness described above is cost effective or practical and, accordingly, do not believe that any corrective action is necessary.

NORTHWEST LOUISIANA COUNCIL OF GOVERNMENTS SCHEDULE OF PRIOR YEAR FINDINGS

FOR THE YEAR ENDED JUNE 30, 2020

2019-01 Lack of expertise to prepare annual financial statements in-house – repeated.